

**Babergh District Council**

# **Statement of Accounts**

## **2021/22**



# Contents

<b>Section 1</b>	<b>Section 2</b>	<b>Section 3</b>	<b>Section 4</b>	<b>Section 5</b>
Narrative Report and Statement of Responsibilities Page 3	Core Financial Statements and Expenditure and Funding Analysis Page 20	Notes to the Core Financial Statements Page 23	Supplementary Statements Page 99	Glossary of Terms Page 121
Narrative Report 4 Statement of Responsibilities 19	Expenditure and Funding Analysis 18 Movement in Reserves Statement 19 Comprehensive Income and Expenditure Statement 20 Balance Sheet 21 Cash Flow Statement 22		Housing Revenue Account Income & Expenditure Statement 100 The Collection Fund Statement 109 Notes to the Collection Fund 110 Group Accounts and Explanatory Notes 1103 Notes to the Group Accounts 118	

# Section 1

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## Narrative Report and Statement of Responsibilities

Narrative Report	4
1. Financial Performance	5
2. Treasury Management	11
3. Pensions	12
4. Future Challenges	13
5. Explanation of Accounting Statements	14
6. Further Information	15
Statement of Responsibilities for the Statement of Accounts	16

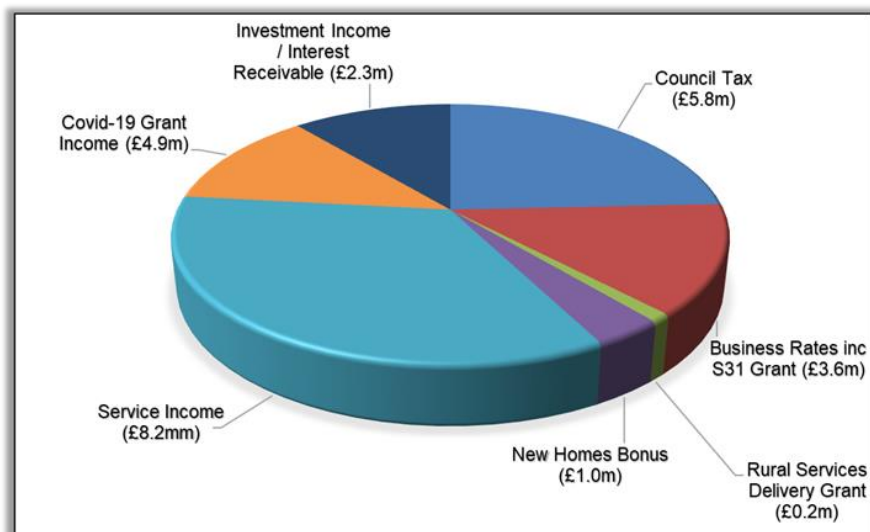
# Narrative Report

## 1. Financial Performance

### The General Fund

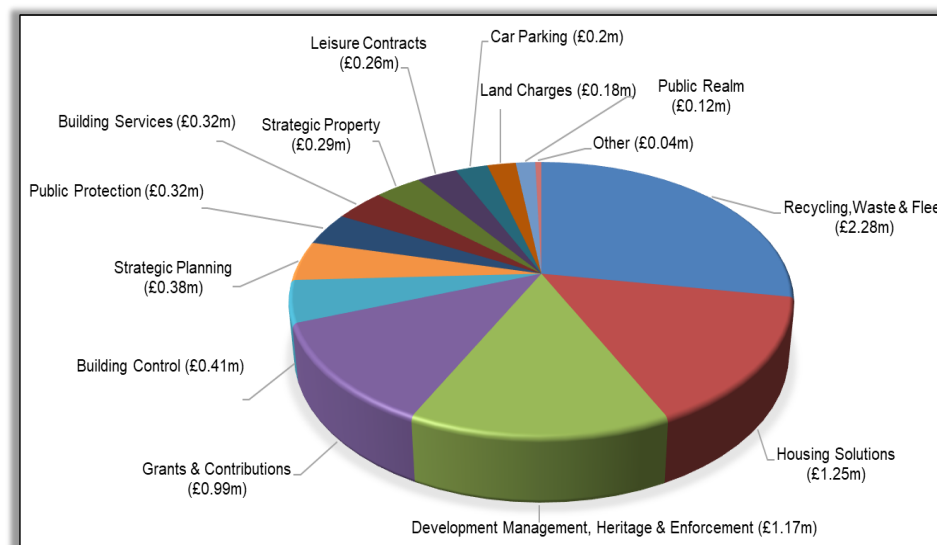
#### Income

In 2021/22 the Council's income was **£23.9m**, of this 34% from Service Income, 24% was from Council Tax, 12% From Covid Grant Income, 14% from Business Rates, 3% from New Homes Bonus, 1% from the Rural Services Delivery Grant and 11% from Investment Income and Interest Receivable.



#### Service Income

The following chart shows the breakdown of the £8.2m Service Income by service area. The largest areas are 28% from Recycling & Waste, 19% from Planning Income, 15% from Housing/Homelessness Grants, 12% from other grants and contributions.

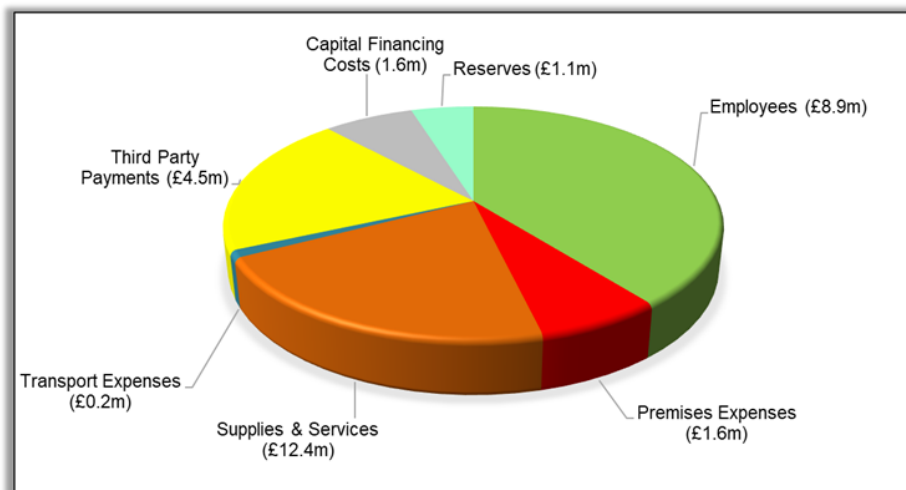


# Narrative Report

## 1. Financial Performance

### Expenditure

In 2021/22 the Council spent **£22.5m**, of which 39% was on employee costs, 21% supplies and services, 20% on third party payments, and 20% on other costs.



### Actual compared to budget

The outturn position compared to the budget has resulted in a net favourable variance (increased income and/or reduced expenditure) of £1.382m

The overall variance of £1.382m can mainly be attributed to net expenditure on services being (£1.78m) below budget, supported by COVID-19 funding. This surplus was reduced by £206km post movements to reserves. Financing was below budget by (£193k) driven by Business Rates collection. A full breakdown of both adverse and favourable variances is shown in Table 1 below.

During 2021/22, the Council made contributions to its earmarked reserves of £1.110m with a further £1.382 being transferred from the favourable variance. Service expenditure & Business Rates Equalisation of £5.407m were funded. A breakdown of the £2.915m net transfer from earmarked reserves is broken down below:

#### Transfers to reserves:

- Inflationary Pressures Reserve (£0.500m)
- COVID 19 (£0.464m)
- Planning (Legal) (£0.345m)
- Strategic Priorities (£0.292m)
- Waste (£0.143m)
- Climate Change and Biodiversity (£0.131m)
- Homelessness (£0.118m)
- Commuted Maintenance Payments (£0.117m)
- Government Grants (£.095m)
- Temporary Accommodation (£0.093m)
- Rough Sleepers (£0.062m)
- Elections Fund (£0.030m)

#### Transfers from reserves:

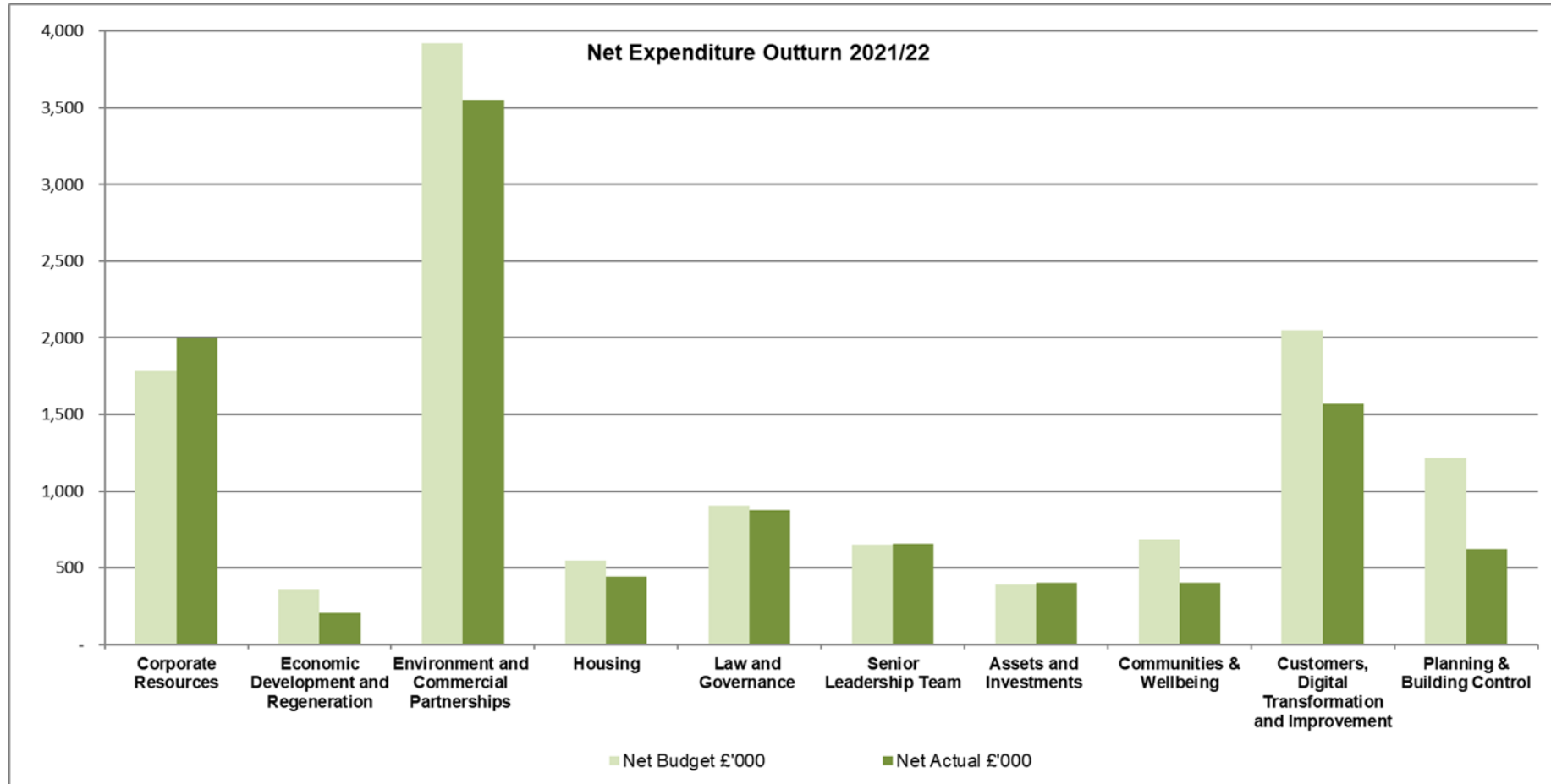
- Business Rates & Council Tax (£4.464m)
- Carry Forwards (£0.571m)
- Well-being (£0.077m)
- Strategic Planning (£0.053m)
- Joint Local Plan (£0.052m)
- Business Rates Retention Pilot (BRRP) (£0.050m)
- Community Housing Fund (£0.038m)
- Neighbourhood Planning Grants (£0.001m)

Of the favourable variance £394k has been transferred to the Strategic Priorities Reserve, £500k to the Inflationary Pressures Reserve, £345k to the Planning reserve and £143k to the Waste Reserve.

# Narrative Report

## 1. Financial Performance

A breakdown of net expenditure by Service Area compared to budget is given in the following chart



# Narrative Report

## 1. Financial Performance

### Reserves

The Council holds a General Fund balance, at an agreed minimum level of £1.2m. In addition, there is a further £13.839m in earmarked reserves to provide financing for future expenditure plans. Details of Earmarked Reserves are shown in Note 8 of the Core Statements on page 41.

In addition, the Council is required to hold Community Infrastructure Levy income, (currently £13.26m) in a capital grants unapplied reserve for spending on infrastructure, in accordance with the Regulation 123 list in 2021/22 and beyond. This reserve is included in the total shown in the Movement in Reserves Statement on page 22, under the heading Capital Grants Unapplied Reserve.

### Capital Programme

Capital expenditure for 2021/22 totals **£3.87m** against a revised programme of £20.79m. The timing of some of the larger schemes is difficult to predict when setting the budget therefore most of the unspent budget will be carried forward to cover the delayed expenditure in future years. A breakdown of the expenditure and how this is financed is shown in this table.

Table 2 Capital Programme	Revised Budget	Actual	Variance (Favourable) / Adverse
	£'000	£'000	£'000
<b>Expenditure - General Fund</b>			
Housing	2,286	717	(1,569)
Environment and Projects	115	578	463
Communities and Public Access	849	846	(3)
Economic Development & Regeneration	2,000	73	(1,927)
Sustainable Communities	402	185	(217)
Leisure Contracts	2,076	719	(1,357)
Assets and Investments	12,665	463	(12,202)
Customers, Digital Transformation and Improvement	400	285	(115)
<b>Total Capital Programme expenditure</b>	<b>20,793</b>	<b>3,866</b>	<b>(16,927)</b>
<b>Financed from:</b>			
Reserves	50	187	137
Non-supported borrowing	18,157	2,255	(15,902)
Capital receipts	-	-	-
Grants/contributions	2,586	1,424	(1,162)
Revenue	-	-	-
<b>Total</b>	<b>20,793</b>	<b>3,866</b>	<b>(16,927)</b>

# Narrative Report

## 1. Financial Performance

### The Housing Revenue Account (HRA-Housing Services)

#### Financial Context

The financial position of the HRA for 2021/22 should be viewed in the context of the updated 30-year business plan.

The Housing Service continuously identifies savings, efficiencies and income generation opportunities that will achieve a sustainable business plan into the future. The business plan sets out the aspiration of the Council to increase the social housing stock by either buying existing dwellings or building new ones.

The Welfare Reform and Work Act 2016 requiring all social landlords to reduce rents by 1% each year ended in March 2020. This means that rents were increased by CPI +1% from April 2020 and can be for the following four years, which begins to mitigate the impact of the 1% reduction on the 30-year plan.

#### Actual compared to budget

The original budget set for the HRA for 2021/22 showed a surplus of £127k. The final figure for 2021/22 is a surplus of **£282k**, a net favorable variance of £155k for the year resulting in additional resources available for investment.

The detailed outturn report for 2021/22 was presented to Cabinet in August 2022.

A summary of the key HRA variations is provided in the following table:

#### Reserves

The Council holds a HRA working balance at an agreed minimum level of **£1m**. In addition, there is a further **£16.097m** in the strategic priorities reserves and £116k in other earmarked reserves to provide financing for future expenditure plans. Details are shown in Note 8 of the Core Statements on page 41.

Table 3 HRA Variations			
	Budget	Actual	Variance
	£'000	£'000	(Favourable) / Adverse £'000
<b>Income:</b>			
Rent, income & other charges	(17,281)	(17,467)	(186)
<b>Expenditure:</b>			
Housing Management	2,959	2,953	(6)
Building Services	3,681	4,125	444
Depreciation	4,280	4,595	315
Interest Payable	3,161	2,797	(364)
Debt Repayment	150	150	-
Revenue Contribution to Capital	2,901	2,586	(315)
Bad Debt Provision	139	(31)	(170)
	<b>17,271</b>	<b>17,175</b>	<b>(96)</b>
<b>Deficit / (Surplus) for the year</b>	<b>(10)</b>	<b>(292)</b>	<b>(282)</b>
<b>Reserves</b>			
Balance at 1 April 2021	(16,894)	(16,894)	-
Deficit / (Surplus) for the year - as above	(10)	(292)	282
Transfers from earmarked reserves	-	-	-
<b>Balance at 31 March 2022</b>	<b>(16,904)</b>	<b>(17,186)</b>	<b>282</b>
Working Balance 31 March 2021	(1,000)	(1,000)	-
Building Council Homes Programme Reserve	(20)	(20)	-
Big 20 Reserve	(96)	(96)	-
Strategic Priorities Reserve	(15,788)	(16,070)	282
<b>Total Reserves 31 March 2022</b>	<b>(16,904)</b>	<b>(17,186)</b>	<b>282</b>



# Narrative Report

## 1. Financial Performance

### Capital Programme

Capital expenditure for 2021/22 totals **£16.8m** against a revised programme of £27.5m.

There was £10.3m slippage in the capital programme spend, £4.8m can be attributed to contractual commitments for New Build and Planned Maintenance. This is where funds have been contractually committed in 2021/22 but will be spent in 2022/23. A further £5.5m will be carried forward to 2022/23.

<b>Table 4 Capital Programme</b>	<b>Revised Budget</b>	<b>Actual</b>	<b>Variance (Favourable) / Adverse</b>
	<b>£'000</b>	<b>£'000</b>	<b>£'000</b>
<b>Expenditure - HRA</b>			
Planned maintenance	7,553	5,502	(2,051)
ICT Projects	413	4	(409)
Neighbourhood Improvements	1,491	620	(871)
Council House Adaptations	374	350	(24)
Horticulture and play equipment	60	-	(60)
New Build programme and Acquisitions	17,614	10,322	(7,292)
<b>Total Capital Programme expenditure</b>	<b>27,505</b>	<b>16,798</b>	<b>(10,707)</b>
<b>Financed from:</b>			
Non-supported borrowing	2,692	4,875	2,183
Capital receipts	5,658	3,792	(1,866)
Grants/external contributions	1,535	950	(585)
Major Repairs Reserve	4,280	4,595	315
Strategic Priorities Reserve (Capital) & Other Reserves	10,439	-	(10,439)
Revenue	2,901	2,586	(315)
<b>Total</b>	<b>27,505</b>	<b>16,798</b>	<b>(10,707)</b>

# Narrative Report

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## 1. Financial Performance

The impacts of COVID19 for 2021/22 continue to remain a risk for the Council's finances as the pandemic continues to have an impact nationally and locally. The long-term effects and speed of recovery is still unknown at this stage, but the Council has the reassurance of being able to call upon the money being carried forward from 2021/22 as required.

The Council has assessed the impact on its financial position, liquidity and performance during 2021/22, 2022/23 and beyond. This is included in Note 35 Accounting Policies, part A. General Principles. The assessment has included modelling scenarios that consider the impact on:

Reductions in income

Increased expenditure

Cashflow and liquidity

General fund balances and reserves

The Council has also considered known and expected government funding and determined that it has sufficient liquidity from its ability to access short term investments and sufficient general fund balances and reserves to continue to deliver services. As a result, the Council is satisfied that it can prepare its accounts on a going concern basis.

# Narrative Report

## 2. Treasury Management

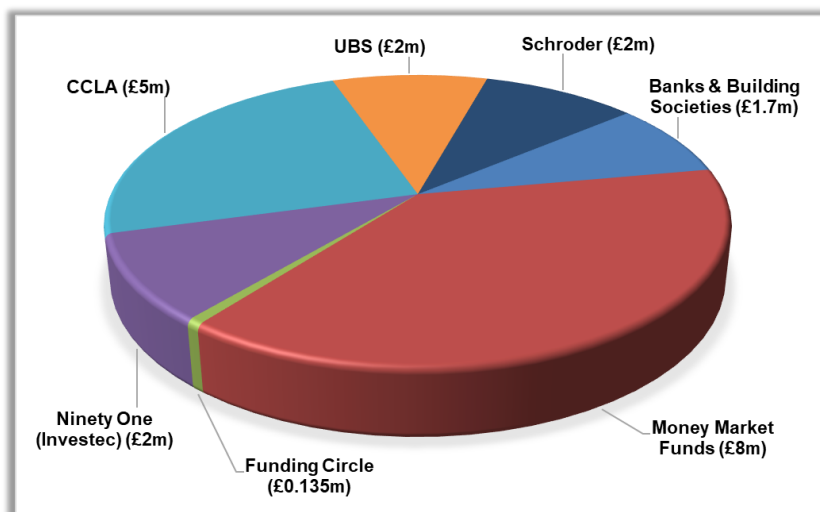
The CIPFA prudential code sets out the governance arrangements for borrowing and lending. It states what the authorised limit and operational boundary are for its total external debt, excluding investments, separately identifying borrowing from other long-term liabilities.

The level of long-term borrowing relates to the HRA and financing of CIFCO and is within the approved limits established for overall borrowing and the operational boundary, which were set at £193m and £178m respectively.

The current strategy is to use internal surplus funds to temporarily finance General Fund capital expenditure rather than borrow externally. Advice is sought regarding the timing or replacing of any internal borrowing with external borrowing.

In terms of the investment of surplus funds during the year, these were made with counterparties with high credit ratings as determined in the Council's Treasury Management Strategy.

At 31 March 2022, the amount of surplus funds invested was £20.8m (2020/21: £13m), as follows:



The Capital Financing Requirement, which represents the Council's underlying need to borrow for capital purposes, is summarised in Table 7.

Further details on treasury management activity are shown in Notes 14 and 34 to the Core Statements.

Table 7	Total £'000
<b>Underlying need to borrow at 31 March 2022 (Capital Financing Requirement)</b>	<b>165,585</b>
<b>Borrowing at 31 March 2022</b>	
Long Term	(93,843)
Short Term	(26,553)
<b>Net Borrowing Facility at 31 March 2022</b>	<b>45,189</b>

# Narrative Report

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## 3. Pensions

International Accounting Standard 19 'Employee Benefits' (IAS 19) requires the Council to disclose certain information within its Statement of Accounts and this appears in Note 32 to the Core Statements.

Included within that information is the net deficit on the proportion of the Suffolk County Council Pension Fund attributable to Babergh District Council. This is the difference between future liabilities and assets as valued at 31 March 2022 and amounts to £17.631m. This will be addressed by future contributions to the Pension Fund.

The last formal three-yearly actuarial valuation was carried out at 31 March 2019. The valuation report sets out the rates of employers' contributions for the three years starting 1 April 2019. This was 23% for 2021/22.

The next formal valuation will be on 31 March 2022.

# Narrative Report

## 4. Future Challenges

In recent years the Government policy frameworks have been reducing core funding for Local Government as part of its deficit reduction strategy and increasingly incentivising funding to councils to deliver local economic and housing growth and to facilitate the development of strong, safe, healthy and self-sufficient communities. This is continuing, so encouraging and supporting both business and housing growth is essential to the financial future of the Council.

The Government's three-year Comprehensive Spending Review (CSR) was planned to conclude in July 2020, however, on 24th March 2020 the Chancellor announced that the CSR would be delayed 'to enable the Government to remain focussed on responding to the public health and economic emergency'. On 21st October 2020, the Chancellor announced the decision to provide a one-year Spending Review (SR) to prioritise the response to COVID19 and focus on supporting jobs. Details of this SR20 were published on 25th November 2020.

The spending review for 2022/23 was announced on 27th October 2021 and covers the three years 2022/23 to 2024/25. The Chancellor announced £1.5bn growth in grant funding for 2022/23 with no further increases in 2023/24 or 2024/25. Provisional funding allocations for 2022/23 were announced in December 2021 and were for one year only.

The Fair Funding Review, Business Rates Review and business rates reset have been delayed. The Chancellor's Budget on 27th October announced several measures around the business rates system, including reducing the burden for some sectors from April 2022, introducing new reliefs to support property improvements and green investment and de-carbonisation of properties from April 2023 and confirmation that revaluations would take place every 3 years from 2023. To support stability leading up to the next revaluation, it was announced that transitional relief would be extended for a further year.

Future funding and the ongoing economic impact of the COVID pandemic will continue to be an area of uncertainty and challenge into the future.

The revised medium-term forecasts show a cumulative deficit over the three years to 2025/26 of £2.5m. As a result, the Council will need to identify further savings to cover the shortfall with the use of reserves as a last resort

Since the end of the financial year the Economic environment has shifted significantly with the UK rate of inflation expected to peak above 10% due to higher food, energy and petrol prices. An assessment of the potential impact of inflation has been undertaken and steps have been taken to mitigate the pressures on costs and income during 2022/23.

# Narrative Report

## 5. Explanation of Accounting Statements

Core Statements	Supplementary Financial Statements
<p><b>Movement in Reserves Statement (MIRS)</b> shows the movement in the year on the different reserves held by the Council, analysed between usable and unusable reserves. The (Surplus) or Deficit on the Provision of Services line shows the true economic cost of providing the Council's services, more details of which are shown in the CIES. These are different from the statutory amounts required to be charged to the General Fund Balance and the HRA for council tax setting and council house rent setting purposes.</p> <p>The net increase/decrease before Transfers to Earmarked Reserves line shows the statutory General Fund Balance and HRA Balance before any discretionary transfers to or from earmarked reserves.</p>	<p><b>Expenditure and Funding Analysis (EFA)</b> and additional notes to the Core Statements (Notes 5a, 5b and 6) shows how annual expenditure is used and funded from resources (government grants, rents, council tax and non-domestic rates) by Councils in comparison with those resources consumed or earned in accordance with generally accepted accounting practices.</p>
<p><b>Comprehensive Income and Expenditure Statement (CIES)</b> shows the cost in the year of providing services in accordance with generally accepted accounting practices, rather than the amount to be funded from taxation. It includes the cost of council housing services (HRA). It should be noted that Councils raise taxation to cover expenditure in accordance with various regulations, which may differ from the way it has to be shown in accounting terms in the CIES. The taxation position is shown in both the Expenditure and Funding Analysis and the Movement in Reserves Statement.</p>	<p><b>Housing Revenue Account (HRA)</b> shows the economic cost in the year of providing housing services in accordance with generally accepted accounting practices, rather than the amount to be funded from rents and government grants. The Council charges rents to cover expenditure in accordance with regulations, which may be different from the accounting cost. The surplus or deficit for the year is shown in the Movement on the HRA Balance.</p>
<p><b>Balance Sheet</b> shows the value as at the Balance Sheet date of the assets and liabilities recognised by the Council. The net assets of the Council (assets less liabilities) are matched by reserves held by the Council.</p> <p>There are two types of reserves. There are usable reserves, i.e. those reserves that the Council may use to provide services, subject to the need to maintain a prudent level of reserves and any statutory limitations on their use (for example the Capital Receipts Reserve – these can largely only be used to fund capital expenditure or repay debt).</p> <p>In addition, there are significant unusable reserves, which cannot be used to provide services. This includes reserves relating to capital financing adjustments and unrealised gains and losses (for example the Revaluation Reserve), where amounts would only become available to provide services if the assets are sold.</p>	<p><b>Collection Fund</b> reflects the statutory obligation for billing authorities to maintain a separate Collection Fund. The statement shows the transactions of the billing authority in relation to the collection from taxpayers and distribution to local authorities and the Government of council tax and non-domestic (business) rates.</p>

# Narrative Report

## 7. Explanation of Accounting Statements

Core Statements	Supplementary Financial Statements
<p><b>Cash flow Statement</b> shows the changes in cash and cash equivalents of the Council during the year. It shows how the Council generates and uses cash and cash equivalents by classifying cash flows as either operating, investing or financing activities.</p> <p>The amount of net cash flows arising from operating activities is a key indicator of the extent to which the operations of the Council are funded by way of taxation and grant income or from the recipients of services provided by the Council.</p> <p>Investing activities represent the extent to which cash outflows have been made for resources which are intended to contribute to the Council's future service delivery. Cash flows arising from financing activities are useful in predicting claims on future capital cash flows (i.e. borrowing) by the Council.</p>	<p><b>Group Accounts</b> – The Council acquired 100% shareholding in its subsidiary BDC (Suffolk Holdings) Limited on 9 June 2017 and is required to reflect this in Group Accounts, which are produced in the same format as the statements explained above.</p> <p>The Group Accounts are shown on page 113 to page 117.</p>

The 2021/22 statement of accounts has been prepared on a going concern basis.

## 8. Further Information

The Council publishes a number of important documents to inform the public about the work of the Council. These (including the annual Statement of Accounts and the annual Budget) can be viewed and downloaded via the Council and Finance page of the Council's website: [www.babergh.gov.uk](http://www.babergh.gov.uk)

Further information about the accounts is available from the Council's Director – Finance & Procurement:

Melissa Evans  
Babergh District Council  
Endeavour House  
8 Russell Road  
Ipswich IP1 2BX  
Email: [melissa.evans@babberghmidsuffolk.gov.uk](mailto:melissa.evans@babberghmidsuffolk.gov.uk)

# Statement of Responsibilities for the Statement of Accounts

## The Council's Responsibilities

The Council is required to:

- make arrangements for the proper administration of its financial affairs and to secure that one of its officers has the responsibility for the administration of those affairs. The designated officer at 31 March 2022 was the Director, Corporate Resources
- manage its affairs to secure the economic, efficient and effective use of resources and safeguard its assets and
- approve the Statement of Accounts.

## The Assistant Director, Corporate Resources Responsibilities

The Director – Finance & Procurement is responsible for the preparation of the Council's Statement of Accounts, in accordance with proper practices as set out in the CIPFA/LASAAC Code of Practice on Local Authority Accounting in the United Kingdom (the Code).

**In preparing this Statement of Accounts, the Assistant Director, Corporate Resources has:**

- selected suitable accounting policies and then applied them consistently
- made judgements and estimates that were reasonable and prudent and
- complied with the Local Authority Code.

The Assistant Director, Corporate Resources has also:

- kept proper accounting records, which were up to date and
- taken reasonable steps for the prevention and detection of fraud and other irregularities.

I certify that the Statement of Accounts presents a true and fair view of the financial position of the Council at 31 March 2022 and its income and expenditure for the year then ended.



**Melissa Evans**

Director – Finance & Procurement  
Babergh District Council

Dated 09 December 2024



## Section 2

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### Core Financial Statements

Expenditure and Funding Analysis	18
Movement in Reserves Statement	19
Comprehensive Income and Expenditure Statement	20
Balance Sheet	21
Cash Flow Statement	22

# Expenditure and Funding Analysis

The Expenditure and Funding Analysis shows how annual expenditure is used and funded from resources (government grants, rents, council tax and non-domestic rates) by local authorities in comparison with those resources consumed or earned by Councils in accordance with generally accepted accounting practices. It is not a Core Statement to the Accounts.

It also shows how this expenditure is allocated for decision making purposes between the Council's directorates and services. Income and expenditure accounted for under generally accepted accounting practices is presented more fully in the Comprehensive Income and Expenditure Statement (shown on page 23).

The split of the closing General Fund and HRA balances is shown in the Movement in Reserves Statement, in the next table.

2020/21			2021/22		
Net Expenditure Chargeable to General Fund and HRA Balances	Adjustments between the Funding and Accounting Basis	Net Expenditure in Comprehensive Income and Expenditure Statement	Net Expenditure Chargeable to General Fund and HRA Balances	Adjustments between the Funding and Accounting Basis	Net Expenditure in Comprehensive Income and Expenditure Statement
£'000	£'000	£'000	£'000	£'000	£'000
* Restated	* Restated	* Restated			
366	153	519			
414	53	467	401	247	648
248	2,032	2,280	512	117	629
1,466	263	1,729	7,912	(5,771)	2,141
1,967	4,148	6,115	1,569	182	1,751
235	316	551	3,089	480	3,569
881	35	916	228	515	743
(3,484)	269	(3,215)	626	88	714
514	44	558	(3,496)	683	(2,813)
604	22	626	501	110	611
(1,122)	-	(1,122)	677	101	778
			(1,243)	-	(1,243)
(2,940)	(4,186)	(7,126)			
(851)	3,149	2,298	(317)	(1,435)	(1,752)
(9,773)	462	(9,311)	10,459	(4,683)	5,776
<b>(10,624)</b>	<b>3,611</b>	<b>(7,013)</b>	(11,903)	(2,174)	(14,077)
(20,180)			<b>(1,444)</b>	<b>(6,857)</b>	<b>(8,301)</b>
(10,624)			(30,804)		
<b>(30,804)</b>			(1,444)		
			<b>(32,248)</b>		

# Movement in Reserves Statement

The Movement in Reserves Statement shows the movement from the start of the year to the end in the different reserves held by the Council, analysed into 'usable reserves' (i.e. those that can be applied to fund expenditure or reduce local taxation) and other 'unusable reserves'.

The Statement shows how the movements in the year of the Council's reserves are broken down between gains and losses incurred in accordance with generally accepted accounting practices and the statutory adjustments required to return to the amounts chargeable to council tax or rents for the year.

The Net Increase/Decrease line shows the statutory General Fund Balance and Housing Revenue Account Balance movements in the year following those adjustments.

	General Fund Balance	Earmarked General Fund Reserves	HRA Balance	Earmarked HRA Reserves	Major Repairs Reserve	Capital Receipts Reserve	Capital Grants Unapplied Reserve	Total Usable Reserves	Unusable Reserves	Total Authority Reserves
	£'000	£'000	£'000	£'000	£'000	£'000	£'000	£'000	£'000	£'000
	* Restated	* Restated	* Restated				* Restated			
<b>Opening Balance at 1 April 2020</b>	(1,200)	(5,024)	(1,000)	(12,956)	-	(8,160)	(6,086)	(34,426)	(151,111)	(185,537)
<b>Movement in reserves during 2020/21</b>										
Total Comprehensive Income and Expenditure	(2,386)	-	(4,628)	-	-	-	-	(7,014)	(5,494)	(12,508)
Adjustments between accounting basis and funding basis under regulations (Note 7)	(5,299)	-	1,689	-	-	5,410	(4,178)	(2,378)	2,378	-
<b>Net (Increase) / Decrease before Transfers to Earmarked Reserves</b>	(7,685)	-	(2,939)	-	-	5,410	(4,178)	(9,392)	(3,116)	(12,508)
Transfer to/(from) Earmarked Reserves (Note 8)	7,685	(7,685)	2,939	(2,939)				-	-	-
<b>(Increase)/Decrease in 2020/21</b>	-	(7,685)	0	(2,939)	-	5,410	(4,178)	(9,392)	(3,116)	(12,508)
<b>Balance at 31 March 2021 carried forward Restated</b>	(1,200)	(12,709)	(1,000)	(15,895)	-	(2,750)	(10,264)	(43,818)	(154,227)	(198,045)
<b>Movement in reserves during 2021/22</b>										
Total Comprehensive Income and Expenditure	(7,486)	-	(818)	-	-	-	-	(8,304)	(17,989)	(26,293)
Adjustments between accounting basis and funding basis under regulations (Note 7)	6,357	-	500	-	-	(1,127)	(3,067)	2,663	(2,663)	-
<b>Net (Increase) / Decrease before Transfers to Earmarked Reserves</b>	(1,129)	-	(318)	-	-	(1,127)	(3,067)	(5,641)	(20,652)	(26,293)
Transfers to / (from) reserves (Note 8)	1,130	(1,130)	318	(318)				-	-	-
<b>(Increase)/Decrease in 2021/22</b>	1	(1,130)	0	(318)	-	(1,127)	(3,067)	(5,641)	(20,652)	(26,293)
<b>Balance at 31 March 2022</b>	(1,199)	(13,839)	(1,000)	(16,213)	-	(3,877)	(13,331)	(49,459)	(174,879)	(224,338)

# Comprehensive Income and Expenditure Statement

This statement shows the accounting cost in the year of providing services in accordance with generally accepted accounting practices, rather than the amount to be funded from taxation and rents. Councils raise taxation and rents to cover expenditure in accordance with regulations; this may be different from the accounting cost.

The taxation position is shown in both the Expenditure and Funding Analysis (shown on page 21) and the Movement in Reserves Statement (shown on page 22).

2020/21				2021/22			Note
Gross Expenditure £'000	Gross Income £'000	Net Expenditure £'000		Gross Expenditure £'000	Gross Income £'000	Net Expenditure £'000	
* Restated	* Restated	* Restated					
677	(158)	519	<b>General Fund</b>	786	(138)	648	
505	(38)	467	Assets & Investments	843	(214)	629	
20,598	(19,739)	859	Economic Development & Regeneration	15,897	(13,757)	2,140	
1,729	-	1,729	Corporate Resources	1,753	(2)	1,751	
10,935	(3,348)	7,587	Customers, Digital Transformation & Improvement	9,666	(6,098)	3,568	
1,449	(898)	551	Environment & Commercial Partnerships	2,404	(1,661)	743	
1,250	(334)	916	Housing	1,424	(711)	713	
3,240	(6,507)	(3,267)	Law & Governance	3,956	(6,769)	(2,813)	
558	-	558	Planning & Building Control	834	(223)	611	
643	(17)	626	Communities & Wellbeing	799	(21)	778	
(1,122)	-	(1,122)	Senior Leadership Team	(1,243)	-	(1,243)	
			Charge to HRA & Capital				
11,379	(18,505)	(7,126)	<b>HRA</b>	17,042	(18,794)	(1,752)	
51,841	(49,544)	2,297	<b>Cost of Services</b>	54,161	(48,388)	5,773	
2,785	-	2,785	Other Operating Expenditure	1,289	-	1,289	9
3,927	(2,242)	1,685	Financing and Investment Income and Expenditure	3,834	(2,856)	978	10
7,654	(21,435)	(13,781)	Taxation and Non-Specific Grant Income and Expenditure	7,202	(23,546)	(16,344)	11
66,207	(73,221)	(7,014)	<b>(Surplus) on Provision of Services - A</b>	66,486	(74,790)	(8,304)	
		(16,136)	(Surplus) on revaluation of property, plant and equipment assets			(2,058)	19a
		1,944	(Surplus)/Deficit from investments in equity instruments designated at fair value through other comprehensive income			(1,801)	19f
		8,698	Remeasurement of the net defined benefit liability/(asset)			(14,130)	19c
		(5,494)	<b>Other Comprehensive Income and Expenditure - B</b>			(17,989)	
		<b>(12,508)</b>	<b>Total Comprehensive Income and Expenditure (A+B)</b>			<b>(26,293)</b>	

# Balance Sheet

The Balance Sheet shows the value as at the Balance Sheet date of the assets and liabilities held by the Council. The net assets of the Council (assets less liabilities) are matched by the reserves held by the Council.

Reserves are reported in two categories, usable reserves, (i.e. those reserves that the Council may use to provide services, subject to the need to maintain a prudent level of reserves and any statutory limitations on their use), and unusable reserves that the Council is not able to use to provide services.

The category of unusable reserves includes reserves that hold unrealised gains and losses (for example the Revaluation Reserve), where amounts would only become available to provide services if the assets are sold; and reserves that hold timing differences shown in the Movement in Reserves Statement line 'adjustments between accounting basis and funding basis under regulations'.

The unaudited accounts were issued on 30 November 2022.



**Melissa Evans**

Director – Finance & Procurement

Babergh District Council

Dated 09 December 2024

2020/21 £'000		Note	2021/22 £'000
* Restated			
301,910	Property, Plant and Equipment	12	311,672
2,734	Investment Property	37	2,668
340	Intangible Assets	13	178
631	Assets held for sale	38	-
-	Long Term Investments		1,801
44,862	Long Term Debtors		43,820
<b>350,477</b>	<b>Long Term Assets</b>		<b>360,139</b>
10,866	Short Term Investments		11,700
61	Inventories		61
15,580	Short Term Debtors	15	9,605
1,890	Cash and Cash Equivalents	16	9,722
<b>28,397</b>	<b>Current Assets</b>		<b>31,088</b>
(32,801)	Short Term Borrowing	14	(26,665)
(18,929)	Short Term Creditors	17	(23,214)
(2,845)	Provisions	18	(2,344)
<b>(54,575)</b>	<b>Current Liabilities</b>		<b>(52,223)</b>
(94,396)	Long Term Borrowing	14	(93,843)
(3,101)	Capital Grants & Contributions Received in Advance	26	(3,192)
(28,756)	Defined Benefit Pension Scheme Liability	32	(17,631)
<b>(126,253)</b>	<b>Long Term Liabilities</b>		<b>(114,666)</b>
<b>198,046</b>	<b>Net Assets</b>		<b>224,338</b>
(43,820)	Usable reserves		(49,460)
(154,226)	Unusable reserves	19	(174,878)
<b>(198,046)</b>	<b>Total Reserves</b>		<b>(224,338)</b>

# Cash Flow Statement

The Cash Flow Statement shows the changes in cash and cash equivalents of the Council during the reporting period.

The statement shows how the Council generates and uses cash and cash equivalents by classifying cash flows as operating, investing and financing activities.

The amount of net cash flows arising from operating activities is a key indicator of the extent to which the operations of the Council are funded by way of taxation and grant income or from the recipients of services provided by the Council.

Investing activities represent the extent to which cash outflows have been made for resources which are intended to contribute to the Council's future service delivery.

Cash flows arising from financing activities are useful in predicting claims on future cash flows by providers of capital (i.e. borrowing) to the Council.

2020/21 £'000		Note	2021/22 £'000
* Restated			
(7,014)	Net (Surplus) or deficit on the provision of services		(8,304)
(11,350)	Adjustments to net surplus or deficit on the provision of services for non-cash movements	20	(25,633)
4,257	Adjustments for items included in the net surplus or deficit on the provision of services that are investing and financing activities	20	7,906
(14,107)	Net cash flows from Operating Activities		(26,031)
30,255	Investing Activities	21	11,507
(14,566)	Financing Activities	22	6,692
1,582	Net increase or decrease in cash and cash equivalents		(7,832)
(3,472)	Cash and cash equivalents at the beginning of the reporting period		(1,890)
(1,890)	<b>Cash and cash equivalents at the end of the reporting period</b>	16	(9,722)

## Section 3

### Notes to the Core Financial Statements

Note 1 - Accounting Standards that Have Been Issued but Have Not Yet Been Adopted	25	Note 14 - Financial Instruments	47
Note 2 - Critical Judgements in Applying Accounting Policies	26	Note 15 - Debtors	52
Note 3 - Assumptions Made About the Future and Other Major Sources of Estimation Uncertainty	27	Note 16 - Cash and Cash Equivalents	52
Note 4 – Events after the Reporting Period	30	Note 17 - Creditors	52
Note 5a – Note to the Expenditure and Funding Analysis	31	Note 18 – Provisions	53
Note 5b – Segmental Income	34	Note 19 - Unusable Reserves	54
Note 6 – Expenditure and Income Analysed by Nature	35	Note 19a - Revaluation Reserve	54
Note 7 - Adjustments between Accounting Basis and Funding Basis under Regulations	36	Note 19b - Capital Adjustment Account	55
Note 8 – Transfers to/from Earmarked Reserves	38	Note 19c - Pensions Reserve	56
Note 9 - Other Operating Expenditure	41	Note 19d - Collection Fund Adjustment Account	56
Note 10 - Financing and Investment Income and Expenditure	41	Note 19e - Accumulated Absences Account	57
Note 11 - Taxation and Non-Specific Grant Income and Expenditure	41	Note 19f - Financial Instruments Revaluation Reserve	57
Note 12 - Property, Plant and Equipment	42	Note 19g – Pooled Investment Funds Adjustment Account	58
Note 13 - Intangible Assets	46	Note 20- Cash Flow Statement: Operating Activities	59
		Note 21 - Cash Flow Statement: Investing Activities	59
		Note 22 - Cash Flow Statement: Financing Activities	59

Note 23 - Members' Allowances	60	Note 32 - Pension Schemes Accounted for as Defined Benefit Schemes	71
Note 24 - Officers' Remuneration	61	Note 33 - Contingent Liabilities and Assets	74
Note 25 - External Audit Costs	63	Note 34 - Nature and Extent of Risks Arising from Financial Instruments	75
Note 26 – Grant Income	64	Note 35 - Accounting Policies	79
Note 27 - Related Parties	65	Note 36 - Interest in Companies	95
Note 28 - Capital Expenditure and Capital Financing	68	Note 37 – Investment Properties	93
Note 29 - Leases	69	Note 38 – Assets Held for Sale	94
Note 30 - Impairment Losses and Reversals	70	Note 39 – Going Concern	95
Note 31 - Termination Benefits	70		



## Note 1 - Accounting Standards that Have Been Issued but Have Not Yet Been Adopted

The Council is required to disclose information relating to the impact of accounting changes that will be required by a new standard that has been issued but not yet adopted by the Code.

The standards or changes to be introduced in the 2022/23 Code will be implemented from 1 April 2022, therefore there is no impact on the Council's 2021/22 accounts. They are:

- **Amendments to IFRS 16**

The Code is a radical change to existing treatments, taking into account 'right of use' of assets. The effects had previously been calculated, and the effect is not material on either Babergh's accounts or its financial position.

## Note 2 - Critical Judgements in Applying Accounting Policies

In applying the accounting policies set out in Note 35, the Council has had to make certain judgments about complex transactions or those involving uncertainty about future events.

The impact of these is shown throughout the Notes to the Accounts with those relating to financial instruments in Notes 34 and critical assumptions are shown in Note 3.

### **Local Government Funding:**

There is a high degree of uncertainty about future levels of funding for Local Government. However, the Council has determined that this uncertainty is not yet sufficient to provide an indication that the assets of the Council might be impaired as a result of a need to close facilities and reduce levels of service provision.

### **Group Accounts:**

The Council has an interest in other entities which fall within the group boundary of the Council on the grounds of control and significant influence, in line with The Code. The Council's interest in BDC (Suffolk Holdings) Limited is material to the Council's overall financial position. Therefore, Group Accounts have been prepared to consolidate the Council's interest in the subsidiary.

### Note 3 - Assumptions Made About the Future and Other Major Sources of Estimation Uncertainty

The Statement of Accounts contains estimated figures that are based on assumptions made by the Council about the future or that are otherwise uncertain. Estimates are made taking into account historical experience, current trends and other relevant factors. However, because balances cannot be determined with certainty, actual results could be materially different from the assumptions and estimates.

The items in the Council's Balance Sheet at 31 March 2022 for which there is a significant risk of material adjustment in the forthcoming financial year are as follows:

Uncertainties	Effect if Actual Results different from Assumptions
<b>Valuations</b>	
<p>The COVID-19 pandemic has impacted global financial markets and the measures taken to tackle this continue to affect economies and real estate markets globally.</p> <p>Nevertheless, as at the valuation date, (31 March 2022) property markets are mostly functioning again, with transaction volumes and other relevant evidence at levels where an adequate amount of market evidence exists upon which to base opinions of value.</p> <p>Accordingly, the valuation is not reported as being subject to 'material valuation uncertainty' as defined by VPS 3 and VPGA 10 of the RICS Valuation – Global Standards, except for retail and specific trading related assets/sectors such as car parks.</p> <p>As at the valuation date, for retail and specific trading assets we continue to be faced with an unprecedented set of circumstances caused by COVID-19 and an absence of relevant/sufficient market evidence on which to base judgements.</p> <p>Valuation of these assets are therefore reported as being subject to 'material valuation uncertainty' as set out in VPS 3 and VPGA 10 of the RICS Valuation – Global Standards. Consequently, in respect of these valuations less certainty – and a higher degree of caution – should be attached to the valuations than would normally be the case</p> <p>This includes property (shown in Note 12), investment properties (shown in Note 37) and assets held for sale (Note 38).</p> <p>The estimated remaining useful life of all operational assets is reviewed annually based on the advice from the Council's external valuers.</p>	<p>Given the unknown future impact that COVID-19 might have on the real estate market and the difficulty in differentiating between short term impacts and long-term structural changes, we will keep our valuations under frequent review.</p> <p>A reduction in the estimated valuations would result in reductions to the Revaluation Reserve and/or a loss recognised in the CIES.</p> <p>Due to material valuation uncertainties of the council housing stock, between the valuation date of 30 November 2021 and the reporting date of 31 March 2022, estimated values could increase by £14.8m.</p>

### Note 3 - Assumptions Made About the Future and Other Major Sources of Estimation Uncertainty

Uncertainties	Effect if Actual Results different from Assumptions
<p><b>Property, Plant and Equipment</b></p> <p>Assets are depreciated over useful lives that are dependent on assumptions about the level of repairs and maintenance in relation to individual assets. The current economic climate makes it uncertain that the Council will be able to sustain its current spending on repairs and maintenance, bringing into doubt the useful lives assigned to assets. The Depreciation policy is shown in Note 35 at Section P.</p>	<p>If the useful life of assets change, depreciation reduces or increases, and the value of the assets shown in the Balance Sheet will increase or decrease accordingly.</p> <p>It is estimated that the annual depreciation charge for council houses would increase by £124k for every year that useful lives had to be reduced.</p> <p>The Council has moved to an opening balance method of depreciation. The increased cost in the Comprehensive Income and Expenditure Statement is estimated as £194k of which there will be no impact on the General Fund balance and on the Housing Revenue Account balance it is estimated as £149k.</p>
<p><b>Business Rate Appeals</b></p>	
<p>Since the introduction of the Business Rates Scheme on 1 April 2013, local authorities are liable for successful appeals against Business Rates charged to businesses in 2017/18 and previous financial years. A provision has therefore been made for this based on the valuation office ratings list of appeals and an analysis of successful appeals to date.</p> <p>Appeals which arose before 31 March 2015 can be backdated to the 2010 rating list, and the provision reflects the estimated outcome of those. Any further appeals, made since 1 April 2015, will only be effective from that date.</p> <p>Following the 2017 revaluation a Check, Challenge and Appeal process was introduced. The timing and impact of these is highly uncertain. A provision has been made for the estimated success of future appeals losses for the period ending 31 March 2022.</p>	<p>This provision is difficult to estimate as the number of successful appeals is unknown, as is the number of businesses likely to appeal against their change in business rates. If underestimated there will be higher write off costs than provided for and this will therefore reduce the income within the Collection Fund.</p>

## Note 3 - Assumptions Made About the Future and Other Major Sources of Estimation Uncertainty

Uncertainties	Effect if Actual Results different from Assumptions
<b>Fair Value Measurements</b>	
<p>When the fair values of financial assets and financial liabilities cannot be measured based on quoted prices in active markets (i.e. Level 1 inputs), their fair value is measured using valuation techniques. Where possible, the inputs to these valuation techniques are based on observable data, but where this is not possible judgement is required in establishing fair values. These judgements typically include considerations such as uncertainty and risk. However, changes in the assumptions used could affect the fair value of the Council's assets and liabilities.</p> <p>Where Level 1 inputs are not available, the Council employs relevant experts to identify the most appropriate valuation techniques to determine fair value (e.g. interest rates or yields for similar instruments).</p> <p>Information about the valuation techniques and inputs used in determining the fair value of the Council's assets and liabilities is disclosed in Note 14 and Note 34.</p>	<p>Significant changes in any of the unobservable inputs would result in a significantly lower or higher fair value measurement for the investment properties and financial assets. The risks associated with financial instruments are documented in Note 34.</p>
<b>Fair Value measurement of Investment Property</b>	
<p>The Council's external Valuer, Wilks Head &amp; Eve, uses valuation techniques to determine the fair value of investment property. This involves developing estimates and assumptions consistent with how market participants would price the property. Valuers base their assumptions on observable data as far as possible, but this is not always available. In that case, they use the best information available.</p> <p>The investment property valuation is shown in Note 37.</p>	<p>Estimated fair values may vary from the actual process that could be achieved in an arm's length transaction at the reporting date.</p>
<b>Pensions Liability</b>	
<p>Estimation of the net liability to pay pensions depends on a number of complex judgements relating to the discount rate used, the rate at which salaries are projected to increase, changes in retirement ages and mortality rates and expected returns on pension fund assets. Hymans Robertson LLP is engaged to provide the Council with expert advice about the assumptions to be applied.</p> <p>Further information can be found in Note 32.</p>	<p>During 2021/22 the Council's actuaries advised that the net pensions liability had decreased by £11.125m.</p> <p>Further sensitivity analysis on pension liabilities are in Note 32.</p>

## Note 4 – Events after the Reporting Period

The unaudited Statement of Accounts was authorised for issue by the Director, Corporate Resources (the Council's Section 151 officer) on 30 November 2022.

Events taking place after this date are not reflected in the Statement of Accounts or notes. Where events taking place before this date provided information about conditions existing at 31 March 2022, the figures in the financial statements and notes have been adjusted in all material respects to reflect the impact of this information.

There are no events identified after the reporting period.

## Note 5a – Note to the Expenditure and Funding Analysis

This note provides a reconciliation of the main adjustments to the Net Expenditure Chargeable to the General Fund and HRA Balances to arrive at the amounts in the Comprehensive Income and Expenditure Statement.

2021/22	Adjustments Between Accounting Basis and Funding Basis			
Adjustments from General Fund and HRA to arrive at the Comprehensive Income and Expenditure Statement amounts	Adjustments for Capital Purposes (Note A)	Net Change for the Pensions Adjustments (Note B)	Other Statutory and Non Statutory Differences (Note C)	Total Adjustments
	£'000	£'000	£'000	£'000
<b>General Fund</b>				
Assets & Investments	12	76	159	247
Economic Development & Regeneration	34	83	-	117
Corporate Resources	(1,997)	(337)	(3,437)	(5,771)
Customers, Digital Transformation & Improvement	182	-	-	182
Environment & Commercial Partnerships	(31)	511	-	480
Housing	218	296	-	514
Law & Governance	-	88	-	88
Planning & Building Control	-	682	-	682
Communities & Wellbeing	1	109	-	110
Senior Leadership Team	-	101	-	101
<b>HRA</b>	7,870	798	(10,102)	(1,434)
<b>Net Cost of Services</b>	6,289	2,407	(13,380)	(4,684)
Other Income and Expenditure from the Expenditure and Funding Analysis	(1,493)	596	(1,277)	(2,174)
<b>Difference between General Fund and HRA (Surpluses) / Deficits and Comprehensive Income and Expenditure Statement (Surplus) or Deficit on the Provision of Services</b>	<b>4,796</b>	<b>3,003</b>	<b>(14,657)</b>	<b>(6,858)</b>

## Note 5a – Note to the Expenditure and Funding Analysis

2020/21	Adjustments Between Accounting Basis and Funding Basis			
Adjustments from General Fund and HRA to arrive at the Comprehensive Income and Expenditure Statement amounts	Adjustments for Capital Purposes (Note A) £'000	Net Change for the Pensions Adjustments (Note B) £'000	Other Statutory and Non Statutory Differences (Note C) £'000	Total Adjustments £'000
	* Restated	* Restated	* Restated	
<b>General Fund</b>				
Assets & Investments	7	19	127	153
Economic Development & Regeneration	26	27	-	53
Corporate Resources	(1,171)	(463)	3,666	2,032
Customers, Digital Transformation & Improvement	263	-	-	263
Environment & Commercial Partnerships	3,965	183	-	4,148
Housing	219	97	-	316
Law & Governance	-	35	-	35
Planning & Building Control	-	269	-	269
Communities & Wellbeing	7	37	-	44
Senior Leadership Team	-	22	-	22
<b>HRA</b>	3,120	216	(7,522)	(4,186)
<b>Net Cost of Services</b>	6,436	442	(3,729)	3,149
Other Income and Expenditure from the Expenditure and Funding Analysis	227	444	(209)	462
<b>Difference between General Fund and HRA (Surpluses) / Deficits and Comprehensive Income and Expenditure Statement (Surplus) or Deficit on the Provision of Services</b>	<b>6,663</b>	<b>886</b>	<b>(3,938)</b>	<b>3,611</b>



### Explanation of the major adjusting items

#### A - Adjustments for Capital Purposes

This column adds in depreciation and impairment and revaluation gains and losses in the services line, and for:

- **Other Operating Expenditure** – adjusts for capital disposals with a transfer of income on disposal of assets and the amounts written off for those assets.
- **Financing and Investment Income and Expenditure** – the statutory charges for capital financing i.e. Minimum Revenue Provision and other revenue contributions are deducted from other income and expenditure as these are not chargeable under generally accepted accounting practices.
- **Taxation and Non-specific Grant Income and Expenditure** – capital grants are adjusted for income not chargeable under generally accepted accounting practices. Revenue grants are adjusted from those receivable in the year to those receivable without conditions or for which conditions were satisfied throughout the year. The Taxation and Non-Specific Grant Income and Expenditure line is credited with capital grants receivable in the year without conditions or for which conditions were satisfied in the year.

#### B - Net Change for the Pensions Adjustments

Net change for the removal of pension contributions and the addition of IAS 19 Employee Benefits pension related expenditure and income:

- **For services** this represents the removal of the employer pension contributions made by the Council as allowed by statute and the replacement with current service costs and past service costs.
- **For Financing and Investment Income and Expenditure** – the net interest on the defined benefit liability is charged to the CIES.

#### C - Other Statutory and Non-Statutory Differences

Other differences between amounts debited/credited to the Comprehensive Income and Expenditure Statement and amounts payable/receivable to be recognised under statute:

- **For Financing and Investment Income and Expenditure** the other differences column recognises adjustments to the General Fund for the timing differences for premiums and discounts.
- The charge under **Taxation and Non-specific Grant Income and Expenditure** represents the difference between what is chargeable under statutory regulations for council tax and non-domestic rates that was projected to be received at the start of the year and the income recognised under generally accepted accounting practices in the Code. This is a timing difference as any difference will be brought forward in future Surpluses or Deficits on the Collection Fund.

## Note 5b – Segmental Income

Income received on a segmental basis, as included in the Expenditure & Funding Analysis, is analysed in this table.

The segments are based on the Council's management structure.

Services	2021/22 Income from Services £'000	2020/21 Income from Services £'000
		* Restated
<b>General Fund</b>		
Assets & Investments	(329)	(338)
Economic Development & Regeneration	(214)	(38)
Corporate Resources	(16,285)	(21,465)
Customers, Digital Transformation & Improvement	(2)	-
Environment & Commercial Partnerships	(6,098)	(3,348)
Housing	(1,661)	(898)
Law & Governance	(711)	(334)
Planning & Building Control	(6,779)	(6,509)
Communities & Wellbeing	(223)	-
Senior Leadership Team	(21)	(17)
<b>HRA</b>	(17,847)	(17,288)
<b>Total income analysed on a segmental basis</b>	<b>(50,170)</b>	<b>(50,235)</b>

## Note 6 – Expenditure and Income Analysed by Nature

This note shows how the Council's expenditure and income is analysed by nature:

	2021/22 £'000	2020/21 £'000
<b>Expenditure</b>		
Employee benefits expenses	14,014	10,767
Other services expenses	39,832	40,923
Support service recharges	(271)	(202)
Depreciation, amortisation, impairment	8,415	8,852
Interest payments	3,046	3,082
Precepts and levies	2,943	2,906
Payments to Housing Capital Receipts Pool	326	270
(Gain)/Loss on the disposal of assets	(1,820)	(390)
<b>Total Expenditure</b>	<b>66,485</b>	<b>66,208</b>
<b>Income</b>		
Fees, charges and other service income	(32,907)	(30,870)
Interest and investment income	(2,665)	(2,062)
Income from Council Tax & Non Domestic Rates	(17,670)	(13,028)
Government grants and contributions	(21,548)	(27,262)
<b>Total Income</b>	<b>(74,790)</b>	<b>(73,222)</b>
<b>(Surplus) on Provision of Services</b>	<b>(8,305)</b>	<b>(7,014)</b>

## Note 7 - Adjustments between Accounting Basis and Funding Basis under Regulations

This note details the adjustments that are made to the total comprehensive income and expenditure recognised by the Council in the year in accordance with proper accounting practice to arrive at the resources that are specified by statutory provisions as being available to the Council to meet future capital and revenue expenditure.

The following sets out a description of the reserves that the adjustments are made against.

### General Fund Balance

The General Fund is the statutory fund into which all the receipts of a Council are required to be paid and out of which all liabilities of the Council are to be met, except to the extent that statutory rules might provide otherwise. These rules can also specify the financial year in which liabilities and payments should impact on the General Fund Balance, which is not necessarily in accordance with proper accounting practice.

The General Fund Balance therefore summarises the resources that the Council is statutorily empowered to spend on its services or on capital investment (or the deficit of resources that the Council is required to recover) at the end of the financial year. This balance is not available to be applied to funding HRA services.

### Housing Revenue Account Balance

The Housing Revenue Account (HRA) Balance reflects the statutory obligation to maintain a revenue account for Council housing provision in accordance with Part VI of the Local Government and Housing Act 1989. It contains the balance of income and expenditure as defined by the 1989 Act that is available to fund future expenditure in connection with the Council's landlord function or (where in deficit) that is required to be recovered from tenants in future years.

### Major Repairs Reserve

The Council is required to maintain the Major Repairs Reserve, which controls an element of the capital resources limited to being used on capital expenditure on HRA assets or the financing of historical capital expenditure by the HRA. The balance shows the capital resources that have yet to be applied at the year-end.

### Capital Receipts Reserve

The Capital Receipts Reserve holds the proceeds from the disposal of land or other assets, which are restricted by statute from being used other than to fund new capital expenditure or to be set aside to finance historical capital expenditure. The balance on the reserve shows the resources that have yet to be applied for these purposes at the year-end.

### Capital Grants Unapplied Account (Reserve)

The Capital Grants Unapplied Account (Reserve) (mainly relating to Community Infrastructure Levy) holds the grants and contributions received towards capital projects for which the Council has met the conditions that would otherwise require repayment of the monies but which have yet to be applied to meet expenditure. The balance is restricted by grant terms as to the capital expenditure against which it can be applied and/or the financial year in which this can take place.

## Note 7 - Adjustments between Accounting Basis and Funding Basis under Regulations

2020/21						2021/22					
General Fund Balance	HRA Balance	Major Repairs Reserve	Capital Receipts Reserve	Capital Grants Unapplied Reserves	Movement in Unusable Reserves	General Fund Balance	HRA Balance	Major Repairs Reserve	Capital Receipts Reserve	Capital Grants Unapplied Reserves	Movement in Unusable Reserves
£'000	£'000	£'000	£'000	£'000	£'000	£'000	£'000	£'000	£'000	£'000	£'000
* Restated	* Restated			* Restated	* Restated						
						<b>Adjustments to the revenue resources</b>					
						<i>Amounts by which income and expenditure included in the comprehensive income and expenditure statement are different from revenue for the year calculated in accordance with statutory requirements:</i>					
(581)	(304)	-	-	-	885	Pensions costs (transferred to (or from) the pensions reserve)	(2,088)	(917)	-	-	3,005
608	-	-	-	-	(608)	Financial instruments (transferred to the pooled investment funds adjustments account)	816	-	-	-	(816)
(5,239)	-	-	-	-	5,239	Council tax and NDR (transfers to or from collection fund adjustment account)	3,305	-	-	-	(3,305)
2	3	-	-	-	(5)	Holiday pay (transferred to the accumulated absences reserve)	(6)	(23)	-	-	29
(5,369)	(4,099)	-	-	-	9,468	Reversal of entries included in the surplus or deficit on the provision of services in relation to capital expenditure (these items are charged to the capital adjustment account):	(711)	(10,966)	-	-	11,677
<b>(10,579)</b>	<b>(4,401)</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>14,980</b>	<b>Total adjustments to revenue resources</b>	<b>1,316</b>	<b>(11,906)</b>	<b>-</b>	<b>-</b>	<b>10,590</b>
						<b>Adjustments between revenue and capital resources</b>					
15	1,774	-	(1,789)	-	0	Transfer of non-current asset sale proceeds from revenue to the capital receipts reserve	32	5,225	-	(5,257)	-
(270)	-	-	270	-	0	Payments to the government housing receipts pool (funded by a transfer from the capital receipts reserve)	(326)	-	-	326	-
-	4,316	(4,316)	-	-	-	Posting of HRA resources from revenue to the major repairs reserve	-	4,595	(4,595)	-	-
1,078	-	-	138	-	(1,216)	Statutory provision for the repayment of debt (transfer from the capital adjustment account)	1,285	-	-	228	(1,513)
-	-	-	(140)	-	140	Loans Repaid	-	-	-	(216)	216
30	-	-	-	249	(279)	Capital expenditure financed from revenue balances (transfer to the capital adjustment account)	22	2,586	-	-	961
<b>853</b>	<b>6,090</b>	<b>(4,316)</b>	<b>(1,521)</b>	<b>249</b>	<b>(1,355)</b>	<b>Total adjustments between revenue and capital resources</b>	<b>1,013</b>	<b>12,406</b>	<b>(4,595)</b>	<b>(4,919)</b>	<b>961</b>
						<b>Adjustments to capital resources</b>					
-	-	-	6,931	-	(6,931)	Use of the capital receipts reserve to finance capital expenditure	-	-	-	3,792	(3,792)
-	-	4,316	-	-	(4,316)	Use of the major repairs reserve to finance capital expenditure	-	-	4,595	-	(4,595)
4,427	-	-	-	(4,427)	-	Capital grants and contributions credited to the Comprehensive Income and Expenditure Statement	4,028	-	-	(4,028)	-
<b>4,427</b>	<b>-</b>	<b>4,316</b>	<b>6,931</b>	<b>(4,427)</b>	<b>(11,247)</b>	<b>Total adjustments to capital resources</b>	<b>4,028</b>	<b>-</b>	<b>4,595</b>	<b>3,792</b>	<b>(4,028)</b>
<b>(5,299)</b>	<b>1,689</b>	<b>(0)</b>	<b>5,410</b>	<b>(4,178)</b>	<b>2,379</b>	<b>Total adjustments</b>	<b>6,357</b>	<b>500</b>	<b>-</b>	<b>(1,127)</b>	<b>(3,067)</b>

## Note 8 – Transfers to/from Earmarked Reserves

This note sets out the amounts set aside from the General Fund and Housing Revenue Account (HRA) balances in earmarked reserves to provide financing for future expenditure plans and the amounts transferred from earmarked reserves to meet General Fund and HRA expenditure in 2021/22.

	Balance 31 March 2020 £'000	Intra £'000	Transfers 2020/21		Balance 31 March 2021 £'000	Transfers 2021/22		Balance 31 March 2022 £'000
			Out £'000	In £'000		Out £'000	In £'000	
<b>General Fund</b>								
			* Restated		* Restated			
Carry Forwards	(153)	-	153	(571)	(571)	571	(420)	(420)
Transformation Fund	(386)	140	129	(1,169)	(1,286)	104	(521)	(1,703)
Business Rates Retention Pilot	(1,137)	-	275	-	(862)	50	-	(812)
Business Rates Equalisation	(1,215)	140	-	(5,031)	(6,106)	4,541	(3,402)	(4,967)
Government Grants	(205)	-	39	-	(166)	-	(95)	(261)
Commuted Maintenance Payments	(477)	-	32	(374)	(819)	36	(153)	(936)
Elections Fund	(20)	-	-	(20)	(40)	-	(30)	(70)
Elections Equipment	(35)	-	-	-	(35)	-	-	(35)
Homelessness	(241)	-	105	(23)	(159)	363	(481)	(277)
Temporary Accommodation	(75)	-	6	(76)	(145)	0	(94)	(238)
Planning (Legal)	(264)	-	-	(59)	(323)	-	(345)	(668)
Neighbourhood Planning Grants	(76)	-	28	-	(48)	-	-	(48)
Community Housing Fund	(195)	(15)	31	-	(179)	38	-	(141)
Growth and Sustainable Planning	-	-	-	-	-	-	-	-
Strategic Planning	(55)	15	-	-	(40)	2	(55)	(93)
Joint Local Plan	(118)	-	18	-	(100)	-	-	(100)
Planning Enforcement	(88)	-	-	(5)	(93)	-	-	(93)
Well-being	(275)	-	22	-	(253)	77	-	(176)
Waste	(9)	-	-	(78)	(87)	-	(143)	(230)
Covid-19	-	(280)	-	(891)	(1,171)	2,686	(3,189)	(1,674)
Climate Change & Biodiversity	-	-	-	(200)	(200)	34	(143)	(309)
Rough Sleepers	-	-	-	(26)	(26)	59	(121)	(88)
Inflationary Pressures Reserve	-	-	-	-	-	-	(500)	(500)
<b>Total General Fund</b>	<b>(5,024)</b>	<b>-</b>	<b>838</b>	<b>(8,523)</b>	<b>(12,709)</b>	<b>8,560</b>	<b>(9,690)</b>	<b>(13,839)</b>
<b>Housing</b>								
Big 20	(96)	-	-	-	(96)	-	-	(96)
Strategic Priorities	(12,840)	-	-	(2,939)	(15,779)	515	(833)	(16,097)
Building Council Homes Programme (BCHP)	(20)	-	-	-	(20)	-	-	(20)
<b>Total Housing</b>	<b>(12,956)</b>	<b>-</b>	<b>-</b>	<b>(2,939)</b>	<b>(15,895)</b>	<b>515</b>	<b>(833)</b>	<b>(16,213)</b>
<b>Total Earmarked Reserves</b>	<b>(17,980)</b>	<b>-</b>	<b>838</b>	<b>(11,462)</b>	<b>(28,604)</b>	<b>9,076</b>	<b>(10,523)</b>	<b>(30,052)</b>

## Note 8 – Transfers to/from Earmarked Reserves

The earmarked reserves detailed in this table have been created for the following purposes:

### **General Fund**

#### **Carry Forwards**

Agreed budget under spends in the current year to be spent in the following financial year.

#### **Transformation Fund**

This fund was created during 2013/14 to meet part of the costs of the resources that are attributable to transformation and provide ongoing investment. This is to meet costs for developing programmes and projects and detailed business cases for investment. It will be allocated to projects and programmes of activity that demonstrate viable business cases and returns on investment in terms of savings, generating income or improved outcomes in line with the strategic priorities.

#### **Business Rates Retention Pilot**

Established to support a number of growth initiative projects, both Capital and Revenue following the 100% retention business rates pilot in 2018/19.

#### **Business Rates Equalisation**

Established in 2013/14, as a result of the huge change in the basis of funding for the new rates retention scheme as well as the impact of the Suffolk pooling arrangements. Will be used to neutralise the impact of any year-on-year fluctuations in growth or reduction of business rate income.

#### **Government Grants**

A reserve established for grants committed to future budgeted expenditure.

#### **Commuted Maintenance Payments**

A fund to help meet revenue expenditure requirements for the maintenance of bridges, open spaces and other amenities that comply with the provisions of a S106 agreement with a developer. It should be noted that additional S106 monies are held within capital receipts in advance for use on capital schemes such as play areas and affordable housing.

#### **Elections Fund**

To balance out expenditure on district elections held every four years. Annual contributions spread the expenditure equally year on year.

#### **Elections Equipment**

Established to enable the purchase of specific equipment on an ad hoc basis to support elections e.g. polling booths

#### **Homelessness**

Previously part of Government Grants, this reserve has been established to help facilitate the many implications arising from the new homeless legislation, the most significant being new prevention duties.

#### **Temporary Accommodation**

Established to fund the renewals of furnishing and kitchen fittings at all temporary accommodation establishments.

#### **Planning (Legal)**

Due to its unpredictable nature, Planning (Legal) was established to ensure that the core budget remains stable utilising the reserve to smooth year on year changes.

#### **Neighbourhood Planning Grants**

Established to allow for the timing differences associated with the receiving and spending of Neighbourhood Planning Grants.

#### **Community Housing Fund**

A reserve established from the receipt of Community Housing Fund and Custom Build grant monies which is committed to future budgeted expenditure.

## Note 8 - Transfers to / from Earmarked Reserve

### **General Fund**

#### **Strategic Planning**

A reserve established for Strategic Planning related grants that are committed to future budgeted expenditure. For example, brownfield sites.

#### **Joint Local Plan**

This reserve has been established to ensure that the core budget for the Joint Local Plan remains stable utilising the reserve to smooth year on year changes.

#### **Planning Enforcement**

A reserve established to fund any future legal costs.

#### **Well-being**

Established in 2019/20 to support the creation of community capacity and enable communities to do more for themselves.

#### **Waste**

Established to smooth year on year changes such as the cost of materials recycling within the Waste Service, so that the core budget can remain stable.

#### **Covid-19**

Established in 2020/21 to ensure that the Council had specific funds set aside to respond to the financial impacts of the pandemic and to manage the timing difference between the receipt of support from the Government and when it is required to cover additional expenditure or loss of income.

#### **Climate Change & Biodiversity**

Established in 2020/21 to fund projects in order to support the Council's stated ambition to become carbon neutral by 2030.

#### **Rough Sleepers**

Established to allow for the timing differences associated with the receiving and spending of grants relating to rough sleepers.

#### **Inflationary Pressure Reserve**

Established to mitigate the effects of the current high levels of inflation incurred in the provision of council services.

### **HRA**

#### **Big 20**

Established in 2018/19 to fund any new initiatives for projects to increase income or make savings.

#### **Strategic Priorities**

A reserve established to help meet future HRA spending priorities.

#### **Building Council Homes Programme (BCHP) Reserve**

A reserve established in 2018/19 to support the Council's new build development project utilising the grant received from the "Improvement and Development Agency for Local Government".



## Note 9 - Other Operating Expenditure

Other operating expenditure reported includes all levies payable, total payments made to the Government Housing Receipts Pool in line with statutory arrangements for certain property sales within the Housing Revenue Account and gains/losses generated from in year disposals of non-current assets.

	2021/22 £'000	2020/21 £'000
Parish council precepts	2,943	2,906
Payments to the Government Housing Capital Receipts Pool	326	270
(Gains)/Loss on the disposal of non current assets	(1,980)	(390)
<b>Total</b>	<b>1,289</b>	<b>2,786</b>

## Note 10 - Financing and Investment Income and Expenditure

Financing and investment income and expenditure includes interest receivable and payable on the Council's investment portfolio.

The Council's net rental income on the properties it holds purely for investment purposes is also included. It also includes the interest element of the pension fund liability.

	2021/22 £'000	2020/21 £'000
Interest payable and similar charges	3,046	3,082
Net interest on the net defined benefit liability	596	444
Interest receivable and similar income	(2,666)	(2,038)
Changes in the fair value of investment property (see Note37)	160	348
Net other income from investment property (See Note 37)	(158)	(128)
Impairment of financial instruments	-	(24)
<b>Total</b>	<b>978</b>	<b>1,684</b>

## Note 11 - Taxation and Non-Specific Grant Income and Expenditure

This note consolidates all non-specific grants and contributions receivable that cannot be directly attributable to service expenditure and therefore not included in the gross income amount relevant to the service area.

All capital grants and contributions are credited to non-specific grant income even if service specific.

The note also identifies the Council's proportion of council tax and non-domestic rates used to fund in year service activities.

	2021/22 £'000	2020/21 £'000
Council Tax Income	(8,952)	(8,652)
Non-domestic rates income	(12,357)	(10,780)
Non-domestic rates Tariff payment to central government	7,195	7,195
Non-ring-fenced government grants	(1,239)	(1,310)
Capital grants and contributions	(991)	(234)
<b>Total</b>	<b>(16,344)</b>	<b>(13,781)</b>

## Note 12 - Property, Plant and Equipment

Assets that have physical substance and are held for use in the production or supply of goods or services, for rental to others, or for administrative purposes and that are expected to be used during more than one financial year are classified as Property, Plant and Equipment.

Cost or Valuation	Council Dwellings £'000	Other Land and Buildings £'000	Vehicles, Plant & Equipment £'000	Infrastructure Assets £'000	Community Assets £'000	Surplus Assets £'000	Assets Under Construction £'000	Total Property, Plant and Equipment £'000
<b>2021/22</b>								
<b>Movements on Balances</b>								
At 1 April 2021	260,397	24,642	10,047	188	840	2,031	8,681	306,826
Additions	6,656	266	1,630	-	-	-	10,827	19,379
Revaluation increases / (decreases) recognised in the Revaluation Reserve	(2,927)	177	-	-	-	1,032	-	(1,718)
Revaluation increases / (decreases) recognised in the Surplus / Deficit on the Provision of Services	(5,220)	735	-	-	-	63	-	(4,422)
Derecognition - Disposals	(3,212)	(68)	(147)	-	-	-	-	(3,427)
Derecognition - Other	-	-	-	-	-	-	(26)	(26)
Assets reclassified	12,667	727	-	-	-	-	(13,394)	-
Assets reclassified (to)/from Assets Held for Sale	-	-	-	-	-	593	-	593
At 31 March 2022	268,361	26,479	11,530	188	840	3,719	6,088	317,205

Accumulated Depreciation and Impairment	Council Dwellings £'000	Other Land and Buildings £'000	Vehicles, Plant & Equipment £'000	Infrastructure Assets £'000	Community Assets £'000	Surplus Assets £'000	Assets Under Construction £'000	Total Property, Plant and Equipment £'000
<b>2021/22</b>								
<b>Movements on Balances</b>								
At 1 April 2021	2	(2)	(4,850)	(68)	-	-	-	(4,918)
Depreciation charge	(4,404)	(426)	(728)	(4)	-	-	-	(5,562)
Depreciation written out to the Revaluation Reserve	3,490	324	-	-	-	-	-	3,814
Depreciation written out to the Surplus / Deficit on the Provision of Services	857	100	-	-	-	-	-	957
Derecognition - disposals	38	1	137	-	-	-	-	176
At 31 March 2022	(17)	(3)	(5,441)	(72)	-	-	-	(5,533)
<b>Net Book Value At 31 March 2022</b>	<b>268,344</b>	<b>26,476</b>	<b>6,089</b>	<b>116</b>	<b>840</b>	<b>3,719</b>	<b>6,088</b>	<b>311,672</b>

## Note 12 - Property, Plant and Equipment

Cost or Valuation	Council Dwellings £'000	Other Land and Buildings £'000	Vehicles, Plant & Equipment £'000	Infrastructure Assets £'000	Community Assets £'000	Surplus Assets £'000	Assets Under Construction £'000	Total Property, Plant and Equipment £'000
<b>2020/21</b>								
<b>Movements on Balances</b>								
At 1 April 2020	243,541	21,525	9,956	552	840	2,238	7,486	286,138
Additions	4,844	349	406	-	-	-	9,311	14,910
Revaluation increases recognised in the Revaluation Reserve	11,675	611	-	-	-	352	-	12,638
Revaluation increases / (decreases) recognised in the Surplus / Deficit on the Provision of Services	(946)	(3,279)	-	-	-	72	-	(4,153)
Derecognition - Disposals	(1,395)	(2)	(315)	(364)	-	-	-	(2,076)
Assets reclassified	2,678	5,438	-	-	-	-	(8,116)	-
Assets reclassified (to)/from Assets Held for Sale	-	-	-	-	-	(631)	-	(631)
At 31 March 2021	260,397	24,642	10,047	188	840	2,031	8,681	306,826

Accumulated Depreciation and Impairment	Council Dwellings £'000	Other Land and Buildings £'000	Vehicles, Plant & Equipment £'000	Infrastructure Assets £'000	Community Assets £'000	Surplus Assets £'000	Assets Under Construction £'000	Total Property, Plant and Equipment £'000
<b>2020/21</b>								
<b>Movements on Balances</b>								
At 1 April 2020	2	(1)	(4,415)	(428)	-	-	-	(4,842)
Depreciation charge	(4,079)	(400)	(731)	(4)	-	(16)	-	(5,230)
Depreciation written out to the Revaluation Reserve	3,092	391	-	-	-	16	-	3,499
Depreciation written out to the Surplus / Deficit on the Provision of Services	969	8	-	-	-	-	-	977
Derecognition - disposals	18	-	296	364	-	-	-	678
At 31 March 2021	2	(2)	(4,850)	(68)	-	-	-	(4,918)
Net Book Value								
At 31 March 2021	260,399	24,640	5,197	120	840	2,031	8,681	301,908

## Note 12 - Property, Plant and Equipment

### Capital Commitments

On 31 March 2022 the Council has entered into a number of contracts for the purchase, construction or enhancement of Property, Plant and Equipment and other capital projects in 2021/22 that total £5.03m, most of which is for housing. Similar commitments at 31 March 2021 were £6.25m. The major commitments are shown in this table.

2021/22 amounts	£'000
New Build of Council Dwellings / Social Housing	3,834
HRA Planned Maintenance and other works	954
Disabled Facilities & Related Grants	213
Vehicle and Plant Renewals	30
<b>Total</b>	<b>5,031</b>

### Revaluations

Valuations are carried out by qualified valuers and, for land and buildings, are carried out in accordance with the methodologies and bases for estimation set out in the professional standards of the Royal Institution of Chartered Surveyors.

Under IAS 16, the Council is required to revalue its assets at 5 yearly intervals, or sooner where there is a material change in any year. An annual impairment review is also carried out. The Council's valuers, Wilks Head & Eve, carried out desktop valuations for both the Housing Revenue Account and General Fund properties as at 31 March 2022.

Due to the COVID-19 pandemic, our valuers have indicated that there although the market is now stable there has been an impact due to the economic effects and borrowing costs. However, they are of other external factors, such as the increased costs of building materials and transport costs which will have a continued impact on cost indices. Some of these have been significantly further impacted by the inflationary pressures, particularly fuel, as a result of the Ukraine war. This will affect future valuations.

The next full valuation for Housing Revenue Account properties is due on 31 March 2026 and for General Fund Properties on 1 April 2024.

Carried at Historical Cost	Council Dwellings £'000	Other Land and Buildings £'000	Vehicles, Plant & Equipment £'000	Infrastructure Assets £'000	Community Assets £'000	Surplus Assets £'000	Assets Under Construction £'000	Total Property, Plant and Equipment £'000
Carried at Historical Cost	-	42	11,530	188	-	-	6,088	17,848
Fair Value as at:								
31 March 2022	268,361	26,425	-	-	-	3,719	-	298,505
31 March 2017	-	13	-	-	-	-	-	13
Prior 2015					840			840
<b>Total Cost or Valuation</b>	<b>268,361</b>	<b>26,479</b>	<b>11,530</b>	<b>188</b>	<b>840</b>	<b>3,719</b>	<b>6,088</b>	<b>317,205</b>

## Note 12 – Property, Plant & Equipment

### Fair Value Measurement of Surplus Assets Fair Value Hierarchy

The fair value of the Council's surplus assets has been based on the market approach using current market conditions and recent sales prices and other relevant information for similar assets in the local Council's area. Market conditions are such that similar properties are actively purchased and sold and the level of observable inputs are significant, leading to the properties being categorised at Level 2 in the fair value hierarchy. The fair value of surplus assets are shown in this table.

Recurring Fair Value Measurements using:	Quoted Prices in active markets for identical assets	Other significant observable inputs	Significant unobservable inputs	Fair Value At 31 March 2022
	Level 1 £'000	Level 2 £'000	Level 3 £'000	£'000
<b>2021/22</b>				
Development Land and Buildings		3,719		3,719
<b>Total Cost or Valuation</b>	-	3,719	-	3,719
<b>2020/21</b>				
Development Land		2,031		2,238
<b>Total Cost or Valuation</b>	-	2,031	-	2,238

## Note 13 - Intangible Assets

The Council accounts for its software as intangible assets, to the extent that the software is not an integral part of a particular IT system and accounted for as part of the hardware item of Property, Plant and Equipment. The intangible assets include purchased licenses and specialist stock condition data for Housing Revenue Account properties.

All software is assigned a finite useful life of five years, based on an assessment of the period that the software is expected to be of use to the Council. The carrying amount of intangible assets is amortised on a straight-line basis.

The amortisation charged to revenue in the year was charged to the ICT Administration cost centre.

<b>The movement on Intangible Asset balances during the year :</b>	<b>2021/22</b>	<b>2020/21</b>
	<b>£'000</b>	<b>£'000</b>
<b>Balance at start of year:</b>		
Gross carrying amount	2,183	2,264
Accumulated amortisation	(1,843)	(1,640)
<b>Net carrying amount at start of year</b>	<b>340</b>	<b>624</b>
<b>Additions:</b>		
Purchases	45	41
Other disposals	-	(122)
Amortisation for the period	(207)	(325)
Other changes	-	122
<b>Net carrying amount at end of year</b>	<b>178</b>	<b>340</b>
<b>Comprising</b>		
Gross carrying amount	2,228	2,183
Accumulated amortisation	(2,050)	(1,843)
<b>Balance at end of year:</b>	<b>178</b>	<b>340</b>

## Note 14 - Financial Instruments

### A - Financial Instruments - Classifications

A financial instrument is a contract that gives rise to a financial asset of one entity and a financial liability or equity instrument of another entity. Non-exchange transactions, such as those relating to taxes and government grants, do not give rise to financial instruments.

#### Financial Liabilities

A financial liability is an obligation to transfer economic benefits controlled by the Council and can be represented by a contractual obligation to deliver cash or financial assets or an obligation to exchange financial assets and liabilities with another entity that is potentially unfavourable to the Council.

The majority of the Council's financial liabilities held during the year are measured at amortised cost and comprised:

- long-term loans from the Public Works Loan Board
- short-term loans from other local authorities
- trade payables for goods and services received

### Financial Assets

A financial asset is a right to future economic benefits controlled by the Council that is represented by cash, equity instruments or a contractual right to receive cash or other financial assets or a right to exchange financial assets and liabilities with another entity that is potentially favourable to the Council. The financial assets held by the Council during the year are held under the following classifications.

Loans and receivables (financial assets that have fixed or determinable payments and are not quoted in an active market) comprising:

- cash in hand
- bank current and deposit accounts with Lloyds bank
- loans to small companies and housing associations
- trade receivables for goods and services delivered

Fair value through other comprehensive income (where cash flows are solely payments of principal and interest and the Council's business model is to both collect those cash flows and sell the instrument; and equity investments that the Council has elected into this category) comprising:

- equity investments in BDC (Suffolk Holdings) Ltd held for service purposes

Fair value through profit and loss (all other financial assets) comprising:

- money market funds managed by specialist fund managers
- pooled equity, property and multi asset funds managed by Schroders, Investec, CCLA and UBS fund managers held as strategic investments.

Financial assets held at amortised cost are shown net of a loss allowance reflecting the statistical likelihood that the borrower or debtor will be unable to meet their contractual commitments to the Council.

## Note 14 - Financial Instruments

### B – Financial Instruments - Balances

The financial liabilities that are carried in the Balance Sheet are shown in this table.

The total short-term borrowing includes £553k (2020/21 was £693k) which represents accrued interest and principal repayments on long-term borrowing that are due within 12 months.

Financial Liabilities	Long Term		Short Term	
	2021/22 £'000	2020/21 £'000	2021/22 £'000	2020/21 £'000
<b>Loans at amortised cost:</b>				
Principal sum borrowed	93,843	94,396	26,553	32,693
Accrued interest	-	-	112	108
<b>Total Borrowing</b>	<b>93,843</b>	<b>94,396</b>	<b>26,665</b>	<b>32,801</b>
<b>Liabilities at amortised cost</b>				
Trade payables	-	-	6,749	5,561
<b>Included in Creditors</b>	<b>-</b>	<b>-</b>	<b>6,749</b>	<b>5,561</b>
<b>Total Financial Liabilities</b>	<b>93,843</b>	<b>94,396</b>	<b>33,414</b>	<b>38,362</b>

The financial assets included in the Balance Sheet are analysed across the following categories.

The categories include:

FVOCI – Fair Value through Other Income and Expenditure

FVPL – Fair Values through Profit and Loss

Financial Assets	Long Term		Short Term	
	2021/22 £'000	2020/21 £'000	2021/22 £'000	2020/21 £'000
<b>Loans and receivables:</b>				
Principal at amortised cost	43,586	43,835	901	609
Accrued interest	-	-	565	484
Loss allowance	(979)	(984)	(2)	(2)
<b>At fair value through other comprehensive income</b>				
Equity Investments elected FVOCI	1,801	-	-	-
<b>At fair value through profit &amp; loss:</b>				
Investments held for trading	-	-	10,973	10,157
Accrued interest	-	-	101	103
<b>Total Investments</b>	<b>44,408</b>	<b>42,851</b>	<b>12,538</b>	<b>11,351</b>
<b>Loans and receivables:</b>				
Cash (including bank accounts)	-	-	9,722	1,890
<b>Total Cash and Cash Equivalents</b>	<b>-</b>	<b>-</b>	<b>9,722</b>	<b>1,890</b>
<b>Loans and receivables:</b>				
Trade receivables	1,213	2,011	7,416	7,215
<b>Included in Debtors</b>	<b>1,213</b>	<b>2,011</b>	<b>7,416</b>	<b>7,215</b>
<b>Total Financial Assets</b>	<b>45,621</b>	<b>44,862</b>	<b>29,676</b>	<b>20,456</b>



## Note 14 - Financial Instruments

### C - Equity instruments elected to fair value through other comprehensive income

The Council has elected to account for their investments in equity instruments at fair value through other comprehensive income because they are long-term strategic holdings and changes in their fair value are not considered to be part of the Council's annual financial performance.

The fair value of the investments is £1,801k for 2021/22 (and was zero for 2020/21). The increase is due to the upward revaluation of the investment properties held by BDC (Suffolk Holdings) Ltd.

### D - Offsetting Financial Assets and Liabilities

Financial assets and liabilities are set off against each other where the Council has a legally enforceable right to set off and it intends either to settle on a net basis, or to realise the asset and settle the liability simultaneously. This table shows those instruments that have been offset on the balance sheet.

	2021/22			2020/21		
	Gross assets (Liabilities)	(Liabilities) assets set off	Net position on Balance sheet	Gross assets (Liabilities)	(Liabilities) assets set off	Net position on Balance sheet
	£'000	£'000	£'000	£'000	£'000	£'000
Bank accounts in credit	1,729		1,729	1,840	-	1,840
Short Term Deposits	8,000		8,000	0	-	0
<b>Total Financial assets</b>	<b>9,729</b>	<b>-</b>	<b>9,729</b>	<b>1,840</b>	<b>-</b>	<b>1,840</b>

### E - Financial Instruments - Gains and Losses

The gains and losses recognised in the Comprehensive Income and Expenditure Statement in relation to financial instruments are shown in this table:

	Financial Liabilities		Financial Assets		2021/22 Total £'000	2020/21 Total £'000
	Amortised Cost £'000	Amortised Cost £'000	Elected to Fair Value Through OCI £'000	Fair Value through Profit & Loss £'000		
Interest expense	3,046	-	-	-	3,046	3,082
Impairment losses	-	-	-	-	-	(24)
Fees paid	41	-	-	-	41	12
<b>Interest payable and similar charges</b>	<b>3,087</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>3,087</b>	<b>3,070</b>
Interest income	-	(2)	(2,212)	(452)	(2,666)	(2,038)
<b>Interest and investment income</b>	<b>-</b>	<b>(2)</b>	<b>(2,212)</b>	<b>(452)</b>	<b>(2,666)</b>	<b>(2,038)</b>
<b>Net impact or surplus/deficit on provision of services</b>	<b>3,087</b>	<b>(2)</b>	<b>(2,212)</b>	<b>(452)</b>	<b>421</b>	<b>1,032</b>
Gains on revaluation	-	-	(1,801)	(1,007)	(2,808)	(642)
Losses on revaluation	-	-	-	191	191	1,978
<b>Impact on other comprehensive income</b>	<b>-</b>	<b>-</b>	<b>(1,801)</b>	<b>(816)</b>	<b>(2,617)</b>	<b>1,336</b>
<b>Net Gain/(Loss) for the year</b>	<b>3,087</b>	<b>(2)</b>	<b>(4,013)</b>	<b>(1,268)</b>	<b>(2,196)</b>	<b>2,368</b>

## Note 14 - Financial Instruments

### F - Financial Instruments - Fair Values

Financial assets classified as available for sale and all derivative assets and liabilities are carried in the Balance Sheet at fair value. For most assets, including bonds, treasury bills and shares in money market funds and other pooled funds, the fair value is taken from the market price. The fair values of other instruments have been estimated calculating the net present value of the remaining contractual cash flows on 31 March 2022, using the following method and assumptions:

- Shares in BDC (Suffolk Holdings) Ltd have been valued from the company's balance sheet net assets

Financial instruments classified at amortised cost are carried in the Balance Sheet at amortised cost. Their fair values have been estimated by calculating the net present value of the remaining contractual cash flows at 31 March 2022, using the following methods and assumptions:

- Loans borrowed by the Council have been valued by discounting the contractual cash flows over the whole life of the instrument at the appropriate market rate for local authority loans.
- The fair values of other long-term loans and investments have been discounted at the market rates for similar instruments with similar remaining terms to maturity on 31 March 2022.

- No early repayment or impairment is recognised for any financial instrument.
- The fair value of short-term instruments, including trade payables and receivables, is assumed to approximate to the carrying amount given the low and stable interest rate environment.

Fair values are shown in the table below, split by their level in the fair value hierarchy:

- Level 1 – fair value is only derived from quoted prices in active markets for identical assets or liabilities, e.g. bond prices
- Level 2 – fair value is calculated from inputs other than quoted prices that are observable for the asset or liability, e.g. interest rates or yields for similar instruments
- Level 3 – fair value is determined using unobservable inputs, e.g. non-market data such as cash flow forecasts or estimated creditworthiness

## Note 14 - Financial Instruments

### Financial Liabilities

The fair value of short-term financial liabilities held at amortised cost, including trade payables, is assumed to approximate to the carrying amount.

The fair value of financial liabilities held at amortised cost is higher than their balance sheet carrying amount because the Council's portfolio of loans includes a number of loans where the interest rate payable is higher than the current rates available for similar loans as at the Balance Sheet date.

	Fair Value Level	Balance Sheet 2021/22 £'000	Fair Value 2021/22 £'000	Balance Sheet 2020/21 £'000	Fair Value 2020/21 £'000
Financial Liabilities held at Amortised cost:					
Long term loans from PWLB	2	94,497	98,827	95,194	110,556
<b>Sub - Total</b>		<b>94,497</b>	<b>98,827</b>	<b>95,194</b>	<b>110,556</b>
Liabilities for which fair value is not disclosed		32,760	-	37,564	-
<b>Total Financial Liabilities</b>		<b>127,257</b>	<b>98,827</b>	<b>132,758</b>	<b>110,556</b>
Recorded on balance sheet as:					
Short term creditors		6,749		5,561	
Short term borrowing		26,665		32,801	
Long term borrowing		93,843		94,396	
<b>Total Financial Liabilities</b>		<b>127,257</b>		<b>132,758</b>	

### Financial Assets

The fair value of short-term financial assets held at amortised cost, including trade receivables, is assumed to approximate to the carrying amount.

	Fair Value Level	Balance Sheet 2021/22 £'000	Fair Value 2021/22 £'000	Balance Sheet 2020/21 £'000	Fair Value 2020/21 £'000
Financial assets held at fair value:					
Money market funds	1	8,000	8,000	-	-
Bond, Equity and property funds	1	10,973	10,973	10,157	10,157
Shares in unlisted companies	2	1,801	1,801	-	-
Financial assets held at amortised cost:					
Loans to companies	2	43,187	43,187	43,458	43,458
<b>Sub Total</b>		<b>63,961</b>	<b>63,961</b>	<b>53,615</b>	<b>53,615</b>
Assets for which fair value is not disclosed		11,336		11,703	
<b>Total Financial Assets</b>		<b>75,297</b>	<b>63,961</b>	<b>65,318</b>	<b>53,615</b>
Recorded on balance sheet as:					
Long term debtors		43,820		44,862	
Long term investments		1,801		-	
Short term debtors		8,254		7,700	
Short term investments		11,700		10,866	
Cash and Cash Equivalents		9,722		1,890	
<b>Total Financial Assets</b>		<b>75,297</b>		<b>65,318</b>	

## Note 15 - Debtors

This note shows the recoverable amount owed to the Council by short-term debtors (i.e. due to be received within one year) in each class, net of impairment allowances.

The significant changes in the debtors for central government and other local authorities (namely Suffolk County Council) is their proportion of the deficit on the Collection Fund (council tax and business rates). This is shown in CF Note 1 of the Supplementary Statements – Notes to the Collection Fund, on page 110.

	2021/22 £'000	2020/21 £'000
Trade Receivables	1,136	581
Prepayments	749	784
Council Tax, Business Rates and Housing Benefits	524	999
Central Government	881	4,129
Housing Tenants	562	586
Other Local Authorities	924	3,339
Other Entities and Individuals	4,828	5,162
<b>Total Debtors</b>	<b>9,605</b>	<b>15,580</b>

## Note 16 - Cash and Cash Equivalents

This note shows how the balance of Cash and Cash Equivalents is made up of its various elements. These consist of cash in hand and deposits with financial institutions repayable without penalty on notice of not more than 24 hours.

	2021/22 £'000	2020/21 £'000
Bank current accounts	1,728	1,840
Bank Call Account		
Short-term deposits with Money Market Funds	8,000	-
Cash in Transit	(6)	50
<b>Total Cash and Cash Equivalents</b>	<b>9,722</b>	<b>1,890</b>

## Note 17 - Creditors

This note shows the amount owed by the Council to short-term creditors (i.e. due to be paid within one year) in each class.

The government paid local authorities Section 31 grants in advance to offset the estimated cost of additional reliefs granted for business rates. The significant increase in central government creditors reflects the amount due to be returned to them.

	2021/22 £'000	2020/21 £'000
Trade Payables	(4,016)	(3,161)
Council Tax, Business Rates and Housing Benefits	(7,070)	(321)
Central Government	(8,514)	(11,618)
Other Local Authorities	(1,252)	(2,005)
Other Entities and Individuals	(2,363)	(1,824)
<b>Total Creditors</b>	<b>(23,214)</b>	<b>(18,929)</b>

## Note 18 – Provisions

### Non-Domestic Rate Appeals

The Local Government Finance Act 2012 introduced a non-domestic rates retention scheme that enables local authorities to retain a portion of the rates generated in their area. These arrangements came into effect on 1 April 2013. As part of this process each Council has assumed the liability for refunding ratepayers who have successfully appealed against the rateable value of their properties on the rating list.

The provision relates to Babergh's share, 40% of billing authorities' estimates of the provision required for potential refunds relating to retrospective alterations to the rating list for those appeals that are already lodged with the Valuation Office as at 31 March 2022. This includes amounts under the Check, Challenge and Appeal process and potential outcomes following the legal cases for ATMs and doctors' surgeries.

Babergh has not opted to spread the cost of these appeals (prior to 2013/14) over 5 years. This work has been supported by Wilks Head and Eve LLP, Sixth Floor, Fairgate House, 78 New Oxford Street, London WC1A 1HB. This includes amounts that were paid over in respect of 2012/13 and prior years to Central Government.

### Accumulated Absence

An employer must accrue a liability for compensated absences payable to employees for their future absences, only if the following conditions are met:

- The payment obligation for future absences is based on employee services already rendered.
- The amount of the obligation can be reasonably estimated.

### Outstanding Legal Cases / MMI

In 1992 Municipal Mutual Insurance (MMI), one of the Council's insurers at the time stopped accepting new business. MMI and its policy holders, including local authorities, organised a scheme of arrangement which provided for the company to be wound up in an orderly manner in the event that there was a shortfall in the amount of assets held by MMI. Under the scheme of arrangement MMI could claim back from its major policy holder's

	Balance at 31 March 2021 £'000	(Additions) / Reductions in year £'000	Amounts used in year £'000	Balance at 31 March 2022 £'000
Outstanding Legal Cases/MMI Levy	(201)	-	-	(201)
Non Domestic Rate Appeals	(2,479)	360	170	(1,949)
Accumulated Absence	(165)	(194)	165	(194)
<b>Total</b>	<b>(2,845)</b>	<b>166</b>	<b>335</b>	<b>(2,344)</b>

part of any claims which it had paid them from 1 October 1993 onwards by way of a levy.

Following a meeting of the Board of Directors of MMI on 13 November 2012, MMI wrote to its policy holders to advise that the Board had decided to trigger the scheme of arrangement and control of the company then passed to the administrators, Ernst and Young. Ernst and Young advised that they intended to make an initial levy of 15% of claims paid since October 1993. In addition, any future claims that it settles on behalf of MMI will also be subject to a 15% reduction, with the shortfall being met by the respective policyholders.

In April 2016 Ernst and Young (who were appointed as administrators) notified the Council of an increase in the levy to 25%. The initial levy of 15%, totaling £50k, was paid by the Council in February 2014. In April 2016 Ernst and Young indicated that the amount of the levy will be increased by a further 10% to 25%. The level within the provision will be maintained at £50k to allow for any future changes above the 25%.

## Note 19 - Unusable Reserves

All the Council's unusable reserves are described below and the movements in the year are disclosed.

Summary	2021/22 £'000	2020/21 £'000
		* Restated
a - Revaluation Reserve	(69,855)	(69,330)
b - Capital Adjustment Account	(128,016)	(124,906)
c - Pensions Reserve	17,631	28,756
d - Collection Fund Adjustment Account	1,976	5,281
e - Accumulated Absences Account	194	165
f - Financial Instruments Revaluation Reserve	3,383	5,184
g - Pooled Investment Funds Adjustment Account	(191)	622
<b>Total Unusable Reserves</b>	<b>(174,878)</b>	<b>(154,228)</b>

## Note 19a - Revaluation Reserve

The Revaluation Reserve contains the gains made by the Council arising from increases in the value of its Property, Plant and Equipment. The balance is reduced when assets with accumulated gains are:

- Revalued downwards or impaired and the gains are lost
- Used in the provision of services and the gains are consumed through depreciation, or
- Disposed of and the gains are realised.

The Reserve contains only revaluation gains accumulated since 1 April 2007, the date that the Reserve was created. Accumulated gains arising before that date are consolidated into the balance on the Capital Adjustment Account (CAA).

	2021/22 £'000	2020/21 £'000
<b>Balance at 1 April</b>	(69,330)	(54,241)
Upward revaluation of assets	(18,294)	(18,784)
Downward revaluation of assets and impairment losses not charged to the Surplus/Deficit on the Provision of Services	16,236	2,648
<b>Surplus or deficit on revaluation of non-current assets not posted to the Surplus/Deficit on the Provision of Services</b>	<b>(2,058)</b>	<b>(16,136)</b>
Difference between fair value depreciation and historical cost depreciation	1,011	793
Accumulated gains on assets sold or scrapped	522	254
<b>Amount written off to the Capital Adjustment Account</b>	<b>1,533</b>	<b>1,047</b>
<b>Balance at 31 March</b>	<b>(69,855)</b>	<b>(69,330)</b>

## Note 19b - Capital Adjustment Account

The Capital Adjustment Account (CAA) absorbs the timing differences arising from the different arrangements for accounting for the consumption of non-current assets and for financing the acquisition, construction or additions to those assets under statutory provisions.

The CAA is debited with the cost of acquisition, construction or subsequent costs as depreciation, impairment losses and amortisations are charged to the Comprehensive Income and Expenditure Statement (with reconciling postings from the Revaluation Reserve to convert current and fair value figures to a historical cost basis). The Account is credited with the amounts set aside by the Council as finance for the costs of acquisition, construction and additional costs.

The Account contains accumulated gains and losses on Investment Properties.

The Account also contains revaluation gains accumulated on Property, Plant and Equipment before 1 April 2007, the date that the Revaluation Reserve was created to hold such gains.

Note 7 to the Core Statements provides details of the source of all the transactions posted to the Account, apart from those involving the Revaluation Reserve.

	2021/22 £'000	2020/21 £'000
<b>Balance at 1 April</b>	(124,906)	(120,726)
Reversal of items relating to capital expenditure debited or credited to the Comprehensive Income and Expenditure Statement:		
Charges for depreciation and impairment of non-current assets	9,029	8,407
Amortisation of intangible assets	207	326
Revenue expenditure funded from capital under statute	1,669	1,662
Amounts of non current assets written off on disposal or sale as part of the gain/loss on disposal to the Comprehensive Income and Expenditure Statement	3,277	1,398
	14,182	11,793
Adjusting amounts written out of the Revaluation Reserve	(1,533)	(1,047)
<b>Net written out amount of the cost of non-current assets consumed in the year</b>	<b>12,649</b>	<b>10,746</b>
Capital financing applied in the year:		
Use of Capital Receipts Reserve to finance new capital expenditure	(3,792)	(6,931)
Use of the Major Repairs Reserve to finance new capital expenditure	(4,595)	(4,316)
Capital grants and contributions credited to the Comprehensive Income and Expenditure Statement that have been applied to capital financing	(2,511)	(2,607)
HRA Debt Repayment	(150)	(400)
Third Party Loans	216	140
Impairment of Financial Instruments	(5)	381
Statutory provision for the financing of capital investment charged against the General Fund and HRA balances	(1,513)	(1,262)
Capital expenditure charged against GF Earmarked Reserves	(3,569)	(279)
Capital expenditure charged to HRA Reserves		-
	(15,919)	(15,274)
Movements in the market value of Investment Properties debited or credited to the Comprehensive Income and Expenditure Statement	160	348
<b>Balance at 31 March</b>	<b>(128,016)</b>	<b>(124,906)</b>

## Note 19c - Pensions Reserve

The Pensions Reserve absorbs the timing differences arising from the different arrangements for accounting for post-employment benefits and for funding benefits in accordance with statutory provisions. The Council accounts for post-employment benefits in the Comprehensive Income and Expenditure Statement as the benefits are earned by employees accruing years of service, updating the liabilities recognised to reflect inflation, changing assumptions and investment returns on any resources set aside to meet the costs.

However, statutory arrangements require benefits earned to be financed as the Council makes employer's contributions to pension funds or eventually pays any pensions for which it is directly responsible.

The debit balance on the Pensions Reserve therefore shows a substantial shortfall in the benefits earned by past and current employees and the resources the Council has set aside to meet them.

The statutory arrangements will ensure that funding will have been set aside by the time the benefits come to be paid.

Details on the charge for the year are shown in Note 32 of the Core Financial Statements.

	2021/22 £'000	2020/21 £'000
<b>Balance at 1 April</b>	28,756	19,172
Remeasurement of net defined liability/(asset)	(14,130)	8,698
Reversal of items relating to retirement benefits debited or credited to the Surplus/Deficit on the Provision of Services in the Comprehensive Income and Expenditure Statement	5,228	3,048
Employer's pensions contributions and direct payments to pensioners payable in the year	(2,223)	(2,162)
<b>Balance at 31 March</b>	<b>17,631</b>	<b>28,756</b>

## Note 19d - Collection Fund Adjustment Account

The Collection Fund Adjustment Account manages the differences arising from the recognition of council tax and non-domestic rates income in the Comprehensive Income and Expenditure Statement as it falls due from council taxpayers and non-domestic ratepayers compared with the statutory arrangements for paying across amounts to the General Fund from the Collection Fund.

	2021/22 £'000	2020/21 £'000
<b>Balance at 1 April</b>	5,281	42
The amount by which council tax and non-domestic rates income credited to the Comprehensive Income and Expenditure Statement is different from council tax and non-domestic rates income calculated for the year in accordance with statutory requirements	(3,305)	5,239
<b>Balance at 31 March</b>	<b>1,976</b>	<b>5,281</b>



## Note 19e - Accumulated Absences Account

The Accumulated Absences Account absorbs the differences that would otherwise arise on the General Fund Balance from accruing for compensated absences earned but not taken in the year, e.g. annual leave entitlement carried forward at 31 March. Statutory arrangements require that the impact on the General Fund Balance is neutralised by transfers to or from this Account.

	2021/22 £'000	2020/21 £'000
<b>Balance at 1 April</b>	165	170
Settlement or cancellation of accrual made at the end of the preceding year	(165)	(170)
Amount accrued at the end of the current year	194	165
Amount by which officer remuneration charged to the Comprehensive Income and Expenditure Statement on an accruals basis is different from remuneration chargeable in the year in accordance with statutory requirements	29	(5)
<b>Balance at 31 March</b>	<b>194</b>	<b>165</b>

## Note 19f - Financial Instruments Revaluation Reserve

The Financial Instruments Revaluation Reserve contains the gains made by the Council arising from increases in the value of its investments that are measured at fair value through Other Comprehensive Income.

The balance is reduced when investments with accumulated gains are:

- revalued downwards or impaired and the gains are lost,
- disposed of and the gains are realised.

	2021/22 £'000	2020/21 £'000
<b>Balance at 1 April</b>	<b>5,184</b>	<b>3,240</b>
Upward revaluation of Equity Instruments	(1,801)	-
Downward revaluation of Equity Instruments	-	1,944
<b>Balance at 31 March</b>	<b>3,383</b>	<b>5,184</b>

## Note 19g – Pooled Investment Funds Adjustment Account

The Pooled Investment Fund Adjustment Account was established to mitigate the impact of fair value movements through profit and loss (FVPL) of pooled investment funds.

Where there are fair value gains or losses on a pooled investment fund, the Council, under a statutory override (SI 2018/2107), must charge that amount to an account established, charged and used solely for the purpose of recognising fair value gains and losses in accordance with this regulation.

The balance increases when gains are made by the Council arising from increases in fair value and reduced when revalued downwards. There are no adjustments for impairment losses, sales or disposals.

	2021/22 £'000	2020/21 £'000
<b>Balance at 1 April</b>	622	1,230
Upward revaluation of investments	(1,004)	(642)
Downward revaluation of investments	191	34
<b>Balance at 31 March</b>	<b>(191)</b>	<b>622</b>

## Note 20 - Cash Flow Statement: Operating Activities

	2021/22 £'000	2020/21 £'000
The cash flows for operating activities include the following items:		
Interest received	(2,586)	(1,914)
Interest paid	3,043	3,099
	<b>457</b>	<b>1,185</b>
The surplus or deficit on the provision of services has been adjusted for the following non-cash movements:		
Depreciation and amortisation	(5,769)	(5,555)
Impairment and (downward valuations)/reversals	(2,809)	(2,892)
(Increase)/decrease in creditors	(3,561)	(9,275)
Increase/(decrease) in debtors	(7,120)	9,320
Increase/(decrease) in inventories	-	1
Movement on pension liability	(3,005)	(885)
Carrying amount of non-current assets and non-current assets held for sale, sold or derecognised	(3,870)	(1,398)
Other non-cash items	501	(666)
	<b>(25,633)</b>	<b>(11,350)</b>
The surplus or deficit on the provision of services has been adjusted for the following items that are investing and financing activities:		
Proceeds from the sale of property, plant and equipment, investment property and intangible assets	5,257	1,789
Other items for which the cash effects are investing or financing activities	2,192	1,283
	<b>7,449</b>	<b>3,072</b>
<b>Net cash flows from operating activities</b>	<b>(17,727)</b>	<b>(7,093)</b>

## Note 21 - Cash Flow Statement: Investing Activities

	2021/22 £'000	2020/21 £'000
		* Restated
Purchase of property, plant and equipment, investment property and intangible assets	19,384	14,797
Purchase of short-term and long-term investments	9,519	46,442
Other payments for investing activities	-	18
Proceeds from the sale of property, plant and equipment, investment property and intangible assets	(5,257)	(1,789)
Proceeds from short-term and long-term investments	(9,261)	(27,048)
Other receipts from investing activities	(2,878)	(2,165)
<b>Net cash flows from investing activities</b>	<b>11,507</b>	<b>30,255</b>

## Note 22 - Cash Flow Statement: Financing Activities

	2021/22 £'000	2020/21 £'000
Cash receipts from short and long term borrowing	-	(16,524)
Repayments of short-term and long-term borrowing	6,692	1,958
<b>Net cash flows from financing activities</b>	<b>6,692</b>	<b>(14,566)</b>

## Note 23 - Members' Allowances

The Council paid the following amounts to Members of the Council during the year.

The Independent Remuneration Panel (IRP) was appointed to review and make recommendations to the Council regarding members allowances following the introduction of a Leader/Cabinet Governance Model in May 2017 and in accordance with legal requirements under the Local Authorities (Members' Allowances) (England) Regulations 2003.

Further details of the Council's Scheme and schedules for Member's Allowances can be found in the Transparency pages on the Council's website at:

<http://www.babergh.gov.uk/the-council/finance/senior-officers-remuneration/babergh-member-allowances/>

	2021/22 £'000	2020/21 £'000
Basic Allowances	170	167
Special Responsibility Allowance	98	93
Expenses	5	7
<b>Total</b>	<b>274</b>	<b>267</b>

## Note 24 - Officers' Remuneration

Following the integration with Mid Suffolk District Council in June 2013, the two Councils share both staff and services. The Senior Leadership Team comprises a Chief Executive, a Strategic Director and eight Assistant Directors.

Post holders continue to be employed by the Council which employed them prior to the introduction of the Senior Leadership Team.

The following two tables apply to Babergh District Council employees only. Remuneration for the other officers is published in Mid Suffolk's District Council's Statement of Accounts.

The remuneration paid to the Council's senior employees is shown in this table.

A senior employee, for the additional disclosure, is the head of paid service. A statutory chief officer is anybody who has power to direct or control the major activities of the body. This has been interpreted as the Senior Leadership Team. This table shows the full costs of Babergh employees who met this definition. These costs are shared with Mid Suffolk District Council under the integration arrangements, as explained in the following table.

	Year	Salary, Fees and Allowances £	Expenses / Benefits in Kind £	Pension Contribution £	Total £
Joint Chief Executive	2021/22	140,275		32,263	<b>172,538</b>
	2020/21	133,344	-	30,669	<b>164,013</b>
Strategic Director	2021/22	98,256		22,599	<b>120,855</b>
	2020/21	96,804	-	22,265	<b>119,069</b>
Assistant Director - Assets and Investments	2021/22	87,941		20,226	<b>108,167</b>
	2020/21	85,235	-	19,604	<b>104,839</b>
Assistant Director - Environment and Commercial Partnerships	2021/22	70,774			<b>70,774</b>
	2020/21	66,975	-	-	<b>66,975</b>
Assistant Director - Customer, Digital Transformation and Improvement	2021/22	75,406		17,343	<b>92,749</b>
	2020/21	74,292	-	17,087	<b>91,379</b>
Assistant Director - Economic Development and Regeneration	2021/22	83,402		19,182	<b>102,585</b>
	2020/21	82,170	-	18,899	<b>101,069</b>
Assistant Director - Housing	2021/22	76,160		17,517	<b>93,677</b>
	2020/21	71,120	-	16,358	<b>87,478</b>

## Note 24 - Officers' Remuneration

The Director Corporate Resources whose senior officer's remuneration is shown in the Mid Suffolk Statement of Accounts is also the S151 Officer for Babergh District Council.

These numbers relate solely to those staff directly employed by the Council and exclude any officers who received more than £50,000 from Mid Suffolk District Council and whose costs may have been shared between the two Councils.

Details of the total costs of the Senior Leadership Team (inclusive of salary and expense payments made, as well as pension fund contributions) are set out in the following table. Five of the Senior Leadership Team were employed by Mid Suffolk District Council and their remuneration, in the format of the previous table, is disclosed in that Council's Statement of Accounts.

The next table sets out how Babergh reimburses Mid Suffolk for its share of these costs for the relevant period in 2021/22. Mid Suffolk. In addition, other transactions are disclosed in Note 27, Related Parties

The amounts shown in this table (relating to Babergh employees) are different to those included in the senior officers' remuneration (see previous page) as they include employers National Insurance contributions.

	2021/22 Expenditure by Babergh £	2021/22 Expenditure by Mid Suffolk £	2020/21 Expenditure by Babergh £	2020/21 Expenditure by Mid Suffolk £
<b>Senior Management</b>				
Joint Chief Executive	190,692		181,346	-
Strategic Director		61,872	-	-
Strategic Director	133,194		131,411	-
Assistant Director Corporate Resources		119,180	-	117,355
Assistant Director - Customer, Digital Transformation and Improvement	101,935		100,419	-
Assistant Director Assets and Investments	119,664		115,390	-
Assistant Director Sustainable Communities		101,730	-	100,214
Assistant Director - Environment and Commercial Partnerships	79,320		75,140	-
Assistant Director Economic Development and Regeneration	112,918		111,196	-
Assistant Director Housing	102,869		96,080	-
Assistant Director Law and Governance		114,317	-	107,646
<b>Total Expenditure</b>	<b>840,591</b>	<b>397,099</b>	<b>810,982</b>	<b>325,215</b>
Net Adjustment between Councils	(233,868)	233,868	(257,398)	257,398
<b>Total</b>	<b>606,724</b>	<b>630,966</b>	<b>553,584</b>	<b>582,613</b>

## Note 24 - Officers' Remuneration

The Council's other employees receiving more than £50,000 remuneration for the year (excluding employer's pension contributions) are shown in this table.

	2021/22 Number of employees	2020/21 Number of employees
£50,000 - £54,999	10	9
£55,000 - £59,999	5	3
£60,000 - £64,999	1	1
£65,000 - £69,999	1	1
<b>TOTAL</b>	<b>17</b>	<b>14</b>

## Note 25 - External Audit Costs

The Council has incurred the following costs in relation to the audit of the Statement of Accounts and certification of grant claims by the Council's External Auditors, Ernst & Young LLP.

	2021/22 £'000	2020/21 £'000
Fees payable to the external auditor with regard to external audit services carried out by the appointed auditor for the year	72	51
Fees payable to the external auditor for the certification of grant claims and returns for the year	39	41
<b>Total</b>	<b>111</b>	<b>92</b>

## Note 26 – Grant Income

The Council debited payments and credited grants, contributions and donations to the Comprehensive Income and Expenditure Statement, as shown in this table.

This note consolidates all non-specific grants and contributions receivable that cannot be directly attributable to service expenditure and therefore not included in the gross income amount relevant to the service area.

The note also identifies the Council's proportion of council tax and non-domestic rates used to fund in year service activities.

	2021/22 £'000	2020/21 £'000
		*Restated
<b>Credited to Taxation and Non-Specific Grant Income and Expenditure:</b>		
<b>Revenue Grants and Contributions:</b>		
Council Tax Income	(8,959)	(8,518)
Council Tax TIG & Hardship (Net)	7	(134)
Non-Domestic Rates Levy Payable	840	254
Non-Domestic Rates Income	(9,550)	(4,764)
Non Domestic Rates S31 Grants	(3,647)	(6,270)
Non-Domestic Rates Payable to Central Government (Tariff)	7,195	7,195
Revenue Support Grant		
Rural Services Support Grant	(238)	(227)
New Homes Bonus	(835)	(1,054)
Lower Tier Support Grant	(68)	-
Neighbourhood Planning Pilots	(45)	-
Other Revenue Grants	(53)	(29)
<b>Total Revenue Grants</b>	<b>(15,353)</b>	<b>(13,547)</b>
<b>Capital Grants and Contributions:</b>		
Leisure Grant	(193)	(200)
Disabled Facilities Grants	-	(13)
Public Sector Decarbonisation	(398)	-
Suffolk LEP	(400)	-
S106 Contributions	-	(21)
<b>Total Capital Grants</b>	<b>(991)</b>	<b>(234)</b>
<b>Total Credited to Taxation and Non-Specific Grant Income and Expenditure</b>	<b>(16,344)</b>	<b>(13,781)</b>
<b>Grants and Contributions Credited to Services:</b>		
HB Subsidy & Admin Grant	(12,480)	(13,258)
Covid19 Government Grants	(2,983)	(4,810)
Disabled Facilities Grant	(569)	(696)
S106 Contributions	(62)	(110)
Homelessness Grants	(510)	(355)
Homes England Grants	(860)	(1,215)
Leisure Grants	-	(183)
Misc Other Grants	(675)	(608)
<b>Total Grants and Contributions Credited to Services</b>	<b>(18,139)</b>	<b>(21,235)</b>

The Council has received a number of grants, contributions and donations that have yet to be recognised as income as they have conditions attached to them that will require the monies or property to be returned to the giver. The amount shown in the balance sheet is detailed in this table.

	2021/22 £'000	2020/21 £'000
<b>Grants Receipts in Advance:</b>		
<b>Capital Grants Receipts in Advance</b>		*Restated
S106 Contributions	(2,213)	(2,013)
Disabled Facilities Grant	(938)	(747)
	<b>(3,151)</b>	<b>(2,760)</b>
<b>Other Grants Receipts in Advance</b>		
Other Grants	(41)	(341)
<b>Total Grants</b>	<b>(3,192)</b>	<b>(3,101)</b>



## Note 27 - Related Parties

The Council is required to disclose material transactions with related parties – bodies or individuals that have the potential to control or influence the Council or to be controlled or influenced by the Council. Disclosure of these transactions allows readers to assess the extent to which the Council might have been constrained in its ability to operate independently or might have secured the ability to limit another party's ability to bargain freely with the Council.

### Central Government

Central Government has significant influence over the general operations of the Council. It is responsible for providing the statutory framework, within which the Council operates, provides a significant proportion of its funding in the form of grants and prescribes the terms of many of the transactions that the Council has with other parties (e.g. council tax bills, housing benefits). Grants received from government departments are set out in the Core Financial Statements Note 6 Expenditure and Income Analysed by Nature and Note 26 Grant Income.

### Members

Members of the Council have direct control over the Council's financial and operating policies and strategy. The total of members' allowances and expenses paid in 2021/22 is shown in Note 23 to the Core Financial Statements.

### Babergh / Mid Suffolk Integration

Integration between Babergh and Mid Suffolk District Council commenced with the appointment of a Joint Chief Executive in May 2011. Full integration in terms of staff and services has been in place since June 2013.

During 2013/14, it was agreed that all costs would generally be shared 50:50 between the two Councils. Evidence of this can be seen within the Officers Remuneration note, (Note 24) and the Termination Benefits note (Note 31).

There continue to be two separate groups of Members as the Councils are two separate legal entities. There is currently a Joint Overview and Scrutiny Committee, a Joint Audit and Standards Committee and a Joint HR Panel.

A total of £4,725k of employee related expenditure was recharged to the Council by Mid Suffolk, and the Council recharged £5,924k of employee related expenditure to Mid Suffolk.

A total of £4,122k of non-employee related expenditure was recharged to the Council by Mid Suffolk, and the Council recharged £2,260k of non-employee related expenditure to Mid Suffolk.

### Suffolk County Council and the Police and Crime Commissioner

The Council pays precepts for council tax to Suffolk County Council, the Police and Crime Commissioner and various parish councils. The Council also pays a share of non-domestic rates to the County Council. Details of these transactions are given in the Income and Expenditure Statement for the Collection Fund.

### Suffolk County Council Subsidiaries

Suffolk County Council has a number of wholly owned subsidiaries including Vertas Group Ltd, Concertus Design and Property Consultants Ltd and Opus People Solutions Ltd. During 2021/22, the Council incurred expenditure of £237k (£252k in 2020/21).

### Shared Revenues Partnership

From 1 April 2011 the Shared Revenues Partnership (SRP) was set up to deliver a Shared Revenues and Benefits Service for Babergh and Mid Suffolk District Councils and Ipswich Borough Council. Each Council has delegated its authority for this function to a Joint Committee, comprising of Members from each Council, which oversees the running of SRP.

## Note 27 - Related Parties

The cost of delivering the partnership is reviewed annually and is based on cost drivers such as number of businesses, number of billing items (council tax) and number of housing benefit documents. Babergh's share represents net expenditure of £1,014k in 2021/22 (£1,003k in 2020/21).

### Shared Legal Services

From 1 November 2016 the Shared Legal Services team was created to deliver a strong, skilled legal service that proactively seeks out new knowledge and different ways of working for Babergh, Mid Suffolk and West Suffolk Councils. Expenditure is shared on the following basis: Babergh and Mid Suffolk District Councils 57%, West Suffolk Council 43%.

### Abbeycroft Leisure

Abbeycroft Leisure is a charitable trust and provides leisure services, through a normal service provision agreement that is set out in the Annual Delivery Plan, for a management fee. From 1st October 2018, South Suffolk Leisure Trust merged with Abbeycroft Leisure, also a charitable trust, to become known as Abbeycroft Leisure. The Council has management board nomination rights which are less than 20% of the total management board. These nominees are not Council representatives speaking on behalf of the Council, nor can they prematurely be dismissed by the Council.

### Sudbury Citizens Advice Bureau

The Council provided a grant of £54k (2020/21 was £54k) to Sudbury Citizens Advice Bureau (CAB) during the year. The Council has no significant interest in the organisation and has no entitlement to any surpluses of this Not-for-Profit organisation.

During the year transactions with the various related parties were as follows:

	2021/22 £'000	2020/21 £'000
Abbeycroft Leisure	228	736
Grants & Contributions to Parish Councils, Community Councils, Village Halls and Theatres	221	193
Suffolk County Council	1,276	1,097
Suffolk County Council - subsidiaries	237	252
Police & Crime Commissioner	1	1
Sudbury Citizens Advice Bureau	54	54
<b>Total</b>	<b>2,017</b>	<b>2,331</b>

## Note 27 – Related Parties

### Entities Controlled or significantly influenced by the Council

The Council has a wholly owned subsidiary company, BDC (Suffolk Holdings) Limited, incorporated on 9 June 2017 over which it exerts control. This holding company owns 50% shares of CIFCO Capital Limited over which the Council exerts significant influence.

Their principal activities are the purchase of commercial property for investment purposes.

The following officers and members hold positions on the boards of the companies controlled or significantly influenced by the Council:

#### BDC (Suffolk Holdings): -

Arthur Charvonia – Company Secretary  
Councillor David Busby – Director (from 9 June 2017)  
Councillor John Hinton – Director (from 24 July 2019)  
Councillor Michael Holt – Director (from 27 March 2019)  
Councillor Elisabeth Malvisi – Director (from 24 July 2019)

#### CIFCO Capital Ltd (50% Shareholding): -

Emily Atack – Director  
Councillor Michael Holt – Director (to 31 March 2021)  
Councillor Richard Meyer – Director (from 18 July 2019)

Other Directors who are not officers/members of the Council:  
Henry Cooke (from 12 June 2017)  
Sir Christopher Haworth (from 12 June 2017)  
Mark Sargeantson (from 12 June 2017)

#### Babergh Growth Ltd (50% Shareholding): -

The holding company also owns 50% shares Babergh Growth Ltd which was incorporated on 19 March 2019.

The principal activities are for the development of building projects.

The following officers and members hold positions on the board.

Emily Atack – Director  
Councillor David Busby – Director (from 18 April 2019)

Other Directors who are not officers/members of the Council:  
Daniel Squirrell-Hughes – Director (from 18 April 2019)  
Richard Gawthorpe – Director (from 18 April 2019)

The Group Accounts are shown on page 113 to page 118.

## Note 28 - Capital Expenditure and Capital Financing

The total amount of capital expenditure incurred in the year is shown in this table, together with the resources that have been used to finance it.

Where capital expenditure is to be financed in future years by charges to revenue as assets are used by the Council, the expenditure results in an increase in the Capital Financing Requirement (CFR), a measure of the capital expenditure incurred historically by the Council that has yet to be financed.

The CFR is analysed in the second part of this table.

	2021/22 £'000	2020/21 £'000
		* Restated
<b>Opening Capital Financing Requirement</b>	160,209	139,932
<b>Capital investment</b>		
Property, Plant and Equipment	19,379	14,910
Investment Properties	94	
Intangible Assets	45	41
Revenue Expenditure Funded from Capital under Statute	1,669	1,662
HRA Settlement Payment		
Mortgages/Loans	-	18
Acquisition of Share Capital	-	1,944
Loans to Joint Venture	319	17,497
<b>Sources of finance</b>		
Capital receipts	(3,792)	(6,931)
Government grants and other contributions	(2,511)	(2,607)
Sums set aside from revenue:		
Direct Revenue Contributions	(3,569)	(279)
Major Repairs Reserve	(4,595)	(4,316)
Minimum Revenue Provision for the repayment of debt	(1,223)	(1,078)
Third Party Loan Repayments	(228)	(138)
Contributions re prior year capital outlay	(62)	(46)
Repayment of Borrowing	(150)	(400)
<b>Closing Capital Financing Requirement</b>	<b>165,585</b>	<b>160,209</b>
<b>Explanation of movements in year</b>		
Increase in underlying need to borrowing (unsupported by government financial assistance)	6,889	21,539
Minimum Revenue provision for the repayment of debt	(1,513)	(1,262)
<b>Increase/(decrease) in Capital Financing Requirement</b>	<b>5,376</b>	<b>20,277</b>

## Note 29 - Leases

### The Council as Lessee

#### Operating Leases

The Council leases in property under an operating lease. This is with Suffolk County Council and relates to the shared use, with Mid Suffolk District Council, of part of Endeavour House in Ipswich since November 2017.

The future minimum lease payments payable under non-cancellable leases in future years are:

	2021/22 £'000	2020/21 £'000
The future minimum lease payments payable under non-cancellable lease in future years are:		
Expires not later than one year	176	179
Expires later than one year and not later than five years	532	642
Expires later than five years	148	221
	<b>856</b>	<b>1,042</b>

### The Council as Lessor

#### Operating Leases

The Council leases out land and buildings under operating leases for the following purposes:

- for the provision of community services
- for economic development purposes to provide suitable affordable accommodation for local businesses

The minimum lease payments receivable does not include rents that are contingent on events taking place after the lease was entered into, such as adjustments following rent reviews

	2021/22 £'000	2020/21 £'000
The future minimum lease payments receivable under non-cancellable leases in future years are:		
Not later than one year	419	429
Later than one year and not later than five years	436	327
Later than five years	1,824	1,866
<b>Total</b>	<b>2,679</b>	<b>2,622</b>

## Note 30 - Impairment Losses and Reversals

Valuations by the Council's valuers at 1 April 2021 and 31 March 2022 resulted in a net impairment of £3,466k in the year (see Note 12 to the Core Financial Statements). This is explained by a decrease in the value of council dwellings and an increase in the one of the leisure centres in the 2021/22 financial year.

These changes are reflected in both the General Fund and Housing Revenue Account and in the Comprehensive Income and Expenditure Statement.

## Note 31 - Termination Benefits

As part of the integration with Mid Suffolk District Council it has been agreed that the costs generally will be shared in the ratio 50:50. There may be exceptions to this, where staff costs are fully incurred by one Council only or the basis of apportionment is something other than 50:50. The 2021/22 accounts reflects one occasion where a member of staff left the organisation and where costs were shared 50:50 with Mid Suffolk.

This table sets out how the Council reimburses Mid Suffolk for its share of their costs.

Shared Exit Package Costs	Number of Employees Babergh	Number of Employees Mid Suffolk	Total Expenditure Babergh £	Total Expenditure Mid Suffolk £
2021/22				
£20,000 - £39,999	0	0	-	32,880
<b>Total Cost</b>	<b>0</b>	<b>0</b>	<b>-</b>	<b>32,880</b>
Net Adjustment between Councils			16,440	(16,440)
<b>Total Cost to each Council</b>			<b>16,440</b>	<b>16,440</b>

## Note 32 - Pension Schemes Accounted for as Defined Benefit Schemes

### Participation in the pension scheme

	2021/22 £'000	2020/21 £'000
		Restated
<b>Comprehensive Income and Expenditure Statement</b>		
Cost of Services:		
Current service cost	4,632	2,590
Past Service cost/(gain) including curtailments	-	14
Financing and Investment Income and Expenditure:		
Net interest expense	596	444
<b>Total Post Employment Benefits Charged to the Surplus or Deficit on the Provision of Services</b>	<b>5,228</b>	<b>3,048</b>
<b>Other Post Employment Benefits Charged to the Comprehensive Income and Expenditure Statement</b>		
Remeasurement of net defined liability comprising:		
Return on plan assets (excluding amounts included in net interest expense)	6,649	12,621
Actuarial gains and losses arising on changes in demographic assumptions	7,145	(21,079)
Actuarial gains and losses arising on changes in financial assumptions	579	(1,321)
Other	(243)	1,081
<b>Total Other Post-employment Benefits charged to the Comprehensive Income and Expenditure Statement</b>	<b>14,130</b>	<b>(8,698)</b>
<b>Movement in Reserves Statement:</b>		
Reversal of net charges made to the Surplus or Deficit on the Provision of Services for post employment benefits in accordance with the Code	5,228	3,048
<b>Actual amount charged against the General Fund Balance for pensions in the year:</b>		
Employers' contributions payable to scheme	(2,223)	(2,162)

As part of the terms and conditions of employment of its officers, the Council makes contributions towards the cost of post-employment benefits. Although these benefits will not actually be payable until employees retire, the Council has a commitment to make the payments (for those benefits) that need to be disclosed at the time that employees earn their future entitlement.

The Council participates in the Local Government Pension Scheme (LGPS), administered locally by Suffolk County Council. This is a funded defined benefit final salary scheme, meaning that the Council and employees pay contributions into a fund, calculated at a level intended to balance the pension liabilities with investment assets.

The following table shows the current bandings of employees' pensionable pay and percentage contributions required.

Salary Bandings for Employee Contributions	2021/22
Up to £14,600	5.50%
£14,601 - £22,900	5.80%
£22,901 - £37,200	6.50%
£37,201 - £47,100	6.80%
£47,101 - £65,900	8.50%
£65,901 - £93,400	9.90%
£93,401 - £110,000	10.50%
£110,001 - £165,000	11.40%
Over £165,000	12.50%

### Transactions relating to post-employment benefits

The Council recognises the cost of retirement benefits in the reported cost of services when they are earned by employees, rather than when the benefits are eventually paid as pensions. However, the charge the Council is required to make against council tax is based on the cash payable in the year, so the real cost of post-employment/retirement benefits is reversed out of the General Fund and Housing Revenue Account via the Movement in Reserves Statement.

The following transactions have been made in the Comprehensive Income and Expenditure Statement and the General Fund Balance and Housing Revenue Account via the Movement in Reserves Statement during the year:

## Note 32 - Pension Schemes Accounted for as Defined Benefit Scheme

### Pension Assets and Liabilities Recognised in the Balance Sheet

	2021/22 Fair Value of Scheme Assets	2020/21 Fair Value of Scheme Assets
	£'000	£'000
<b>Cash and Cash Equivalents</b>	<b>948</b>	<b>1,240</b>
<b>Equity Instruments (by industry)</b>		
Consumer	-	2,028
Manufacturing	-	1,161
Energy & Utilities	-	272
Financial Institutions	-	1,106
Health & Care	-	535
Information Technology	-	452
Other	-	1,123
<b>Sub-total Equity Instruments</b>	<b>-</b>	<b>6,677</b>
<b>Bonds (by sector)</b>		
Corporate Bonds (investment grade)	19,470	18,332
<b>Sub-total Bonds</b>	<b>19,470</b>	<b>18,332</b>
<b>Private Equity</b>		
All	1,049	847
<b>Sub-total Private Equity</b>	<b>1,049</b>	<b>847</b>
<b>Property</b>		
UK Property	7,784	6,535
<b>Sub-total Property</b>	<b>7,784</b>	<b>6,535</b>
<b>Other Investment Funds</b>		
Equities	41,674	35,724
Bonds	3,567	3,255
Hedge Funds	4,452	4,523
<b>Sub-total Other Investment Funds</b>	<b>49,693</b>	<b>43,502</b>
<b>Derivatives</b>		
Foreign Exchange	-	(7)
<b>Sub-total Derivatives</b>	<b>-</b>	<b>(7)</b>
<b>Other Quoted Assets:</b>	<b>Assets in Non Active Markets</b>	<b>Assets in Non Active Markets</b>
	£'000	£'000
<b>Quoted Prices for:</b>		
Private Equity	3,201	2,500
Infrastructure	6,882	2,187
Other	2,638	1,904
<b>Sub-total Other Quoted Assets:</b>	<b>12,721</b>	<b>6,591</b>
<b>Total Assets</b>	<b>91,665</b>	<b>83,717</b>

The amount included in the Balance Sheet arising from the Council's obligation in respect of its defined plan is as follows:

	2021/22 £'000	2020/21 £'000
		restated
Present value of the defined benefit obligation	(109,296)	(112,473)
Fair value of plan assets	91,665	83,717
<b>Net liability arising from defined benefit obligation</b>	<b>(17,631)</b>	<b>(28,756)</b>

### Reconciliation of the Movements in Fair Value of the Scheme (Plan) Asset

	2021/22 £'000	2020/21 £'000
<b>Opening fair value of scheme assets 1 April</b>	<b>83,717</b>	<b>70,011</b>
Interest income	1,672	1,605
Remeasurement gains and (losses):		
Return on plan assets (excluding net interest)	6,649	12,621
Employer contributions	2,223	2,162
Contributions from employees into the scheme	584	500
Benefits paid	(3,180)	(3,182)
<b>Closing fair value of scheme assets 31 March</b>	<b>91,665</b>	<b>83,717</b>

### Reconciliation of Present Value of the Scheme Liabilities (Defined Benefit Obligation)

Local Government Pension Scheme assets comprised of:

	2021/22 £'000	2020/21 £'000
<b>Opening balance 1 April</b>	<b>(112,473)</b>	<b>(89,183)</b>
Current service cost	(4,632)	(2,590)
Interest cost	(2,268)	(2,049)
Contributions by scheme participants	(584)	(500)
Remeasurement gains and (losses): -		
Actuarial gains/losses arising from changes in demographic assumptions	579	(1,321)
Actuarial gains/losses arising from changes in financial assumptions	7,145	(21,079)
Other	(243)	1,081
Past Service Costs		(14)
Benefits paid	3,180	3,182
<b>Closing balance at 31 March</b>	<b>(109,296)</b>	<b>(112,473)</b>



## Note 32 - Pension Schemes Accounted for as Defined Benefit Schemes

### Basis for estimating assets and liabilities

Liabilities have been assessed on an actuarial basis using the projected unit credit method, an estimate of the pensions that will be payable in future years dependent on assumptions about mortality rates, salary levels, etc.

The Scheme liabilities have been assessed by Hymans Robertson LLP, an independent firm of actuaries, estimates for the Suffolk County Council Fund being based on the latest full triennial valuation of the scheme as at 31 March 2019.

The significant assumptions used by the actuary have been:

### Sensitivity Analysis

The estimation of the defined benefit obligations is sensitive to the actuarial assumptions set out in the table above. The sensitivity analyses below have been determined based on reasonably possible changes of the assumptions occurring at the end of the reporting period and assumes for each change that the assumption analysed changes while all other assumptions remain constant. The assumptions in longevity, for example, assume that life expectancy increases or decreases for men and women. In practice, this is unlikely to occur, and changes in some of the assumptions may be interrelated.

The estimations in the sensitivity analysis have followed the accounting policies for the scheme, i.e. on an actuarial basis using the projected unit credit method. The methods and types of assumptions used in preparing the sensitivity analysis below did not change from those used in the previous period.

	2021/22	2020/21
Mortality assumptions:		
Longevity at 65 for current pensioners:		
Men	22 years	22 years
Women	24 years	25 years
Longevity at 65 for future pensioners:		
Men	23 years	23 years
Women	26 years	26 years
Rate of increase in salaries	3.9%	3.6%
Rate of increase in pensions	3.2%	2.9%
Rate for discounting scheme liabilities	2.7%	2.0%
Take-up of option to convert annual pension into retirement lump sum: -		
- pre-April 2008 service	25.0%	25.0%
- post-April 2008 service	63.0%	63.0%

The following table shows the sensitivity of the results to changes in assumptions used to measure the scheme liabilities:

Impact on the Defined Benefit Obligation in the Scheme	Increase in Assumptions to Employer Liability	Increase in Assumptions to Employer Liability
Change in assumptions at year ended 31 March 2022 :	%	£'000
0.1% decrease in Real Discount Rate	2%	1,954
0.1% increase in the Salary Increase Rate	0%	140
0.1% increase in the Pension Increase Rate	2%	1,800

A one year increase in life expectancy would approximately increase the Employer's Defined Benefit Obligation by around 3-5%. In practice the actual cost of a one year increase in life expectancy will depend on the structure of the revised assumption (i.e. if improvements to survival rates predominantly apply at younger or older ages).

## Note 32 - Pension Schemes Accounted for as Defined Benefit Schemes

### Impact on the Council's Cash Flow

The objectives of the scheme are to keep employers' contributions at as constant a rate as possible. The Council has agreed a strategy with the scheme's actuary to achieve a funding level of 100% over 20 years. Funding levels are monitored on an annual basis. The next triennial valuation is due to be completed as at 31 March 2022 and will be considered for the 2023/24 pension contributions.

The scheme will need to take account of the national changes to the scheme under the Public Pensions Services Act 2013. Under the Act, the Local Government Pension Scheme in England and Wales and the other main existing public service schemes may not provide benefits in relation to service after 31 March 2014. The Act provides for scheme regulations to be made within a common framework, to establish new career average revalued earnings schemes to pay pensions and other benefits to certain public servants.

The weighted average duration of the defined benefit obligation for scheme members is 19 years in 2021/22 (19 years in 2020/21).

The total employer contributions expected to be made to the Local Government Pension Scheme by the Council in the year to 31 March 2023 are £2.451m. This includes a contribution of £0.487m towards the Council's pension fund deficit.

## Note 33 - Contingent Liabilities and Assets

### Contingent Liabilities:

The Council has no contingent liabilities.

### Contingent Assets:

The Council has no contingent assets.

## Note 34 - Nature and Extent of Risks Arising from Financial Instruments

### Financial Instruments - Risks

The Council complies with CIPFA's Code of Practice on Treasury Management and Prudential Code for Capital Finance in Local Authorities, both revised in December 2021.

In line with the Treasury Management Code, the Council approves a Treasury Management Strategy before the commencement of each financial year. The Strategy sets out the parameters for the management of risks associated with financial instruments. The Council also produces Treasury Management Practices specifying the practical arrangements to be followed to manage these risks.

The Treasury Management Strategy includes an Investment Strategy in compliance with the Ministry for Housing, Communities and Local Government Guidance on Local Government Investments. This Guidance emphasises that priority is to be given to security and liquidity, rather than yield. The Council's Treasury Management Strategy and its Treasury Management Practices seek to achieve a suitable balance between risk and return or cost.

The main risks that the Council is exposed to are:

- **Credit Risk:** The possibility that a counterparty to a financial asset might fail to pay amounts due, causing a loss to the Council.
- **Liquidity Risk:** The possibility that the Council might not have the cash available to meet its commitments to make payments.
- **Market Risk:** The possibility that an unplanned financial loss will arise because of changes in market variables such as interest rates or equity prices.

### Credit Risk: Treasury Investments

The Council manages credit risk by ensuring that investments are only placed with organisations of high credit quality as set out in the Treasury Management Strategy. These include commercial entities with a minimum long-term credit rating of A-, the UK government, other local authorities, and organisations without credit ratings upon which the Council has received independent investment advice. Recognising that credit ratings are imperfect predictors of default, the Council has regard to other measures including credit default swap and equity prices when selecting commercial entities for investment.

Credit Rating	2021/22		2020/21	
	Long term £'000	Short term £'000	Long term £'000	Short term £'000
AAA	-	8,000	-	0
A+	-	1,728	-	1,840
Unrated pooled funds	-	10,973	-	10,157
Unrated companies	44,409	899	42,851	607
<b>Total investments</b>	<b>44,409</b>	<b>21,600</b>	<b>42,851</b>	<b>12,604</b>

A limit of £2m /10% of the total portfolio is placed on the amount of money that can be invested with a single counterparty (other than the UK government). The Council also sets limits on investments in certain sectors. No more than £2m /10% in total can be invested for a period longer than one year. The table below summarises the credit risk exposures of the Council's investment portfolio by credit rating and remaining time to maturity.

## Note 34 - Nature and Extent of Risks Arising from Financial Instruments

### Credit Risk: Trade and Lease Receivables

The Council's credit risk on lease receivables is mitigated by its legal ownership of the assets leased, which can be repossessed if the debtor defaults on the lease contract.

Loss allowances on trade and contract assets have been calculated by reference to the Council's historic experience of default. Receivables are determined to have suffered a significant increase in credit risk where they are 30 or more days past due and they are determined to be credit-impaired where they are 90 or more days past due.

Receivables are written off to the Surplus or Deficit on the Provision of Services when they are six years past due, but steps are still taken to collect sums owing.

The following analysis summarises the Council's trade and lease receivables, by due date. Only those receivables meeting the definition of a financial asset are included.

	2021/22 £'000	2020/21 £'000
Neither past due nor impaired	794	804
Past due < 3 months	80	9
past due 3 - 6 months	2	3
Past due 6 - 12 months	3	17
Past due 12+ months	118	165
<b>Total receivables</b>	<b>997</b>	<b>998</b>

### Liquidity Risk

The Council has ready access to borrowing at favourable rates from the Public Works Loan Board and other local authorities, and at higher rates from banks and building societies.

There is no perceived risk that the Council will be unable to raise finance to meet its commitments. It is however exposed to the risk that it will need to refinance a significant proportion of its borrowing at a time of unfavourably high interest rates. This risk is managed by maintaining a spread of fixed rate loans and ensuring that no more than 50% of the Council's borrowing matures in any one financial year.

The maturity analysis of financial instruments is as follows:

Time to maturity (Years)	2021/22			2020/21		
	Liabilities £000s	Assets £000s	Net £000s	Liabilities £000s	Assets £000s	Net £000s
Not over 1	(33,413)	29,396	(4,017)	(38,363)	20,175	(18,188)
Over 1 but not over 2	(563)	-	(563)	(553)	-	(553)
Over 2 but not over 5	(13,753)	-	(13,753)	(7,721)	-	(7,721)
Over 5 but not over 10	(26,468)	-	(26,468)	(32,979)	-	(32,979)
Over 10 but not over 20	(47,620)	-	(47,620)	(47,595)	-	(47,595)
Over 20 but not over 40	(4,006)	-	(4,006)	(3,930)	-	(3,930)
Over 40	(1,434)	42,288	40,854	(1,617)	42,851	41,234
Uncertain date	-	3,613	3,613	-	2,292	2,292
<b>Total</b>	<b>(127,257)</b>	<b>75,297</b>	<b>(51,960)</b>	<b>(132,758)</b>	<b>65,318</b>	<b>(67,440)</b>

## Note 34 - Nature and Extent of Risks Arising from Financial Instruments

### Credit Risk: Loans, Financial Guarantees and Loan Commitments

The Council has lent money to CIFCO Ltd to invest in commercial property at market rates of interest. If CIFCO Ltd default on loan repayments the Council has the right to repossess assets and recover funds.

The Council manages the credit risk inherent in its loans for service purposes, financial guarantees and loan commitments in line with its published Investment Strategy.

Loss allowances on loan commitments have been calculated by reference to predicted future repayments of interest and principal discounted to adjust for current and forecast economic conditions. They are determined to have suffered a significant increase in credit risk when there are changes in circumstances of CIFCO Ltd being able to make repayments and they are determined to be credit-impaired when loan repayments are not made.

Borrower	Exposure Type	Balance sheet	Risk exposure	Balance sheet	Risk exposure
		2021/22 £'000	2021/22 £'000	2020/21 £'000	2020/21 £'000
Local Companies	Loans at market rates	63	63	124	124
Subsidiary	Loan commitment at market rates	44,424	44,424	44,319	44,319
<b>Total</b>		<b>44,487</b>	<b>44,487</b>	<b>44,443</b>	<b>44,443</b>

## Note 34 - Nature and Extent of Risks Arising from Financial Instruments

### Market Risks: Interest Rate Risk

The Council is exposed to risk in terms of its exposure to interest rate movements on its borrowings and investments. Movements in interest rates have a complex impact on the Council. For instance, a rise in interest rates would have the following effects:

- borrowings at variable rates – the interest expense will rise
- borrowings at fixed rates – the fair value of the liabilities borrowings will fall
- investments at variable rates – the interest income credited will rise
- investments at fixed rates – the fair value of the assets will fall.

Investments classed as “loans and receivables” and loans borrowed are not carried at fair value, so changes in their fair value will have no impact on Comprehensive Income and Expenditure.

However, changes in interest payable and receivable on variable rate borrowings and investments will be posted to the Surplus or Deficit on the Provision of Services.

Movements in the fair value of fixed rate investments measured at fair value will be reflected in Other Comprehensive Income and Expenditure or Surplus or Deficit on the Provision of Services as appropriate.

### Market Risks: Price Risk

The Council's investment in a pooled property fund is subject to the risk of falling commercial property prices. This risk is limited by the Council's maximum exposure to property investments of £5m per fund. A 5% fall in commercial property prices would result in a £0.272m charge to the Surplus or Deficit on the Provision of Services until the investment was sold.

The Council's investment in a pooled equity fund is subject to the risk of falling share prices. This risk is limited by the Council's maximum exposure to equity investments of £2m per fund. A 5% fall in share prices would result in a £0.130m charge to the Surplus or Deficit on the Provision of Services until the investments were sold.

The Treasury Management Strategy aims to mitigate these risks by setting upper limits on its net exposures to fixed and variable interest rates. On 31 March 2022, £94.4m (2021: £95.1m) of principal borrowed was exposed to fixed rates and £26m (2021: £32m) to variable rates.

If all interest rates had been 1% higher (with all other variables held constant) the financial effects are shown in the table below.

The approximate impact of a 1% fall in interest rates would be as in the table below but with the movements being reversed.

	2021/22 £'000	2020/21 £'000
Increase in interest payable on variable rate borrowings	128	210
Increase in interest receivable on variable rate investments	(183)	(169)
<b>Impact on Surplus or Deficit on the Provision of Services</b>	<b>(55)</b>	<b>41</b>
Decrease in fair value of investments held at FVPL	(58)	(61)
<b>Impact on Comprehensive Income and Expenditure</b>	<b>(58)</b>	<b>(61)</b>
Decrease in fair value of loans and receivables	(130)	(109)
Decrease in fair value of fixed rate borrowings/liabilities	(8,720)	(10,842)

## Note 35 - Accounting Policies

### A General Principles

The Statement of Accounts summarises the Council's transactions for the 2021/22 financial year and its position at the year end of 31 March 2022. The Council is required to prepare an annual Statement of Accounts by the Accounts and Audit Regulations 2015 and these regulations require it to be prepared in accordance with proper accounting practices.

These practices primarily comprise the CIPFA Code of Practice on Local Authority Accounting in the United Kingdom 2021/22 supported by International Financial Reporting Standards (IFRS) and statutory guidance issued under section 12 of the Local Government Act 2003.

The accounting convention adopted in the Statement of Accounts is principally historical cost, modified by the revaluation of certain categories of non-current assets and financial instruments.

### B Accruals of Income and Expenditure

Activity is accounted for in the year that it takes place, not simply when cash payments are made or received. In particular:

- Revenue from contracts with service recipients, whether for services or the provision of goods, is recognised when (or as) the goods or services are transferred to the service recipient in accordance with the performance obligations in the contract
- Supplies are recorded as expenditure when they are consumed. Where there is a gap between the date supplies are received and their consumption, they are carried as inventories on the Balance Sheet
- Expenses in relation to services received (including services provided by employees) are recorded as expenditure when the services are received rather than when payments are made
- Interest receivable on investments and payable on borrowings is accounted for respectively as income and expenditure on the basis of the effective interest rate for the relevant financial

instrument rather than the cash flows fixed or determined by the contract

- Where revenue and expenditure has been recognised, but cash has not been received or paid, a debtor or creditor for the relevant amount is recorded in the Balance Sheet. Where debts may not be settled, the balance of debtors is written off and a charge made to revenue for income that might not be collected.

The Council applies a £1,000 de-minimis policy on accruals at year-end. This means the Council does not record accruals for transactions under £1,000 except for the following:

- transactions relating to grant funding
- transactions going through our automated ordering system
- other minor exceptions

The application of the £1,000 de-minimis policy does not materially affect the accounts of the Council.

### C Cash and Cash Equivalents

Cash and cash equivalents are represented by cash in hand and deposits with financial institutions repayable without penalty on notice of not more than 24 hours. Cash equivalents are short-term, highly liquid investments that are readily convertible to known amounts of cash and which are subject to an insignificant risk of changes in value.

In the Cash Flow Statement, cash and cash equivalents are shown net of bank overdrafts that are repayable on demand and form an integral part of the Council's cash management. They include short term investments in Money Market Funds. See Note 16 (Cash and Cash Equivalents) to the Core Statements.

## Note 35 - Accounting Policies

### **D Prior Period Adjustments, Changes in Accounting Policies and Estimates and Errors**

Prior period adjustments may arise as a result of a change in accounting policies or to correct a material error. Changes in accounting estimates are accounted for prospectively, i.e. in the current and future years affected by the change and do not give rise to a prior period adjustment. Material errors discovered in prior period figures are corrected retrospectively by amending opening balances and comparative amounts for the prior period.

Changes in accounting policies are only made when required by proper accounting practices or the change provides more reliable or relevant information about the effect of transactions, other events and conditions on the Council's financial position or financial performance. Where a change is made it is applied retrospectively, unless stated otherwise, by adjusting opening balances and comparative amounts for the prior period as if the new policy had always been applied.

### **E Charges to Revenue for Non-Current Assets**

Service revenue accounts and support services are charged with the following amounts to record the cost of holding non-current assets during the year:

- depreciation attributable to the assets used by the relevant service
- revaluation and impairment losses on assets used by the service where there are no accumulated gains in the Revaluation Reserve against which the losses can be written off
- amortisation of intangible assets attributable to the service.

The Council is not required to raise council tax to fund depreciation, revaluation and impairment losses or amortisation. However, it is required to make an annual contribution from revenue towards the reduction in its overall borrowing requirement (equal to an amount calculated on a prudent basis determined by the Council in

accordance with statutory guidance). Depreciation, revaluation and impairment losses and amortisation are therefore replaced by the contribution in the General Fund Balance (Minimum Revenue Provision (MRP)), by way of an adjusting transaction with the Capital Adjustment Account in the Movement in Reserves Statement for the difference between the two.

Contracts related to assets under construction are accounted for using the percentage of completion method. Contract revenue is matched with contract costs incurred in reaching the state of completion at the Balance Sheet date.

### **F Council Tax and Non-Domestic Rates (NDR)**

The Council is a Billing Authority. It acts as an agent collecting council tax and non-domestic rates (NDR) on behalf of the major preceptors (including government for NDR) and, as principals, collecting council tax and NDR for themselves. Billing authorities are required by statute to maintain a separate fund (i.e. the Collection Fund) for the collection and distribution of amounts due in respect of council tax and NDR. Under the legislative framework for the Collection Fund, billing authorities, major preceptors and central government share proportionately the risks and rewards that the amount of council tax and NDR collected could be less or more than predicted.

The council tax and NDR income included in the Comprehensive Income and Expenditure Statement (CIES) is the Council's share of accrued income for the year. However, regulations determine the amount of council tax and NDR that must be included in the Council's General Fund. Therefore, the difference between the income included in the CIES and the amount required by regulation to be credited to the General Fund is taken to the Collection Fund Adjustment Account and included as a reconciling item in the Movement in Reserves Statement.

The Balance Sheet includes the Council's share of the end of year balances in respect of council tax and NDR relating to arrears, impairment allowances for doubtful debts, overpayments, prepayments and appeals.



## Note 35 - Accounting Policies

Where debtor balances for the above are identified as impaired because of a likelihood arising from a past event that payments due under the statutory arrangements will not be made, the asset is written off and a charge made to the Collection Fund.

### **G Employee Benefits – International Accounting Standard 19 (IAS 19)**

#### **Benefits Payable during Employment**

Short-term employee benefits are those due to be settled wholly within 12 months of the year-end. They include such benefits as wages and salaries, paid annual leave and paid sick leave, bonuses and non-monetary benefits for current employees and are recognised as an expense for services in the year in which employees render service to the Council. An accrual is made for leave etc. earned by employees but not taken before the year-end which employees can carry forward into the next financial year.

The accrual is made at the salary rates applicable in the following accounting year, being the period in which the employee takes the benefit. The accrual is charged to Surplus or Deficit on the Provision of Services, but then reversed out by a credit to the Accumulated Absences Adjustment Account through the Movement in Reserves Statement so that holiday benefits are charged to revenue in the financial year in which the holiday absence occurs. Further details can be found at Note 19e.

#### **Termination Benefits**

Termination benefits are amounts payable as a result of a decision by the Council to terminate an officer's employment before the normal retirement date, or through voluntary redundancy. Costs incurred as a result are charged on an accruals basis to the appropriate service segments within the Comprehensive Income and Expenditure Statement when the Council is demonstrably committed to either terminating the employment of an officer or group of officers or making an offer to encourage voluntary redundancy.

Where termination benefits involve the enhancement of pensions, statutory provisions require the General Fund Balance to be charged with the amount payable by the Council to the pension fund or pensioner in the year, not the amount calculated according to the relevant accounting standard. Within the Movement in Reserves Statement, appropriations are required to and from the Pensions Reserve to remove the notional debits and credits for pension enhancement termination benefits and replace them with debits for the cash paid to the pension fund and pensioners and any such amounts payable but unpaid at the year end.

#### **Post-Employment Benefits**

Employees of the Council are members of the Local Government Pension Scheme (if they take up the option to be part of the scheme), which is administered by Suffolk County Council. The scheme provides defined benefits to members (retirement lump sums and pensions) earned as employees working for the Council.

The Local Government Pension Scheme is accounted for as a defined benefits scheme:

- The defined benefit liabilities of the Suffolk County Council Pension Fund attributable to the Council are included in the Balance Sheet on an actuarial basis using the projected unit method i.e. an assessment of the future payments that will be made in relation to retirement benefits earned to date by employees, based on assumptions about mortality rates, employee turnover rates etc., and expectations of projected earnings for current employees.
- Scheme liabilities are discounted to their value at current prices. The discount rate employed for the 2020/21 accounts is 2.0% which is based on the yield available on long-dated, high quality corporate bonds, as measured by a Corporate Bond yield curve constructed as follows:
  - Use the “Hymans Robertson” corporate bond yield curve (based on the constituents of the iBoxx AA Corporate bond index)

## Note 35 - Accounting Policies

- The assets of the Suffolk County Council Pension Fund attributable to the Council are included in the Balance Sheet at their fair value:
  - quoted securities - current bid price
  - unquoted securities - professional estimate
  - unitised securities - current bid price
  - property - market value.
- The change in the net pensions liability is analysed into three main components:

### Service Cost comprising:

- Current service cost: the increase in liabilities as a result of years of service earned this year, allocated in the Comprehensive Income and Expenditure Statement to the services for which the employees worked.
- Past service cost: the increase in liabilities as a result of a scheme amendment or curtailment whose effect relates to years of service earned in earlier years, debited to the Surplus or Deficit on the Provision of Services in the Comprehensive Income and Expenditure Statement.
- Net Interest on the net defined benefit liability (asset), i.e. net interest expense for the Council: the change during the period in the net defined benefit liability (asset) that arises from the passage of time charged to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement.

### Re-measurements comprising:

- The return on plan assets excluding amounts included in net interest on the net defined benefit liability (asset): charged to the Pensions Reserve as Other Comprehensive Income and Expenditure.

- Actuarial gains and losses: changes in the net pensions liability that arise because events have not coincided with assumptions made at the last actuarial valuation or because the actuaries have updated their assumptions. These are charged to the Pensions Reserve and shown as Other Comprehensive Income and Expenditure.

### Contributions:

- Contributions paid to the Suffolk County Council Pension Fund: cash paid as employer's contributions to the pension fund in settlement of liabilities; not accounted for as an expense.

In relation to retirement benefits, statutory provisions require the General Fund Balance to be charged with the amount payable by the Council to the pension fund or directly to pensioners in the year, not the amount calculated according to the relevant accounting standards.

In the Movement in Reserves Statement, this means that there are transfers to and from the Pensions Reserve to remove the notional debits and credits for retirement benefits and replace them with debits for cash paid to the pension fund and pensioners and any such amounts payable but unpaid at the year end.

The negative balance that arises on the Pensions Reserve thereby measures the beneficial impact on the General Fund of being required to account for retirement benefits on the basis of cash flows rather than as benefits earned by employees.

### Discretionary Benefits

The Council has restricted powers to make discretionary awards of retirement benefits in the event of early retirements. Any liabilities estimated to arise as a result of an award to any member of staff are accrued in the year of the decision to make the award and accounted for using the same policies as are applied to the Local Government Pension Scheme.

## Note 35 - Accounting Policies

For more information on Retirement Benefits and IAS19 see Note 32 of the Core Statements.

### H Events after the Reporting Period

Events after the Balance Sheet date are those events, both favourable and unfavourable, that occur between the end of the reporting period and the date when the Statement of Accounts is authorised for issue. Two types of events can be identified:

- those that provide evidence of conditions that existed at the end of the reporting period – the Statement of Accounts is adjusted to reflect such events
- those that are indicative of conditions that arose after the reporting period – the Statement of Accounts is not adjusted to reflect such events, but where a category of events would have a material effect, disclosure is made in the notes of the nature of the events and their estimated financial effect.

Events taking place after the date of authorisation for issue are not reflected in the Statement of Accounts.

### I Financial Instruments

#### Financial Liabilities

Financial liabilities are recognised on the Balance Sheet when the Council becomes a party to the contractual provisions of a financial instrument and are initially measured at fair value and carried at their amortised cost. Annual charges to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement (CIES) for interest payable are based on the carrying amount of the liability, multiplied by the effective rate of interest for the instrument. The effective interest rate is the rate that exactly discounts estimated future cash payments over the life of the instrument to the amount at which it was originally recognised.

For most of the borrowings that the Council has, this means that the amount presented in the Balance Sheet is the outstanding principal repayable (plus accrued interest), and interest charged to the CIES is the amount payable for the year according to the loan agreement.

#### Financial Assets

Financial assets are classified based on a classification and measurement approach that reflects the business model for holding the financial assets and their cash flow characteristics.

The Council holds financial assets measured at:

- Amortised cost - These represent loans and loan-type arrangements where repayments or interest and principal take place on set dates and at specified amounts. The amount presented in the Balance Sheet represents the outstanding principal received plus accrued interest. Interest credited to the CIES is the amount receivable as per the loan agreement.
- Fair Value Through Other Comprehensive Income (FVOCI) – assets are measured and carried at fair value. Gains and losses are recognised as they arise in Other Comprehensive Income.
- Fair Value through Profit and Loss (FVPL) - assets are measured and carried at fair value. Gains and losses due to changes in fair value (both realised and unrealised) are recognised as they arise in the Surplus or Deficit on the Provision of Services.

The Council recognises expected credit losses on all of its financial assets held at amortised cost and FVOCI, either on a 12-month or lifetime basis. Only lifetime losses are recognised for trade receivables (debtors). Changes in loss allowances (including balances outstanding at the date of de-recognition of an asset) are debited/credited to the Financing and Investment Income and Expenditure line in the CIES.

## Note 35 - Accounting Policies

Changes in the value of assets carried at fair value are debited/credited to the Financing and Investment Income and Expenditure line in the CIES as they arise.

Interest and Dividends are credited to the CIES when they become receivable by the Council.

### J Government Grants and Contributions

Whether paid on account, by instalments or in arrears, government grants and third-party contributions and donations are recognised as due to the Council when there is reasonable assurance that:

- the Council will comply with the conditions attached to the payments, and
- the grants or contributions will be received

Amounts recognised as due to the Council are not credited to the Comprehensive Income and Expenditure Statement (CIES) until conditions attached to the grant or contribution have been satisfied. A condition exists if the grant stipulates a return of the funds if it is not used as directed.

Monies advanced as grants and contributions for which conditions have not been satisfied are carried in the Balance Sheet as creditors. When conditions are satisfied, the grant or contribution is credited to the relevant service line (attributable revenue grants/contributions) or Taxation and Non-Specific Grant Income and Expenditure (non-ring-fenced revenue grants and all capital grants) in the CIES.

Where capital grants are credited to the CIES, they are reversed out of the General Fund Balance in the Movement in Reserves Statement. Where the grant has yet to be used to finance capital expenditure, it is posted to the Capital Grants Unapplied Reserve. Where it is applied, it is posted to the Capital Adjustment Account. Amounts in the Capital Grants Unapplied Reserve are transferred to the Capital Adjustment Account once they have been applied to fund capital expenditure.

### Community Infrastructure Levy (CIL):

The Council has elected to charge a Community Infrastructure Levy (CIL). The levy is charged on new builds (chargeable developments for the Council) with appropriate planning consent. The Council charges for and collects the levy, which is a planning charge. The income from the levy will be used to fund a number of infrastructure projects including rail facilities, Leisure Centre refurbishment, Primary and high school extensions, alterations and extensions to Health facilities. It will also be used for adaptations to local village halls and community facilities to deliver necessary infrastructure to support development growth of both Districts (as set out in the Councils Infrastructure Delivery Plan).

CIL is received without outstanding conditions; it is therefore recognised at the commencement date of the chargeable development in the Comprehensive Income and Expenditure Statement in accordance with the accounting policy for government grants and contributions set out above. CIL charges will be largely used to fund capital expenditure. However, a small proportion of the charges may be used to fund revenue expenditure.

### K Intangible Assets

Expenditure on non-monetary assets that do not have physical substance but are controlled by the Council as a result of past events (e.g. software licences) is capitalised when it is expected that future economic benefits or service potential will flow from the intangible asset to the Council.

Internally generated assets are capitalised where it is demonstrable that the project is technically feasible and is intended to be completed (with adequate resources being available) and the Council will be able to generate future economic benefits or deliver service potential by being able to sell or use the asset. Expenditure is capitalised where it can be measured reliably as attributable to the asset and is restricted to that incurred during the development phase (research expenditure cannot be capitalised).

## Note 35 - Accounting Policies

Expenditure on the development of websites is not capitalised if the website is solely or primarily intended to promote or advertise the Council's goods or services.

Intangible assets are measured initially at cost. Amounts are only revalued where the fair value of the assets held by the Council can be determined by reference to an active market. In practice, no intangible asset held by the Council meets this criterion, and they are therefore carried at amortised cost. The depreciable amount of an intangible asset is amortised over its useful life to the relevant service line(s) in the Comprehensive Income and Expenditure Statement (CIES).

An asset is tested for impairment whenever there is an indication that the asset might be impaired – any losses recognised are posted to the relevant service line(s) in the CIES. Any gain or loss arising on the disposal or abandonment of an intangible asset is posted to the Other Operating Expenditure line in the CIES.

Where expenditure on intangible assets qualifies as capital expenditure for statutory purposes, amortisation, impairment losses and disposal gains and losses are not permitted to have an impact on the General Fund Balance. The gains and losses are therefore reversed out of the General Fund Balance in the Movement in Reserves Statement and posted to the Capital Adjustment Account and (for any sale proceeds greater than £10,000) the Capital Receipts Reserve.

Depreciation is calculated on the basis of a useful life of 5 to 7 years (except Stock Condition Survey, which is 10 years).

### **L Interests in Companies and Other Entities**

The Council has a 100% shareholding in its subsidiary BDC (Suffolk Holdings) Limited. This holding company has a 50% shareholding in CIFCO Capital Limited and a 50% shareholding in Babergh Growth Ltd. This relationship has created a requirement for the Council to prepare Group Accounts.

In the Council's single entity accounts, its interest in these companies are classified as financial assets and measured at cost less provision for any losses.

### **M Inventories**

Inventories are included in the Balance Sheet at the lower of cost and net realisable value, except where inventories are acquired through a non-exchange transaction in which case their cost is deemed to be fair value as at the date of acquisition.

### **N Leases**

Leases are classified as finance leases where the terms of the lease transfer substantially all the risks and rewards incidental to ownership of the property, plant or equipment from the lessor to the lessee. All other leases are classified as operating leases.

Where a lease covers both land and buildings, the land and buildings elements are considered separately for classification.

Arrangements that do not have the legal status of a lease but convey a right to use an asset in return for payment are accounted for under this policy where fulfillment of the arrangement is dependent on the use of specific assets.

#### **The Council as Lessee**

##### **Finance Leases**

The Council has no finance leases where it is the lessee.

##### **Operating Leases**

Rentals paid under operating leases are charged to the Comprehensive Income and Expenditure Statement as an expense of the services benefitting from use of the leased property, plant or equipment. Charges are made on a straight line basis over the life of the lease, even if this does not match the pattern of payments (e.g. there is a rent-free period at the commencement of the lease).

## Note 35 - Accounting Policies

### **The Council as Lessor**

#### **Finance Leases**

The Council has no finance leases where it is the lessor.

#### **Operating Leases**

Where the Council grants an operating lease over a property or an item of plant or equipment, the asset is retained in the Balance Sheet. Rental income is credited to the Other Operating Expenditure line in the Comprehensive Income and Expenditure Statement. Credits are made on a straight-line basis over the life of the lease, even if this does not match the pattern of payments (e.g. there is a premium paid at the commencement of the lease). Initial direct costs incurred in negotiating and arranging the lease are added to the Balance Sheet value of the relevant asset and charged as an expense over the lease term on the same basis as rental income.

### **O Overheads and Support Services**

The costs of overheads and support services are charged to service segments in accordance with the Council's arrangements for accountability and financial performance.

### **P Property, Plant and Equipment**

Assets that have physical substance and are held for use in the production or supply of goods or services, for rental to others, or for administrative purposes and that are expected to be used during more than one financial year are classified as Property, Plant and Equipment.

#### **Recognition**

Expenditure on the acquisition, creation or enhancement of Property, Plant and Equipment is capitalised on an accruals basis, provided that it is probable that the future economic benefits or service potential associated with the item will flow to the Council and the cost of the item can be measured reliably.

The Council has set a minimum level of expenditure of £10,000.

Expenditure that maintains but does not add to an asset's potential to deliver future economic benefits or service potential (i.e. repairs and maintenance) is charged as an expense when it is incurred.

#### **Measurement**

Assets are initially measured at cost, comprising:

- the purchase price
- any costs attributable to bringing an asset to the location and condition necessary for it to be capable of operating in the manner intended by management
- the initial estimate of the costs of dismantling and removing the item and restoring the site on which it is located.

The Council does not capitalise borrowing costs incurred whilst assets are under construction.

The cost of assets acquired other than by purchase is deemed to be its fair value, unless the acquisition will not increase the cash flows of the Council. In the latter case, the cost of the acquisition is the carrying amount of the asset given up by the Council.

Assets are then shown in the Balance Sheet using the following measurement bases:

- Infrastructure – depreciated historical cost
- Council Dwellings – current value, determined using the basis of existing use value for social housing (EUV-SH)
- Surplus assets – the current value measurement base is fair value, estimated at highest and best use from a market participant's perspective
- Vehicles, plant and equipment – depreciated historical cost.

## Note 35 - Accounting Policies

These assets have short useful lives and any difference from current replacement cost would be insignificant

- Assets under construction and community assets, which are mainly parks and open spaces, are included in the Balance Sheet at historical cost
- All other assets, including Heritage Assets – current value, using a valuation method appropriate for the asset in its existing use.

Assets included in the Balance Sheet at current value are revalued sufficiently regularly (by desktop valuations) to ensure that their Balance Sheet value is not materially different from their current value at the year end, but as a minimum a full valuation is undertaken every five years. Valuations of land and buildings are carried out in accordance with the specific bases and methods of valuation set out in the professional standards of the Royal Institute of Chartered Surveyors.

Increases in valuations are matched by credits to the Revaluation Reserve to recognise unrealised gains. Exceptionally, gains might be credited to the Surplus or Deficit on the Provision of Services in the Comprehensive Income and Expenditure Statement (CIES) where they arise from the reversal of a loss previously charged to a service.

Where decreases in value are identified, they are accounted for as follows:

- Where there is a balance of revaluation gains for the asset in the Revaluation Reserve, the Balance Sheet value of the asset is written down against that balance (up to the amount of the accumulated gains).
- Where there is no balance in the Revaluation Reserve or insufficient balance, the Balance Sheet value of the asset is written down against the available balance and then charged to the relevant service line(s) in the CIES.

- The Revaluation Reserve contains revaluation gains recognised since 1 April 2007, the date of its formal implementation. Gains arising before that date have been consolidated into the Capital Adjustment Account.

### Impairment

Assets are assessed at each year end as to whether there is any indication that an asset may be impaired. Where indications exist and any possible differences are estimated to be material, the recoverable amount of the asset is estimated and, where this is less than the Balance Sheet value of the asset, an impairment loss is recognised for the shortfall.

Where impairment losses are identified they are accounted for:

- Where there is a balance of revaluation gains for the asset in the Revaluation Reserve, the Balance Sheet value of the asset is written down against that balance (up to the amount of the accumulated gains)
- Where there is no balance in the Revaluation Reserve or an insufficient balance, the balance sheet value of the asset is written down against the relevant service line(s) in the CIES.
- Where an impairment loss is reversed subsequently, the reversal is credited to the relevant service line(s) in the CIES, up to the amount of the original loss, adjusted for depreciation that would have been charged if the loss had not been recognised.

### Depreciation

Depreciation is provided for on all property, plant and equipment assets by the systematic allocation of their depreciable amounts over their useful lives. An exception is made for assets without a determinable finite useful life (i.e. freehold land and certain Community Assets) and assets that are not yet available for use (i.e. assets under construction).

## Note 35 - Accounting Policies

Depreciation is charged on the opening balance at the balance sheet date. This will result in no depreciation charged in the year of acquisition, but a full year charge in the year of disposal and is calculated on the following bases:

- Council dwellings, other buildings and surplus assets – straight-line allocation over the useful life of the property as estimated by the Valuer
- Infrastructure - straight line allocation over 30 years
- Vehicles, plant and equipment - straight line over its useful life, as advised by a suitably qualified officer
- IT and Communications - 5 years

Where an asset of significant value, for example the leisure centres, includes a number of components with significantly different asset lives, e.g. plant and equipment (services) then these components are treated as separate assets and depreciated over their own useful economic lives

Revaluation gains are also depreciated, with an amount equal to the difference between current value depreciation charged on assets and the depreciation that would have been chargeable based on their historical cost being transferred each year from the Revaluation Reserve to the Capital Adjustment Account.

Where an item of Property, Plant and Equipment has major components with different useful lives and a cost that is significant in relation to the total cost of the item, the components are depreciated separately. The Council has established a threshold of £500,000 for individual General Fund assets to determine whether an asset needs to be componentised. For these assets a component is required to have a value of more than 20% of the total asset value to be depreciated separately.

Council dwellings are not componentised beyond land, buildings and PV Panels as the value of components is not considered to be significant in relation to the total cost of the asset and the difference

in depreciation, which would result if componentisation was applied, is not considered to be material.

The componentisation policy applies retrospectively. Componentisation for HRA assets will remain under review.

Hadleigh Leisure Centre, Kingfisher Leisure Centre and the car parks at Station Road, Sudbury and North Street, Sudbury are depreciated on a component basis as per the agreed £500,000 de-minimis policy. The properties have been split into components taking into account the nature of the individual property. The car parks are split into land and surface.

### Disposals and Non-current Assets Held for Sale

When it becomes probable that the Balance Sheet value of an asset will be recovered principally through a sale transaction rather than through its continuing use, it is reclassified as an Asset Held for Sale. The asset is revalued immediately before reclassification and then stated in the Balance Sheet at the lower of this amount and fair value less costs to sell.

Where there is a subsequent decrease to fair value less costs to sell, the loss is posted to the Other Operating Expenditure line in the CIES Gains in fair value are recognised only up to the amount of any previously recognised losses in the Surplus or Deficit on the Provision of Services. Depreciation is not charged on Assets Held for Sale.

If assets no longer meet the criteria to be classified as Assets Held for Sale, they are reclassified back to non-current assets and valued at the lower of their carrying amount before they were classified as held for sale; adjusted for depreciation, amortisation or revaluations that would have been recognised had they not been classified as Held for Sale, and their recoverable amount at the date of the decision not to sell.

Assets that are to be abandoned or scrapped are not reclassified as Assets Held for Sale.



## Note 35 - Accounting Policies

When an asset is disposed of or decommissioned, the carrying amount of the asset in the Balance Sheet (whether Property, Plant and Equipment or Assets Held for Sale) is written off to the Other Operating Expenditure line in the CIES as part of the gain or loss on disposal. Receipts from disposals (if any) are credited to the same line in the CIES also as part of the gain or loss on disposal (i.e. netted off against the Balance Sheet value of the asset at the time of disposal). Any revaluation gains accumulated for the asset in the Revaluation Reserve are transferred to the Capital Adjustment Account.

Amounts received for a disposal in excess of £10,000 are categorised as capital receipts. A proportion of capital receipts relating to Council dwelling disposals is payable to the Government. The balance of receipts remains within the Capital Receipts Reserve and can then only be used for new capital investment or set aside to reduce the Council's underlying need to borrow (the capital financing requirement). Receipts are appropriated to the Reserve from the General Fund Balance in the Movement in Reserves Statement.

The written off value of disposals is not a charge against council tax, as the cost of non-current assets is fully provided for under separate arrangements for capital financing. Amounts are appropriated to the Capital Adjustment Account from the General Fund Balance in the Movement in Reserves Statement.

### **Q Provisions, Contingent Liabilities and Contingent Assets**

#### **Provisions**

Provisions are made where an event has taken place that gives the Council a legal or constructive obligation that probably requires settlement by a transfer of economic benefits, and a reliable estimate can be made of the amount, but where the timing of the transfer is uncertain.

Provisions are charged as an expense to the appropriate service line in the CIES in the year that the Council becomes aware of the obligation and are measured at the best estimate at the Balance Sheet date of the expenditure required to settle the obligation, taking into account relevant risks and uncertainties.

When payments are eventually made, they are charged to the provision carried in the Balance Sheet. Estimated settlements are reviewed at the end of each financial year – where it becomes less than probable that a transfer of economic benefits will now be required (or a lower settlement than anticipated is made), the provision is reversed and credited back to the relevant service.

Provisions for housing rent bad debts, housing benefit overpayments and sundry debtor arrears have been made. A provision has also been made in the Collection Fund for uncollectable Council Taxes and Non-Domestic Rates.

#### **Contingent Liabilities**

A contingent liability arises where an event has taken place that gives the Council a possible obligation whose existence will only be confirmed by the occurrence or otherwise of uncertain future events not wholly within the control of the Council. Contingent liabilities also arise in circumstances where a provision would otherwise be made but either it is not probable that an outflow of resources will be required, or the amount of the obligation cannot be measured reliably.

Contingent liabilities are not recognised in the Balance Sheet but disclosed in a note to the accounts.

#### **Contingent Assets**

A contingent asset arises where an event has taken place that gives the Council a possible asset whose existence will only be confirmed by the occurrence or otherwise of uncertain future events not wholly within the control of the Council.

## Note 35 - Accounting Policies

Contingent assets are not recognised in the Balance Sheet but disclosed in a note to the accounts where it is probable that there will be an inflow of economic benefits or service potential.

### **R Reserves**

The Council sets aside specific amounts as earmarked reserves for future policy purposes or to cover contingencies. Reserves are created by transferring amounts out of the General Fund Balance or Housing Revenue Account in the Movement in Reserves Statement.

When expenditure to be financed from a reserve is incurred, it is charged to the appropriate service in that year to score against the Surplus or Deficit on the Provision of Services in the CIES.

The reserve is then transferred back into the General Fund Balance or Housing Revenue Account in the Movement in Reserves Statement so that there is no net charge against council tax or rents for the expenditure.

Certain reserves are kept to manage the accounting processes for non-current assets, local taxation, financial instruments, retirement and employee benefits that do not represent usable resources for the Council. These reserves are explained in more detail in Note 19 to the Core Statements.

### **S Revenue Expenditure Funded from Capital under Statute (REFCUS)**

Expenditure incurred during the year that may be capitalised under statutory provisions but that does not result in the creation of a non-current asset has been charged as expenditure to the relevant service in the CIES in the year. Where the Council has determined to meet the cost of this expenditure from existing capital resources or by borrowing, a transfer in the Movement in Reserves Statement from the General Fund Balance to the Capital Adjustment Account then reverses out the amounts charged so that there is no impact on the level of council tax.

### **T VAT**

VAT payable is included as an expense only to the extent that it is not recoverable from Her Majesty's Revenue and Customs (HMRC). VAT receivable is excluded from income.

### **U Joint working with Mid Suffolk District Council (MSDC)**

Costs or savings that arose through integration with Mid Suffolk District Council during 2021/22 were shared between the two Councils using an agreed basis determined as part of the budget setting process. All service areas were consulted and a basis was identified for cost sharing for each individual employee.

The basis for cost sharing will be reviewed on an ongoing basis to ensure accuracy.

### **V Fair Value Measurement**

The Council measures some of its non-financial assets such as surplus assets and investment properties and some of its financial instruments such as equity shareholdings at fair value at the Balance Sheet date.

Fair Value is the price that would be received to sell an asset or paid to transfer a liability in an orderly transaction between market participants at the measurement date. The fair value measurement assumes that the transaction to sell the asset or transfer the liability takes place either:

- In the principal, market for the asset or liability, or
- In the absence of a principal market, in the most advantageous market for the asset or liability.

The Council measures the fair value of an asset or liability using the assumptions that market participants would use when pricing the asset or liability, assuming that market participants act in their economic best interest.

## Note 35 - Accounting Policies

When measuring the fair value of a non-financial asset, the Council takes into account a market participant's ability to generate economic benefits by using the asset in its highest and best use or by selling it to another market participant that would use the asset in its highest and best use.

The Council uses valuation techniques that are appropriate in the circumstances and for which sufficient data is available, maximizing the use of relevant observable inputs and minimizing the use of unobservable inputs

Inputs to the valuation techniques in respect of assets and liabilities for which fair value is measured or disclosed in the Council's financial statements and categorised within the fair value hierarchy, as follows:

- Level 1 – quoted prices (unadjusted) in active markets for identical assets or liabilities that the Council can access at the measurement date
- Level 2 – inputs other than quoted prices included within Level 1 that are observable for the asset or liability, either directly or indirectly
- Level 3 – unobservable inputs for the asset or liability

### **W Investment Properties**

Investment properties are those that are used solely to earn rentals and/or for capital appreciation. The definition is not met if the property is used in any way to facilitate the delivery of services or production of goods or is held for sale.

Investment properties are measured initially at cost and subsequently at fair value, being the price that would be received to sell such an asset in an orderly transaction between market participants at the measurement date. As a non-financial asset, investment properties are measured at highest and best use.

Investment Properties are not depreciated but are revalued annually according to market conditions at the year-end. Gains and losses on revaluation are posted to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement. The same treatment is applied to gains and losses on disposal.

Rentals received in relation to investment properties are credited to the Financing and Investment Income line and result in a gain for the General Fund Balance. However, revaluation and disposal gains and losses are not permitted by statutory arrangements to have an impact on the General Fund Balance. The gains and losses are therefore reversed out of the General Fund Balance in the Movement in Reserves Statement and posted to the Capital Adjustment Account and (for any sale proceeds greater than £10,000) the Capital Receipts Reserve.

### **X Basis of consolidation for Group Accounts**

The Group Accounts have been prepared using the Group Accounts requirements of the CIPFA Code of Practice. Companies that are within the Council's group boundary have been included in the Council's Group Accounts to the extent that they are either quantitatively or qualitatively material to users of the financial statements.

This will give the reader the ability to see the complete economic activities of the Council and its exposure to risk through interests and participation in their activities.

The Council's subsidiary, BDC (Suffolk Holdings) Limited and its joint ventures, CIFCO Capital Limited and Babergh Growth Ltd, have been consolidated on a line by line basis, subject to elimination of intra-group transactions from the statements, in accordance with The Code.

No amendments have been necessary to the accounts of the group since the accounting policies are the same.

## Note 36 - Interest in Companies

The Council holds an interest in BDC (Suffolk Holdings) Limited which was incorporated on 9 June 2017, and the company registration number is 10812722. It issued 100 of £1 ordinary shares to the Council.

This company has a 50% shareholding in CIFCO Capital Ltd and a 50% shareholding in Babergh Growth Ltd. (incorporated on 19 March 2019).

The Council has prepared Group Accounts which can be found on pages 113 to 118. The statements are intended to present financial information about the parent company (the Council) and to reflect the Council's share of the holding company's net assets.

## Note 37 – Investment Properties

During 2016/17 the Council purchased Borehamgate shopping centre in Sudbury. This has been classified as an investment property.

The following items of income and expense have been accounted for in the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement.

	2021/22 £'000	2020/21 £'000
Rental Income from Investment Property	(191)	(181)
Direct operating expenses arising from Investment Property	33	53
<b>Net (Gain) / Loss</b>	<b>(158)</b>	<b>(128)</b>

There are no restrictions on the Council's ability to realise the value inherent in its investment property or on the Council's right to the remittance of income and the proceeds of disposal. The Council has no contractual obligations to purchase, construct or develop investment property or repairs, maintenance or enhancement.

This table summarises the movement in the fair value of the investment property over the year:

	2021/22 £'000	2020/21 £'000
<b>Balance at start of the year</b>	2,734	3,082
Additions:		
Subsequent expenditure	94	
Gain (Loss) on Revaluation	(160)	(348)
<b>Balance at year end</b>	<b>2,668</b>	<b>2,734</b>

### Fair Value Hierarchy

Details of the Council's investment properties and information about the fair value hierarchy as at 31 March 2022 and 2021 are shown in this table:

There were no transfers between Levels 1,2 or 3 during the year.

	Quoted prices in active markets for identical assets (Level 1)	Other significant observable inputs (Level 2)	Other significant observable inputs (Level 3)	Fair Value 31 March
	£'000	£'000	£'000	£'000
<b>2021/22</b>				
Commercial Units	-	2,668	-	2,668
<b>2020/21</b>				
Commercial Units	-	2,734	-	2,734

## Note 37 – Investment Properties

### Valuation Techniques used to Determine Level 2 Fair Values for Investment Properties

#### Significant Observable Inputs – Level 2

The fair value for the commercial units has been based on the market approach using current market conditions and recent sales prices and other relevant information for similar assets in the local Council's area. Market conditions are such that similar properties are actively purchased and sold and the level of observable inputs are significant, leading to the properties being categorised at Level 2 in the fair value hierarchy.

#### Highest and Best Use of Investment Properties

In estimating the fair value of the Council's investment properties, the highest and best use of the properties is their current use.

#### Valuation Techniques

There has been no change in the valuation techniques used during the year for investment properties.

Gains or losses arising from changes in the fair value of the investment property are recognised in the Surplus or Deficit on the Provision of Services – Financing and Investment Income and Expenditure line.

#### Valuation Process for Investment Properties

The fair value of the Council's investment properties will be measured annually at each reporting date. The property was purchased during 2016/17. All valuations are carried out by qualified valuers, in accordance with the methodologies and bases for estimation set out in the professional standards of the Royal Institution of Chartered Surveyors. The Council's valuer (Wilks Head & Eve) works closely with finance officers reporting directly to the Council's Assistant Director, Corporate Resources regarding all valuation matters.

The COVID-19 pandemic has impacted global financial markets and the measures taken to tackle this continue to affect economies and real estate markets globally.

However, as at the valuation date (31 March 2022) we continue to be faced with an unprecedented set of circumstances caused by COVID-19 and an absence of relevant/sufficient market evidence on which to base certain judgements.

Valuations for the retail sector are therefore reported on the basis of 'material valuation uncertainty' as per the RICS Red Book Global. Consequently, less certainty and a higher degree of caution should be attached to the valuation of investment properties.

## Note 38 – Assets Held for Sale

During 2020/21 the Council decided to sell part of its holding in Belle Vue House in Sudbury. The package marketed consisted of Belle Vue House, the car park and the former swimming pool. These assets were not sold during 2021/22, so they have been transferred to Surplus Assets in the balance sheet. They were valued at fair value of £593k as at 31 March 2022.

	2021/22 £'000	2020/21 £'000
<b>Balance at start of the year</b>	631	-
Assets newly classified as held for sale:		
Property, Plant and Equipment	-	631
Revaluation losses	(38)	-
Property, Plant and Equipment	(593)	-
<b>Balance at year end</b>	-	631

## Note 39 – Going Concern

The accounts are prepared on a going concern basis; that is, on the assumption that the functions of the Council will continue in operational existence for the foreseeable future from the date that the accounts are authorised for issue.

the Covid-19 pandemic has had limited impact on Babergh District Council in 2021/22, with costs and income pressures being predominately met from external funding. Any Covid-19 impacts beyond 2021/22 are forecast to be manageable within existing budgets and reserves.

Prolonged and sustained high levels of inflation and a recession have impacted the Council during 2022/23. However, as at 31 March 2022, the Council had the following balances and Earmarked Reserves available to largely enable it to absorb any shock to its income streams in the short to medium term:

<b>Date</b>	<b>General Fund</b>	<b>Housing Revenue Account</b>	<b>General Fund Earmarked Reserves</b>
<b>31/3/2021</b>	£1.2m	£16.9m	£12.7m
<b>31/3/2022</b>	£1.2m	£17.2m	£13.8m

Over the next three years to 2025/26 the position for Babergh is a deficit of £1.9m. As a result, the Council will need to identify further savings to cover the shortfall with the use of reserves as a last resort.

The Council has also considered known and expected government funding and determined that it has sufficient liquidity from its ability to access short term investments and sufficient general fund balances and reserves to continue to deliver services. As a result, the Council is satisfied that it can prepare its accounts on a going concern basis.

# Section 4

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## Supplementary Statements

Housing Revenue Account Income & Expenditure Statement	97
Housing Revenue Account Movement on the HRA Statement	98
The Collection Fund Statement	106
Notes to the Collection Fund	107
Group Accounts and Explanatory Notes	110
Notes to the Group Accounts	115



# Housing Revenue Account Income & Expenditure Statement

The Housing Revenue Account (HRA) Income and Expenditure Statement shows the economic cost in the year of providing housing services in accordance with generally accepted accounting practices, rather than the amount to be funded from rents and government grants.

Councils charge rents to cover expenditure in accordance with regulations; this may be different from the accounting cost. The increase or decrease in the year, on the basis on which rents are raised, is shown in the Movement on the Housing Revenue Account Statement.

2020/21 £'000		HRA Note	2021/22 £'000
* Restated	<b>Expenditure</b>		
	Repairs, Maintenance and Management:		
3,611	- Repairs and Maintenance	1	4,481
3,155	- Supervision and Management	2	3,507
105	Rents, rates and other charges		78
4,246	Depreciation, Impairment and Revaluation losses of Non-current Assets:	3	8,820
7	Debt Management Costs		11
98	Increase in Bad Debt allowance	4	(31)
<b>11,222</b>			<b>16,865</b>
	<b>Income</b>		
	Gross Rental Income:		
(16,247)	- Dwelling Rents	5	(16,747)
(235)	- Non-Dwelling Rents	5	(245)
(655)	Charges for Services and Facilities	6	(692)
(146)	Contributions towards expenditure	7	(146)
<b>(17,283)</b>			<b>(17,830)</b>
(6,061)	<b>Net Income of HRA Services as included in the whole authority Comprehensive Income and Expenditure Statement:</b>		(965)
154	HRA share of Corporate and Democratic Core	8	163
<b>(5,907)</b>	<b>Net Income for HRA Services</b>		<b>(801)</b>
	<b>HRA share of the operating income and expenditure included in the whole authority Comprehensive Income and Expenditure Statement:</b>		
(395)	(Gain) / Loss on the disposal of non current assets	10	(1,979)
2,806	Interest payable and similar charges	11	2,797
(2)	Interest receivable and similar income	11	(3)
89	Net interest on the net defined benefit liability / (asset)	12	119
(1,219)	Capital grants and contributions receivable		(950)
<b>(4,628)</b>	<b>Surplus for the year on HRA services</b>		<b>(818)</b>

# Housing Revenue Account Movement on the HRA Statement

The overall objectives for the Movement on the HRA Statement and the general principles for its construction are the same as those generally for the Movement in Reserves Statement, into which it is consolidated.

The statement takes the outturn on the HRA Income and Expenditure Statement and reconciles it to the surplus or deficit for the year on the HRA Balance, calculated in accordance with the requirements of the Local Government and Housing Act 1989.

2020/21 £'000		HRA Note	2021/22 £'000
(1,000)	Balance on the HRA at the end of the previous reporting period		(1,000)
(4,628)	Surplus for the year on the HRA Income and Expenditure Statement		(818)
1,689	Adjustments between accounting basis and funding basis under statute (Note 7 to the Core Statements)		500
<b>(2,939)</b>	Net increase before transfers to reserves		<b>(318)</b>
2,939	Transfers to / (from) earmarked reserves	19	318
-	Increase in year on the HRA		0
<b>(1,000)</b>	Balance on the HRA at the end of the current reporting period		<b>(1,000)</b>

# Notes to the Housing Revenue Account

## HRA Note 1 – Repairs and Maintenance

This line covers the expenditure of the Council for the year in respect of the repair and maintenance of dwellings and other properties within the HRA account. This includes works to property such as painting or the replacement of broken windows. It does not include work such as re-roofing or the installation of double glazing as this is capital expenditure.

## HRA Note 2 – Supervision and Management

This line represents the expenditure of the Council for the year in respect of the supervision and management of dwellings (the stock of Council dwellings), including tenancy management, rent collection, and grounds maintenance, etc.

## HRA Note 3 – Depreciation, Impairments and Revaluation Losses

The Council is required to charge depreciation, impairment and revaluation losses on all HRA properties calculated in accordance with proper practices, including non-dwelling properties.

The depreciation charge in respect of 'Other HRA Property' is included in the Surplus / Deficit on the Provision of services but is reversed out of net operating expenditure as a transfer from the Major Repairs Reserve (MRR) so as not to impact on housing rents.

Impairment is charged to the line for HRA in the Comprehensive Income and Expenditure Statement. Impairment of dwellings is reversed out in the Movement in Reserves Statement and therefore does not affect the overall working balance of the HRA.

HRA accounting authorities are required to show depreciation charges for all of the HRA's non current assets, as follows:	2021/22	2020/21
	£'000	£'000
		* Restated
Dwellings	4,404	4,079
Other Land and Buildings	121	125
Other HRA property	70	112
Impairment of Dwellings and Other Land and Buildings charged to the Income and Expenditure Account	8,802	2,861
Reversal of Impairments charged to Income and Expenditure in prior years	(4,577)	(2,931)
<b>Total</b>	<b>8,820</b>	<b>4,246</b>

# Notes to the Housing Revenue Account

## HRA Note 4 – Movement in the Allowance for Bad Debts

This table shows the change in rent arrears during the year, and the overall increase in the allowance for bad debts:

	2021/22 £'000	2020/21 £'000	Movement £'000
<b>Total Arrears</b>			
Rent arrears - current tenants	446	452	(6)
Rent arrears - former tenants	70	41	29
<b>Total Arrears at end of year</b>	<b>517</b>	<b>464</b>	<b>24</b>
<b>Bad Debt Provision at start of year</b>	<b>163</b>	<b>98</b>	<b>65</b>
Write offs in the year	(32)	(33)	1
Increase / (Decrease) in Provision in the year	(31)	98	(129)
<b>Bad Debt Provision at end of year</b>	<b>100</b>	<b>163</b>	<b>(63)</b>

## HRA Note 5 - Dwelling and Non – Dwelling Rents

### Dwelling Rents

This line comprises the income of the Council receivable for the year from rents in respect of dwellings within the HRA. The Code's requirement for this item to be disclosed 'gross' means that the total includes rent remitted by way of rebate, which is financed by a compensating credit from the General Fund.

The requirement for a 'gross' disclosure means that the figure excludes any amounts in respect of rent foregone on void properties and discretionary rent-free periods.

The average rent per week in 2021/22 was £91.71 (2020/21 was £90.36).

## Non - Dwelling Rents

This line includes the income of the Council receivable for the year from rents and charges in respect of other property within the account, such as land, garages and shops etc.

## HRA Note 6 - Charges for Services and Facilities

This represents the income of the Council for the year in respect of services or facilities provided by the Council in connection with the provision of dwellings and other properties within the account.

These charges relate to heating, warden and other communal services provided to residents in sheltered accommodation. They also include charges to tenants for community alarm systems and central heating servicing but exclude payments for welfare services that are outside the scope of the HRA.

## HRA Note 7 – Contribution towards expenditure

This line covers contributions received, mainly from the General Fund and outside bodies or persons, towards expenditure which has been properly debited to the HRA, such as those in respect of benefits or amenities provided under housing powers but shared by the wider community. Where service charges are received from leaseholders, they can be applied to net down the relevant expenditure, rather than credited as part of this item, provided that the expenditure was incurred directly on the leasehold property and can be identified separately from that incurred on HRA property.

# Notes to the Housing Revenue Account

## HRA Note 8 – HRA Share of Corporate and Democratic Core

The Net Cost of Services in the HRA Income and Expenditure Statement is generally prepared in accordance with the total cost requirements of the Service Reporting Code of Practice (SeRCOP). However, the statutory requirement for the HRA to be debited with the expenditure actually incurred by the Council during the year means that an additional debit is required to charge the HRA with elements of Corporate and Democratic Core costs that can either:

- be identified directly to HRA services, or
- be fairly apportioned to HRA services in line with SeRCOP's seven general principles of overhead apportionment.

The debit is made to the HRA Income and Expenditure Statement after a sub-heading for the Net Cost of HRA Services included in the whole Council Comprehensive Income and Expenditure Statement, so that the entry for the HRA in the latter can be read across straightforwardly to the HRA Statement. However, the aggregate HRA Net Cost of Services is then presented to include this debit.

## HRA Note 10 – Gain or Loss on Disposal of Non-Current Assets

Non-Current Assets identified as surplus are required to be valued at Fair Value, and for Housing "Right to Buy" disposals the applicable discounts are applied after revaluation. Both the capital receipt arising from the asset sale and the carrying value of the asset at the point of disposal are then taken to the Comprehensive Income and Expenditure Statement, and any difference between the two amounts is recognised as a gain or loss on disposal.

It is important to highlight that gains and losses are not a charge on HRA tenants, and the impact is reversed out in the Movement in Reserves Statement to ensure there is no real impact on fund balances for the year.

## HRA Note 9 – HRA share of other amounts included in the whole Council Net Cost of Services but not allocated to specific services

In addition to a share of Corporate and Democratic Core costs that can be allocated to the HRA, there may be other items of expenditure excluded from total cost that should reasonably be debited against the HRA Net Cost of Services in order to satisfy statutory requirements. These include non-distributed costs, e.g. past service costs and settlements relating to post-employment benefits that can fairly be related to HRA activity.

	2021/22 £'000	2020/21 £'000
Cost of selling Council Dwellings	39	13
Carrying value of disposed assets	3,246	1,379
Receipts	(5,264)	(1,787)
<b>(Gain) on disposal of Housing Non Current Assets</b>	<b>(1,979)</b>	<b>(395)</b>

# Notes to the Housing Revenue Account

## HRA Note 11 - Interest Payable and Receivable

### Interest Payable and Similar Charges

This represents the real interest charges to the HRA in respect of financing capital expenditure. Throughout the year interest is charged directly to the HRA for long term borrowing and charged to the General Fund for short term borrowing. The Item 8 adjustment then distributes the relevant interest charge for short term borrowing to the HRA.

### Interest and Investment Income

This represents interest receivable on balances. As with short term borrowing, all investment income is credited to the General Fund in the year and then distributed to the HRA as part of the Item 8 adjustment.

## HRA Note 12 - Net Interest on the Net Defined Benefit Liability / Asset

Allocations to the HRA of a share of the Council's overall IAS 19 pensions interest cost is based on an apportionment of costs between the General Fund and HRA. For a fuller explanation of the pension scheme, see Note 32 Pension Schemes Accounted for as Defined Benefit Schemes, within the Notes to the Core Statements.

## HRA Note 13 - Housing Stock

This table analyses the total of the Council's housing stock by type of dwelling.

	2021/22 No.s	2020/21 No.s
<b>The stock of dwellings has changed as follows:</b>		
Opening stock of dwellings	3,410	3,404
Add: additions/conversions	72	25
Less: sales - Right to Buy (RTB)	(24)	(13)
- Non-RTB	(3)	-
Less: properties lost to conversion, disposal and deletion	-	(6)
<b>Closing stock of dwellings</b>	<b>3,455</b>	<b>3,410</b>
<b>Analysis of closing stock numbers:</b>		
Houses and Bungalows	2,793	2,778
Flats	662	632
<b>Total</b>	<b>3,455</b>	<b>3,410</b>
In addition the Council owns a share of 44 shared ownership properties		

# Notes to the Housing Revenue Account

## HRA Note 14 – Non-Current Assets at Balance Sheet Value

This table shows the Balance Sheet values of all the HRA Non-Current assets on 31 March 2022.

The Council's Valuer (Wilks Head & Eve) carried out a desktop valuation of HRA properties as at 31 March 2022.

The pandemic and the measures taken to tackle COVID-19 continue to affect economies and real estate markets globally. Nevertheless, as at the valuation date property markets are mostly functioning again, with transaction volumes and other relevant evidence at levels where an adequate amount of market evidence exists upon which to base opinions of value. Accordingly, the valuation is not reported as being subject to 'material valuation uncertainty' as defined by VPS 3 and VPGA 10 of the RICS Valuation – Global Standards.

	31 March 2022 £'000	31 March 2021 £'000
Operational Assets		
Dwellings - Balance Sheet Value	268,341	260,398
Other Land and Buildings	4,915	3,707
Community Assets	180	180
Intangible Assets	7	53
Vehicles, Plant and Equipment	150	163
Non-Operational Assets		
Surplus Assets not Held for Sale	1,216	845
Assets under construction	4,551	7,894
<b>Total Balance Sheet Value of HRA Non Current Assets</b>	<b>279,360</b>	<b>273,240</b>

The net increases in value resulted in a reversal of previous years' impairment losses of £4.2m. Revaluation losses that were less than previous revaluation gains have been absorbed within the Revaluation Reserve.

A full valuation of Council dwellings is required every five years; the next full valuation is due on 31 March 2026.

## HRA Note 15 – Council Dwellings at Vacant Possession Value

The vacant possession value of Council dwellings on 31 March 2022 is based on valuations for 1 April 2021. It is £689m for 2021/22 (£641m for 2020/21).

The only assets valued at vacant possession now are Council dwellings (including special units), shared ownership properties and sheltered accommodation. The vacant possession value is the Council's estimate, based on information from the Council's Valuer, of the total sum that it would receive if all the assets were sold on the open market.

The Balance Sheet Value for the dwellings is the 'Existing Use Social Housing Value' (EUSHV) and reflects the fact that the dwellings are occupied by secure tenants.

The Vacant Possession Value for the dwellings is equivalent to the open market value. The difference between the two values is a discount of 62%, based on guidance issued by the Ministry of Housing, Communities and Local Government (MHCLG), and reflects the economic cost of providing Council housing at less than the open market value.

# Notes to the Housing Revenue Account

## HRA Note 16 - Capital Expenditure

This table summarises the HRA capital programme and how it was financed.

	2021/22 £'000	2020/21 £'000
Capital Expenditure:		
Dwellings	6,656	4,843
Assets under Construction	10,077	7,572
Other (including IT Infrastructure)	66	63
Revenue Expenditure Funded from Capital under Statute	-	93
<b>Total</b>	<b>16,799</b>	<b>12,571</b>
Financed by:		
Borrowing	(4,876)	(120)
Useable Capital Receipts	(3,792)	(6,916)
Revenue Contributions	(2,586)	-
Major Repairs Reserve	(4,595)	(4,316)
Contributions	(950)	(1,219)
<b>Total</b>	<b>(16,799)</b>	<b>(12,571)</b>

## HRA Note 17 - Capital Receipts

This table summarises the number and types of assets sold, and the total capital receipts generated during 2021/22.

	2021/22 No's	2020/21 No's
<b>Number of disposals:</b>		
Right to Buy	24	13
Shared Ownership	20	3
Other Sales	3	-
Repayment of Discount	-	1
	<b>47</b>	<b>17</b>
	<b>£'000</b>	<b>£'000</b>
Value of disposals	5,264	1,787



# Notes to the Housing Revenue Account

## HRA Note 18 - Major Repairs Reserve

The Council is required under statute to maintain a Major Repairs Reserve (MRR) to help finance major capital projects.

### Credits to the Major Repairs Reserve

- (a) an amount equal to HRA dwellings depreciation for the year
- (b) transfers from the HRA required by statutory provision

Item (a) has to be debited to the Capital Adjustment Account and item (b) to the HRA Balance and included as a reconciling item in the Statement of Movement on the HRA Balance and in the Reserves Adjustments, which can be seen in Note 7 to the Core Statements.

### Debits to the Major Repairs Reserve

- (a) capital expenditure on land, dwellings and other property within the HRA, where this is to be funded from the MRR
- (b) any repayment, made in the year, of the principal of any amount borrowed where the repayment was met by payment out of the MRR
- (c) transfers to the HRA required by statutory provision.

Items (a) and (b) have to be credited to the Capital Adjustment Account and item (c) to the HRA Balance and included as a reconciling item in the Statement of Movement on the HRA Balance and in the Reserves Adjustments, which can be seen in Note 7 to the Core Statements.

This table summarises the movement on the Major Repairs Reserve:

	2021/22	2020/21
	£'000	£'000
<b>Balance at 1 April</b>	-	-
Contribution from HRA - Depreciation		
Charged in the Comprehensive Income and Expenditure Statement	(4,595)	(4,316)
Transfer to Capital Adjustment Account	4,595	4,316
<b>Balance at 31 March</b>	-	-

## HRA Note 19 - HRA Reserves

The surplus on this year's HRA activity of £318k has been transferred to the Strategic Priorities Reserve.

# The Collection Fund Statement

The Collection Fund is an agent's statement that reflects the statutory obligation for the Council (as billing authority) to maintain a separate Collection Fund.

The statement shows the transactions of the billing authority in relation to the collection from taxpayers and distribution to local authorities and the Government of council tax and non-domestic rates.

The County Council and all the Suffolk billing authorities have entered into a countywide non-domestic rates pool arrangement, which includes provision for the risks and benefits to be shared on an agreed basis.

Council Tax 2020/21 £'000	Non Domestic Rates 2020/21 £'000		Note	Council Tax 2021/22 £'000	Non Domestic Rates 2021/22 £'000
		<b>Income:</b>			
(60,790)	-	Income from Council Tax	3	(65,027)	-
(459)	-	Transfers from the General Fund		(7)	-
-	(12,281)	Income from Non Domestic Ratepayers	2	-	(19,996)
-	-	Contributions towards previous year's estimated Collection Fund Deficit		(461)	(11,908)
<b>(61,249)</b>	<b>(12,281)</b>			<b>(65,495)</b>	<b>(31,904)</b>
		<b>Expenditure:</b>			
		<b>Precepts and Demands</b>			
45,946	2,281	Suffolk County Council	4	46,717	2,324
7,617	-	Suffolk Police & Crime Commissioner	4	7,948	-
8,681	9,123	Babergh District Council	4	8,756	9,296
-	11,404	Central Government	4	-	11,619
<b>62,244</b>	<b>22,808</b>			<b>63,421</b>	<b>23,239</b>
		<b>Charges to the Collection Fund</b>			
-	298	Transitional Protection Payments		-	77
		Impairment of Debts and Appeals:			
175	92	Increase/(Decrease) in Bad Debt Allowance		144	105
-	1,677	Increase/(Decrease) in Provisions for Appeals		-	(1,324)
-	131	Cost of Collection		-	131
-	782	Disregards- Enterprise Zones		-	1,124
-	28	Energy Scheme credited to General Fund		-	105
156	24	Contributions towards previous year's estimated Collection Fund Surplus		-	-
<b>62,575</b>	<b>25,840</b>			<b>63,565</b>	<b>23,457</b>
		<b>Movement on Fund Balance - (Surplus) / Deficit</b>	1	(1,930)	(8,447)
1,326	13,559				
(22)	(13)	<b>(Surplus) / Deficit Brought Forward 1 April</b>	1	1,304	13,546
<b>1,304</b>	<b>13,546</b>	<b>(Surplus) / Deficit Carried Forward 31 March</b>		<b>(626)</b>	<b>5,099</b>

# Notes to the Collection Fund

## CF Note 1 – Movement on the Collection Fund Balance

The collection of council tax and non-domestic rates is in substance an agency arrangement and the cash collected belongs proportionately to the Council, the Government and major preceptors. The Council's share of the fund balance is taken to the Collection Fund Adjustment Account. Balances belonging to major preceptors and the Government are shown in the accounts within debtors or creditors as appropriate. The balance on the Council Tax fund will be taken into account in setting future council tax levels.

### Council Tax

	Balance 31 March 2020 £'000	Movement 2020/21 £'000	Balance 31 March 2021 £'000	Movement 2021/22 £'000	Balance 31 March 2022 £'000
<b>Preceptors</b>					
Babergh District Council	(3)	185	182	(267)	(85)
Suffolk County Council	(16)	978	962	(1,422)	(460)
Police and Crime Commissioner	(3)	163	160	(241)	(81)
<b>(Surplus) / Deficit</b>	<b>(22)</b>	<b>1,326</b>	<b>1,304</b>	<b>(1,930)</b>	<b>(626)</b>

### Non-Domestic Rates

	Balance 31 March 2020 £'000	Movement 2020/21 £'000	Balance 31 March 2021 £'000	Movement 2021/22 £'000	Balance 31 March 2022 £'000
<b>Preceptors</b>					
Central Government	87	6,686	6,773	(4,224)	2,549
Suffolk County Council	(20)	1,375	1,355	(845)	510
Babergh District Council	(80)	5,498	5,418	(3,378)	2,040
<b>(Surplus) / Deficit</b>	<b>(13)</b>	<b>13,559</b>	<b>13,546</b>	<b>(8,447)</b>	<b>5,099</b>

# Notes to the Collection Fund

## CF Note 2 – Non-Domestic Rates

The Council collects non-domestic rates in the district. From 1 April 2013 the non-domestic rates retention scheme was introduced which means that the total amounts collected from non-domestic ratepayers are no longer paid into a national pool administered by the Government. Instead, they are shared between non-domestic rates preceptors and the Government with the surplus or deficit adjusted in the following year. The Council's share of this redistribution is shown in the Comprehensive Income and Expenditure Statement.

The valuation list was revised in April 2017. The next revaluation of all non-domestic properties is due in April 2023.

The actual income of £19,996m, shown in the accounts, differs to the estimate of £23.239m due to changes in rateable values, allowances made during the year and the additional reliefs granted because of the ongoing impact of COVID19.

The total non-domestic rateable value at the year-end and the national non-domestic rate multiplier for the year	2021/22	2020/21
Total Rateable Value of Business Properties in March	£67.047m	£65.985m
National Rate in the £	51.2p	51.2p
Small Business Rate Multiplier	49.9p	49.9p

## CF Note 3 - Income from Council Tax

The Council estimated its tax base for 2021/22 as 33,437.14 (2020/21 was 34,196.23) as shown in this table.

To meet the demands of Suffolk County Council, Suffolk Police and Crime Commissioner, Babergh District Council and Parish/Town Councils, a council tax of £63,421m (£62.244m for 2020/21) was levied on the tax base, providing an average Band D Council Tax of £1,896.72 (£1,820.21 for 2020/21).

The actual income of £65,495m, shown in the accounts, differs to the estimate of £63,421 due to the additional allowance for non-payment and the increased allowance for LCTRS in the budget, changes in dwelling numbers, discounts allowed during the year and actual reliefs granted because of the ongoing impact of COVID19.

Council Tax Band	Chargeable Dwellings	Factor	Band D Equivalents
Disabled A	7.25	5/9ths	4.03
A	4,170.92	6/9ths	2,780.61
B	10,778.88	7/9ths	8,383.57
C	7,834.38	8/9ths	6,963.89
D	6,988.20	9/9ths	6,988.20
E	4,274.77	11/9ths	5,224.72
F	2,305.58	13/9ths	3,330.29
G	1,606.00	15/9ths	2,676.67
H	174.00	18/9ths	348.00
<b>Total</b>	<b>38,139.98</b>		<b>36,699.98</b>
Less Council Tax Reduction Scheme			(2,926.98)
Adjustment for Collection Rate for Year which was estimated at 99.5%			(335.86)
Taxbase (Band D Equivalent)			<b>33,437.14</b>
			<b>2021/22</b>
Average Band D Council Tax			<b>£1,896.72</b>
Babergh's Share			<b>£173.86</b>

# Notes to the Collection Fund

## CF Note 4 - Precepts and Demands

### Council Tax

The precepts for Suffolk County Council (£46,717m) and the Suffolk Police and Crime Commissioner (£7.948m) are charged to the Collection Fund.

Precepts by Parish and Town Councils are charged to the Council's General Fund and included in Babergh District Council's demand on the Collection Fund of £8.756 m in 2021/22 (£8.681m in 2020/21).

For 2021/22 the total of the Parish Precepts was £2.943m (£2.906m for 2020/21).

### Non-Domestic Rates

From 1 April 2021, demands on the non-domestic rates collection fund were from central government (£11.619m), Suffolk County Council (£2.324m) and the District Council, at the rate of 50%, 10% and 40% respectively.

Of Babergh's £9.296m (£9.123m in 2020/21), £7.195m was paid over to the Suffolk Pool (an element of this is then retained by Suffolk County Council and the rest paid over to Central Government) as a tariff payment, leaving a £2.101m payment to the Council's General Fund in 2021/22.

Actual income and expenditure for the year is then reflected in the Fund Balance (see CF Note 1 above). There is a deficit shown for the year. In response to the economic situation caused by Covid-19, the government provided extra business rate discounts for the retail, hospitality, leisure and childcare sectors during 2020/21 which reduced in 21/22. To reflect the reduction in discounts and the subsequent increase of rating income Section 31 grants to councils were reduced. For Babergh, these grants were £3.647m (for 2020/21 £6.270m).

# Group Accounts and Explanatory Notes

## Introduction

The CIPFA Code of Practice on Local Authority Accounting in the United Kingdom 2021/22 sets out comprehensive requirements for Group Accounts requiring Councils to consider all their interests in subsidiaries, associates and joint ventures.

The purpose of Group Accounts is to provide a picture of Babergh District Council and the group of companies which are either controlled or are significantly influenced by the Council.

The Group Accounts show the Council's exposure to risk through interests in other entities and participation in their activities.

While the Group Accounts are not primary statements, they provide transparency and enable comparison with other entities that have different corporate entities.

The Group Accounts include the following:

- **Group Movement in Reserves:**  
This shows the movement in the year on the Council's single entity usable and unusable reserves together with the Council's share of the Group Reserves.
- **Group Comprehensive Income and Expenditure Statement:**  
This summarises the resources that have been generated and consumed in providing services and managing the group during the year. It includes all day-to-day expenses and related income on an accruals basis.
- **Group Balance Sheet:**  
This reports the Council Group financial position at the year end.
- **Group Cash Flow Statement:**  
This shows the changes in cash and cash equivalents of the Group during the year. The statement shows how the Group generates and uses cash and cash equivalents by classifying cashflows as operating, financing and investing activities.

- **Notes to the Group Accounts:**  
This shows where the balances are materially different to those in the single entity accounts.

## Results of Subsidiary

The following notes provide additional details about the Council's involvement in the entities consolidated to form the Group Accounts.

BDC (Suffolk Holdings) Limited was incorporated as a private limited company on 9 June 2017 as a commercial investment vehicle for the Council.

The Council owns 100% of the shareholding, has full voting rights and can appoint and remove directors. The Council's chief executive officer is the company secretary and three councillors are board members.

The holding company owns 50% of the shareholding of CIFCO Capital Limited, which has two councillors on its board of five directors.

The holding company also owns 50% of the shareholding of Babergh Growth Limited, which has two councillors on its board of five directors. It was incorporated on 19 March 2019.

All the boards must provide regular reports of the activities and results to the holding company board.

For 2021/22, the holding company's results showed a surplus of £1,801k (2020/21 was a deficit of £1,945k). These were due to one-off costs of acquiring additional assets during 2021/22 (including stamp duty and fees) and an adjustment in portfolio valuation following the annual year-end revaluation reflecting an increase in the value of the portfolio.

The company appointed Ensors Chartered Accountants who have prepared the draft accounts for the period ending 31 March 2022.

The company's registered office is c/o Babergh and Mid Suffolk District Councils, Endeavour House, 8 Russell Road, Ipswich, Suffolk, IP1 2BX.

# Group Accounts and Explanatory Notes

## Group Movement in Reserves Statement

This statement summarises the differences between the outturn on the Group Comprehensive Income and Expenditure Account and the movement on the General Fund Balance and Housing Revenue Account.

It also shows the movement in the year on the different reserves held by the Council, analysed into 'usable reserves' (i.e. those that can be applied to fund expenditure or reduce local taxation) and other reserves.

The Surplus or (Deficit) On the Provision of Services Line shows the true economic cost of providing the Council's services, more details of which are shown in the Group Comprehensive Income and Expenditure Statement.

	General Fund Balance	Earmarked General Fund Reserves	HRA Balance	Earmarked HRA Reserves	Capital Receipts Reserve	Capital Grants Unapplied Reserve	Total Usable Reserves	Unusable Reserves	Total Authority Reserves	Authority's share of Reserves of Joint Ventures	Total Reserves (Including Group)
	£'000	£'000	£'000	£'000	£'000	£'000	£'000	£'000	£'000	£'000	£'000
<b>Opening Balance at 1 April 2020</b>	(1,200)	(5,024)	(1,000)	(12,956)	(8,160)	(6,086)	(34,426)	(154,128)	(188,554)	3,014	(185,540)
<b>Movement in reserves during 2020/21</b>											
Total Comprehensive Income and Expenditure	(2,386)	-	(4,628)	-	-	-	(7,014)	(5,494)	(12,508)	-	(12,508)
Adjustments between Group Accounts and Council Accounts	1,945	-	-	-	-	-	1,945	(1,945)	-	-	-
Adjustments between accounting basis and funding basis under regulations	(5,299)	-	1,689	-	5,410	(4,178)	(2,378)	2,378	-	-	-
<b>Net (Increase) / Decrease before Transfers to Earmarked Reserves</b>	(5,740)	-	(2,939)	-	5,410	(4,178)	(7,448)	(5,060)	(12,508)	-	(12,508)
Transfers to / (from) reserves	5,740	(7,685)	2,939	(2,939)	-	-	(1,945)	-	(1,945)	1,945	-
<b>(Increase)/Decrease in 2020/21</b>	-	(7,685)	0	(2,939)	5,410	(4,178)	(9,392)	(5,060)	(14,453)	1,945	(12,508)
<b>Closing balance at 31 March 2021</b>	<b>(1,200)</b>	<b>(12,709)</b>	<b>(1,000)</b>	<b>(15,895)</b>	<b>(2,750)</b>	<b>(10,264)</b>	<b>(43,818)</b>	<b>(159,188)</b>	<b>(203,006)</b>	<b>4,959</b>	<b>(198,048)</b>
<b>Movement in reserves during 2021/22</b>											
Total Comprehensive Income and Expenditure	(7,486)	-	(818)	-	-	-	(8,304)	(17,989)	(26,293)	-	(26,293)
Adjustments between Group Accounts and Council Accounts	(1,801)	-	-	-	-	-	(1,801)	1,801	-	-	-
Adjustments between accounting basis and funding basis under regulations	6,357	-	500	-	(1,127)	(3,067)	2,663	(2,663)	-	-	-
<b>Net (Increase) / Decrease before Transfers to Earmarked Reserves</b>	<b>(2,931)</b>	<b>-</b>	<b>(318)</b>	<b>-</b>	<b>(1,127)</b>	<b>(3,067)</b>	<b>(7,442)</b>	<b>(18,851)</b>	<b>(26,293)</b>	<b>-</b>	<b>(26,293)</b>
Transfers to / (from) reserves	2,931	(1,130)	318	(318)	-	-	1,801	-	1,801	(1,801)	-
<b>(Increase)/Decrease in 2021/22</b>	<b>-</b>	<b>(1,130)</b>	<b>0</b>	<b>(318)</b>	<b>(1,127)</b>	<b>(3,067)</b>	<b>(5,642)</b>	<b>(18,851)</b>	<b>(24,492)</b>	<b>(1,801)</b>	<b>(26,293)</b>
<b>Closing balance at 31 March 2022</b>	<b>(1,200)</b>	<b>(13,839)</b>	<b>(1,000)</b>	<b>(16,213)</b>	<b>(3,877)</b>	<b>(13,331)</b>	<b>(49,460)</b>	<b>(178,039)</b>	<b>(227,499)</b>	<b>3,158</b>	<b>(224,341)</b>

# Group Accounts and Explanatory Notes

## Group Comprehensive Income and Expenditure Statement

This statement shows the accounting cost of providing service for the group in accordance with International Financial Reports Standards. Councils raise taxation and other charges to cover expenditure in accordance with regulations which may differ from the accounting cost.

2020/21				2021/22		
Gross Expenditure £'000	Gross Income £'000	Net Expenditure £'000		Gross Expenditure £'000	Gross Income £'000	Net Expenditure £'000
		Restated				
			<b>General Fund</b>			
677	(158)	519	Assets & Investments	786	(138)	648
505	(38)	467	Economic Development & Regeneration	843	(214)	629
20,598	(19,739)	859	Corporate Resources	15,897	(13,757)	2,140
1,729	-	1,729	Customers, Digital Transformation & Improvement	1,753	(2)	1,751
10,935	(3,348)	7,587	Environment & Commercial Partnerships	9,666	(6,098)	3,568
1,449	(898)	551	Housing	2,404	(1,661)	743
1,250	(334)	916	Law & Governance	1,424	(711)	713
3,240	(6,507)	(3,267)	Planning & Building Control	3,956	(6,769)	(2,813)
558	-	558	Communities & Wellbeing	834	(223)	611
643	(17)	626	Senior Leadership Team	799	(21)	778
(1,122)	-	(1,122)	Charge to HRA & Capital	(1,243)	-	(1,243)
11,379	(18,505)	(7,126)	HRA	17,042	(18,794)	(1,752)
-	-	-				
51,841	(49,544)	2,297	<b>Cost of Services</b>	54,161	(48,388)	5,773
2,785	-	2,785	Other Operating Expenditure	1,289	-	1,289
3,927	(2,242)	1,685	Financing and Investment Income and Expenditure	3,834	(2,856)	978
7,654	(21,435)	(13,781)	Taxation and Non-Specific Grant Income and Expenditure	7,202	(23,546)	(16,344)
66,207	(73,221)	(7,014)	<b>(Surplus) on Provision of Services</b>	<b>66,486</b>	<b>(74,790)</b>	<b>(8,304)</b>
		1,944	Associates & Joint Ventures accounted for on an equity basis			(1,801)
		(5,070)	<b>Group (Surplus) on Provision of Services - A</b>			<b>(10,105)</b>
		(16,136)	(Surplus) on revaluation of property, plant and equipment assets			(2,058)
		8,698	Remeasurement of the net defined benefit liability/(asset)			(14,130)
		(7,438)	<b>Other Comprehensive Income and Expenditure - B</b>			<b>(16,188)</b>
		<b>(12,508)</b>	<b>Total Comprehensive Income and Expenditure (A+B)</b>			<b>(26,293)</b>



# Group Accounts and Explanatory Notes

## Group Balance Sheet

The group balance sheet shows the value of assets and liabilities recognised by the group.

These are funded by the usable and unusable reserves of the Council.

2020/21 Restated £'000		2021/22 £'000
301,910	Property, Plant and Equipment	311,672
2,734	Investment Property	2,668
340	Intangible Assets	178
-	Long Term Investments	1,801
44,862	Long Term Debtors	43,820
<b>350,477</b>	<b>Long Term Assets</b>	<b>360,139</b>
10,866	Short Term Investments	11,700
61	Inventories	61
15,580	Short Term Debtors	9,605
1,890	Cash and Cash Equivalents	9,722
<b>28,397</b>	<b>Current Assets</b>	<b>31,088</b>
(32,801)	Short Term Borrowing	(26,665)
(18,929)	Short Term Creditors	(23,214)
(2,845)	Provisions	(2,344)
<b>(54,575)</b>	<b>Current Liabilities</b>	<b>(52,223)</b>
(94,396)	Long Term Borrowing	(93,843)
(3,101)	Capital Grants & Contributions Received in Advance	(3,192)
(28,756)	Defined Benefit Pension Scheme Liability	(17,631)
<b>(126,253)</b>	<b>Long Term Liabilities</b>	<b>(114,666)</b>
<b>198,046</b>	<b>Net Assets</b>	<b>224,338</b>
4,959	Usable reserves - (Profit) & Loss	3,158
(43,820)	Usable reserves	(49,460)
(159,185)	Unusable reserves	(178,036)
<b>(198,046)</b>	<b>Total Reserves</b>	<b>(224,338)</b>

# Group Accounts and Explanatory Notes

## Group Cash Flow Statement

The group cash flow statement shows the changes in the cash and cash equivalents of the Group, classifying cash flows as operating, investing and financing activities for the Group.

Operating cash flow shows the funding and expenditure on services for the group.

Investing activities shows the extent to which cash outflows are made to contribute to future service delivery of the group.

Cash flows from financing activities show payments and receipts for investing and borrowing activities.

2020/21 £'000		Note	2021/22 £'000
(4,781)	Net (Surplus) or deficit on the provision of services		(10,105)
(13,295)	Adjustments to net surplus or deficit on the provision of services for non-cash movements	G2	(23,832)
4,257	Adjustments for items included in the net surplus or deficit on the provision of services that are investing and financing activities		7,906
(13,819)	Net cash flows from Operating Activities		(26,031)
29,967	Investing Activities		11,507
(14,566)	Financing Activities		6,692
1,582	Net increase or decrease in cash and cash equivalents		(7,832)
(3,472)	Cash and cash equivalents at the beginning of the reporting period		(1,890)
<b>(1,890)</b>	<b>Cash and cash equivalents at the end of the reporting period</b>		<b>(9,722)</b>

# Notes to the Group Accounts

Where added value is provided, additional disclosures are presented below in respect of the Group Accounts. These are referenced with a **G** and can be referred to against the main statements of the Group Accounts on pages 113 to 117.

Where there are no changes to values from the accounts of Babergh District Council then no additional notes have been prepared as these are referred to in the notes in the single entity accounts.

## Note G1 - Accounting Policies for the Group

The Group Accounts have been prepared in accordance with the CIPFA Code of Practice on Local Authority Accounting in the United Kingdom 2021/22.

The Council has consolidated its interests in the entities over which it exercises control or significant influence because they are material to the Council's balance sheet.

The results of the Council's subsidiary have been consolidated on a line-by-line basis. Intra-group transactions have been eliminated before consolidation.

The Accounting Policies used in the preparation of the Group Accounts are the same as for the single entity accounts of Babergh District Council, as set out in Note 35 of the Notes to the Core Statement of Accounts.

## Note G2 – Cash Flow Statement: Operating Activities

	2021/22 £'000	2020/21 £'000
The cash flows for operating activities include the following items:		
Interest received	(2,586)	(1,914)
Interest paid	3,043	3,099
	457	1,185
The surplus or deficit on the provision of services has been adjusted for the following non-cash movements:		
Depreciation and amortisation	(5,769)	(5,555)
Impairment and (downward valuations)/reversals	(2,809)	(2,892)
(Increase)/decrease in creditors	(3,561)	(9,275)
Increase/(decrease) in debtors	(7,120)	9,320
Increase/(decrease) in inventories	-	1
Movement on pension liability	(3,005)	(885)
Carrying amount of non-current assets and non-current assets held for sale, sold or derecognised	(3,870)	(1,398)
Other non-cash items	2,302	(2,611)
	(23,832)	(13,295)
The surplus or deficit on the provision of services has been adjusted for the following items that are investing and financing activities:		
Proceeds from the sale of property, plant and equipment, investment property and intangible assets	5,257	1,789
Other items for which the cash effects are investing or financing activities	2,192	1,283
	7,449	3,072
<b>Net cash flows from operating activities</b>	<b>(15,926)</b>	<b>(9,038)</b>



## **INDEPENDENT AUDITOR'S REPORT TO THE MEMBERS OF BABERGH DISTRICT COUNCIL**

### **Disclaimer of Opinion**

We were engaged to audit the financial statements of Babergh District Council ('the Council') and its subsidiaries (the 'Group') for the year ended 31 March 2022. The financial statements comprise the Council and Group Movement in Reserves Statement, Council and Group Comprehensive Income and Expenditure Statement, Council and Group Balance Sheet, Council and Group Cash Flow Statement, Expenditure and Funding Analysis, the related notes 1 to 39 to the Council financial statements, and notes G1 to G2 to the Group financial statements, Housing Revenue Account Income and Expenditure Statement, the Movement on the Housing Revenue Account Statement, and the related notes 1 to 19, Collection Fund and the related notes CF1 to CF4.

The financial reporting framework that has been applied in their preparation is applicable law and the CIPFA/LASAAC Code of Practice on Local Authority Accounting in the United Kingdom 2021/22 as amended by the Update to the Code and Specifications for Future Codes for Infrastructure Assets (November 2022).

We do not express an opinion on the accompanying financial statements of the Group and the Council. Because of the significance of the matter described in the basis for disclaimer of opinion section of our report, we have not been able to obtain sufficient appropriate audit evidence to provide a basis for an audit opinion on these financial statements.

### **Basis for disclaimer of opinion**

The Accounts and Audit (Amendment) Regulations 2024 (Statutory Instrument 2024/907) which came into force on 30 September 2024 requires the accountability statements for this financial year to be approved not later than 13 December 2024.

The audit of the 2020/21 financial statements for Babergh District Council was not completed for the reasons set out in our opinion on those financial statements dated 9 December 2024.

As a result of the delays to the previous year's audit together with the wider requirements of the local audit system reset, we did not have the required resources available to complete the detailed audit procedures that would be needed to obtain sufficient appropriate audit evidence to issue an unmodified audit report on the 2021/22 Group and Council financial statements before the 13 December 2024 backstop date.

Therefore, we are disclaiming our opinion on the financial statements.

## **Matters on which we report by exception**

Notwithstanding our disclaimer of opinion on the financial statements we have nothing to report in respect of whether the annual governance statement is misleading or inconsistent with other information forthcoming from the audit, performed subject to the pervasive limitation described above, or our knowledge of the Group and the Council.

We report to you if:

- we issue a report in the public interest under section 24 of the Local Audit and Accountability Act 2014 (as amended)
- we make written recommendations to the audited body under Section 24 of the Local Audit and Accountability Act 2014 (as amended)
- we make an application to the court for a declaration that an item of account is contrary to law under Section 28 of the Local Audit and Accountability Act 2014 (as amended)
- we issue an advisory notice under Section 29 of the Local Audit and Accountability Act 2014 (as amended)
- we make an application for judicial review under Section 31 of the Local Audit and Accountability Act 2014 (as amended)

We have nothing to report in these respects

In respect of the following, we have matters to report by exception:

- We report to you, if we are not satisfied that the Group and the Council has made proper arrangements for securing economy, efficiency, and effectiveness in the use of resources for the year ended 31 March 2022.

On the basis of our work, having regard to the Code of Audit Practice 2024 and the guidance issued by the Comptroller and Auditor General in November 2024, we have identified the following significant weakness in the Group and the Council's arrangements for the year ended 31 March 2022.

## **Significant weakness in arrangements**

During 2022/23, Internal Audit concluded in their review that there was a limited assurance over the Council's contract management processes. Specifically,

- There was an absence of a comprehensive Performance and Contract Management Framework, a lack of established monitoring processes for the Senior Leadership Team or Council Committees, and no clear contract management procedures.
- Additionally, there was an absence of a formal Procurement Strategy while the existing documentation, including the Commissioning and Procurement Manual, required significant review and updating.
- The review also found that there was insufficient scrutiny of procurement exemptions and a lack of annual monitoring reports to the Joint Audit and Standards Committee. There was also no formal process to identify and manage off-contract spend.

We also reported this as a significant weakness in the prior year.

In forming our assessment, we have considered and reviewed:

- The Internal Audit 2020/21 Progress Report issued in November 2020.
- The advisory review of contract management report issued by Internal Audit in November 2022.
- The 2022/23 Annual Internal Audit Report issued by the Head of Internal Audit in July 2023

Inadequate controls over contract management exposes the Council to non-compliance with laws and regulations, specifically in relation to procurement process, and potential financial losses as a result of litigation claims from tenderers, as well as potentially reputational risks and the achievement of poor value for money.

We recommend the Council:

- Put arrangements in place to ensure robust oversight of contract management processes.
- Implement clear and effective strategies, policies and procedures to ensure compliance with procurement-related laws and regulations.

This issue is evidence of weaknesses in proper arrangements under the following reporting criteria:

- Governance, including how the Council ensures it makes informed decisions and properly manages its risk in relation to the procurement and contract management.
- Improving economy, efficiency and effectiveness, including where the Council commissions or procures services, how it uses information about its costs and performance to improve the way it manages and delivers its services and how it assesses whether it is realising the expected benefits.

### **Responsibility of the Director, Finance and Procurement**

As explained more fully in the '*Statement of Responsibilities for the Statements of Accounts*' set out on page 16, the Director, Finance and Procurement is responsible for the preparation of the Statement of Accounts, which includes the Group financial statements, in accordance with proper practices as set out in the CIPFA/LASAAC Code of Practice on Local Authority Accounting in the United Kingdom 2021/22 as amended by the Update to the Code and Specifications for Future Codes for Infrastructure Assets (November 2022), and for being satisfied that they give a true and fair view and for such internal control as the Director, Corporate Resources determines is necessary to enable the preparation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, the Director, Finance and Procurement is responsible for assessing the Group and the Council's ability to continue as a going concern, disclosing, as applicable, matters related to going concern and using the going concern basis of accounting unless the Group and the Council either intends to cease operations, or has no realistic alternative but to do so.

The Council is responsible for putting in place proper arrangements to secure economy, efficiency and effectiveness in its use of resources, to ensure proper stewardship and governance, and to review regularly the adequacy and effectiveness of these arrangements.

### **Auditor's responsibilities for the audit of the financial statements**

Our responsibility is to conduct an audit of the Group and the Council's financial statements in accordance with International Standards on Auditing (UK) and to issue an auditor's report.

However, because of the matter described in the basis for disclaimer of opinion section of our report, we were not able to obtain sufficient appropriate audit evidence to provide a basis for an audit opinion on these financial statements.

We are independent of the Group and the Council in accordance with the ethical requirements that are relevant to our audit of the financial statements in the UK, including the FRC's Ethical Standard and the Code of Audit Practice 2024 and we have fulfilled our other ethical responsibilities in accordance with these requirements.

### **Scope of the review of arrangements for securing economy, efficiency and effectiveness in the use of resources**

We have undertaken our review in accordance with the Code of Audit Practice 2024, having regard to the guidance on the specified reporting criteria issued by the Comptroller and Auditor General in November 2024, as to whether Babergh District Council had proper arrangements for financial sustainability, governance and improving economy, efficiency and effectiveness. The Comptroller and Auditor General determined these criteria as those necessary for us to consider under the Code of Audit Practice in satisfying ourselves whether Babergh District Council put in place proper arrangements for securing economy, efficiency and effectiveness in its use of resources for the year ended 31 March 2022.

We planned our work in accordance with the Code of Audit Practice. Based on our risk assessment, we undertook such work as we considered necessary to form a view on whether, in all significant respects, Babergh District Council had put in place proper arrangements to secure economy, efficiency and effectiveness in its use of resources.

We are required under Section 20(1)(c) of the Local Audit and Accountability Act 2014 (as amended) to satisfy ourselves that the Authority has made proper arrangements for securing economy, efficiency and effectiveness in its use of resources.

We are not required to consider, nor have we considered, whether all aspects of the Authority's arrangements for securing economy, efficiency and effectiveness in its use of resources are operating effectively.

### **Certificate**

We certify that we have completed the audit of the accounts of Babergh District Council in accordance with the requirements of the Local Audit and Accountability Act 2014 (as amended) and the Code of Audit Practice issued by the National Audit Office.

## Use of our report

This report is made solely to the members of Babergh District Council, as a body, in accordance with Part 5 of the Local Audit and Accountability Act 2014 (as amended) and for no other purpose, as set out in paragraph 43 of the Statement of Responsibilities of Auditors and Audited Bodies published by Public Sector Audit Appointments Limited. To the fullest extent permitted by law, we do not accept or assume responsibility to anyone other than the Group and Council and the Group and Council's members as a body, for our audit work, for this report, or for the opinions we have formed.

MARK HODGSON

ERNST & YOUNG LLP

Date: 9<sup>th</sup> December 2024

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**Mark Hodgson (Key Audit Partner)**

Ernst & Young LLP (Local Auditor)  
Cambridge

### Footnote:

The following footnote does not form part of our Auditor's Report.

Additional information related to the disclaimer of opinion is set out in our Audit Completion Report for Those Charged with Governance dated 8 November 2024, available on the Authority's website, which includes further explanations about the implementation of the statutory instrument which led to the disclaimer of our opinion on the financial statements.



## Glossary of Terms

### **Accruals**

The accruals principle is that income is recorded when it is earned rather than when it is received, and expenses are recorded when goods or services are received rather than when the payment is made.

### **Accrued Retirement Benefits (Pensions)**

The retirement benefits for service up to a given point in time, whether vested rights or not.

### **Actuarial Gains and Losses (Pensions)**

For a defined benefit scheme, the changes in deficits or surpluses that arise because events have not coincided with actuarial assumptions used in the last valuation (experience gains or losses) or because actuarial assumptions have changed.

### **Agency Services**

These are services that are performed by or for another Council or public body, where the principal (the Council responsible for the service) reimburses the agent (the Council carrying out the work) for the costs of the work.

### **Amortisation**

The process of decreasing or accounting for an amount over a period of time. Amortisation of capital expenditures of certain assets under accounting rules, particularly intangible assets, in a manner analogous to depreciation.

### **Appropriations**

Amounts transferred to or from revenue or capital reserves.

### **Asset**

An item owned by the Council which has an economic value e.g. land and buildings, debts or cash.

### **Budget**

A financial statement of the Council's plans for any given year.

### **Capital Adjustment Account**

A complex balance, it is debited with the historical cost of acquiring, creating or enhancing assets over the life of those assets, and of Revenue Expenditure Financed from Capital under Statute over the period of benefit (usually one year), and is credited with resources set aside to finance capital expenditure.

### **Capital Expenditure**

Expenditure on the acquisition of new assets or expenditure, which adds to, and not merely maintains, the value of an existing fixed asset.

### **Capital Financing Charges**

This is the annual charge to the revenue account in respect of interest and principal repayments and payments of borrowed money.

### **Capital Grants**

Grants received towards capital spending on a particular service or project.

### **Capital Receipts**

Proceeds from the sale of capital assets such as land or buildings. They are available to finance new capital outlay and to repay existing debt e.g. Right to Buy capital receipts which can only be spent on providing new housing provision (known as 1-4-1 replacement).

## Glossary of Terms

### **Chartered Institute of Public Finance and Accountancy (CIPFA)**

CIPFA is the leading professional accountancy body for public services.

### **Community Assets**

Assets the Council intends to hold in perpetuity, that have no determinable useful life and that may have restrictions on their disposal. Examples include parks and historic buildings.

### **Community Infrastructure Levy (CIL)**

An income stream introduced in April 2016 following changes to planning legislation. Provides a charging schedule that maximises the funding for infrastructure within the District but does not prevent or stall development.

### **Contingent Liabilities or Assets**

These are amounts potentially due to or from individuals or organisations which may arise in the future but which at this time cannot be determined accurately, and for which provision has not been made in the Council's accounts.

### **Creditors**

Amounts owed by the Council for work done, goods received or services rendered, for which payment has not been made at the date of the balance sheet.

### **Current Assets**

Assets where the value may change because the volume held can vary through day-to-day activity, e.g. cash, debtors and stock.

### **Current Liabilities**

Amounts which will become payable in the next accounting period (e.g. creditors, cash overdrawn).

### **Current Service Costs (Pensions)**

The increase in the present value of a defined benefit pension scheme's liabilities expected to arise from employee service in the current period, i.e. the ultimate pension benefits "earned" by employees in the current year's employment.

### **Curtailment (Pensions)**

For a defined benefit scheme, an event that reduces the expected years of future service of current staff or reduces for a number of staff the accrual of defined benefits for some or all of their future service.

### **Debtors**

Sums of money due to the Council, that have not been received at the balance sheet date.

### **Defined Benefit Scheme (Pensions)**

A scheme to provide retirement benefits, the value of which are independent of the contributions payable, and that are not directly related to the underlying investments.

### **Depreciation**

The measure of the wearing out, consumption or other reduction in the useful economic life of a fixed asset.

### **De Minimis**

A threshold which anything falling below is too small to be of concern

### **Direct Revenue Financing**

A charge to the revenue account to finance capital expenditure.

### **Discretionary Benefits (Pensions)**

Retirement benefits which the employer has no legal, contractual or constructive obligation to award and are awarded under the Council's discretionary powers, such as The Local Government (Discretionary Payments) Regulations 1996.

### **Earmarked Reserves**

The Council holds a number of reserves earmarked to be used to meet specific, known or predicted future expenditure.

### **Expected Rate of Return on Pension Assets**

For a funded, defined benefit scheme, the average rate of return, net of any charges, expected to be earned on assets held by the scheme over the remaining life of the related obligation to pay future retirement benefits.

### **External Audit**

The independent examination of the activities and accounts of Local Authorities to ensure the accounts have been prepared in accordance with legislative requirements and proper practices and to ensure the Council has made proper arrangements to secure value for money in its use of resources.

### **Fair Value**

Fair value is the price at which an asset could be exchanged in an arm's length transaction, less any grants receivable towards the purchase or use of the asset.

### **Finance Lease**

A finance lease is one that transfers substantially all of the risks and rewards of ownership of a fixed asset to the lessee.

### **Financial Instruments**

A financial instrument is any contract that gives rise to a financial asset in one entity and a financial liability or equity instrument in another, for example, a market loan. The term "financial Instrument" covers both financial assets and financial liabilities and includes the most straightforward of financial assets and liabilities such as trade receivables (debtors) and trade payables (creditors) and the most complex ones such as derivatives and embedded derivatives.

### **General Fund**

This is the main revenue fund of the Council and includes the net cost of all services financed by local taxpayers and Government grants.

### **Government Grants**

Payments by Central Government towards Local Authority spending. They may be specific to a particular service e.g. Housing Benefits Grant; or general (see Revenue Support Grant).

### **Group Accounts**

Report the full extent of the assets, liabilities, income and expenditure of the Council and the companies which the Council either control or significantly influence. The Council has consolidated the interests which are financially material to the Council, to provide a full picture of the Council's arrangements for good governance.

### **Housing Revenue Account (HRA)**

The statutory account which sets out the revenue expenditure and income arising from providing, maintaining and managing of Council dwellings. These costs are financed by tenants' rents. Other services are charged to the General Fund.

### **Impairment**

A reduction in the value of a fixed asset below its carrying amount on the balance sheet as a result of the consumption of economic benefits (such

## Glossary of Terms

as physical damage due to fire or flood) or the fall in the price of a specific asset. A general reduction in asset values is accounted for as impairment through valuation loss.

### **Income**

Amounts that the Council receives, or expects to receive, from any source. Income includes fees, charges, sales and grants that are specific and special. The term income implies that the figures concerned relate to amounts due in a financial year irrespective of whether they have been received in that period.

### **Infrastructure Assets**

Fixed assets which generally cannot be sold and from which benefit can be obtained only by continued use of the asset created. Examples are highways and footpaths.

### **Interest Cost (Pensions)**

For a defined benefit scheme, the expected increase during the period in the present value of the scheme's liabilities because the benefits payable are one year closer to settlement.

### **International Financial Reporting Standards (IFRS)**

Defined Accounting Standards that must be applied by all reporting entities to all financial statements in order to provide a true and fair view of the entity's financial position, and a standardised method of comparison with financial statements of the other entities.

### **Investment Property**

An asset that is used solely to earn rentals or for capital appreciation or both. For example, the Council-owned industrial estates.

### **Investments (Pensions)**

The Council's share of pension scheme assets associated with its liability to pay future retirement benefits.

### **Long Term Debtors**

Amounts due to the Council more than one year after the Balance Sheet date.

### **Market Value**

This is generally applied to the valuation of non-current assets. It is the value that could be achieved if the asset was offered for sale with no restrictions that could affect its value.

### **Material/Materiality**

Materiality relates to the significance of transactions, balances and errors. Financial information is material if its omission or misstatement could influence the users of the accounts.

### **Minimum Revenue Provision (MRP)**

The minimum amount the Council is required by statute to set aside on an annual basis for the repayment of debt.

### **Ministry for Housing, Communities and Local Government (MHCLG)**

A Department of Central Government with an overriding responsibility for determining the allocation of general resources to Local Authorities-

### **Net Book Value (NBV)**

The amount at which fixed assets are included in the balance sheet, i.e. their historical cost or current value less the cumulative amounts provided for depreciation.

### **New Homes Bonus (NHB)**

A grant paid by Central Government to the Council to reflect and incentivize housing growth in the District. It is based on the amount of additional Council Tax revenue raised for new build homes, conversions, and long-term empty homes brought back into use.

### **Non-Domestic Rates (NDR) (also known as Business Rates)**

NDR is the levy on non-domestic property, based on a national rate in the pound applied to the 'rateable value' of the property. The Government determines national rate poundage each year which is applicable to all Local Authorities. The income arising is collected and shared between central government, Suffolk County Council and the District Council on the basis of a predetermined formula.

### **Non-Current Assets (previously fixed assets)**

Intangible and tangible assets that yield benefits to the Council and the services it provides for a period of more than one year.

### **Past Service Cost (Pensions)**

For a defined benefit scheme, the increase in the present value of the scheme liabilities related to staff service in prior periods arising in the current period as a result of the introduction of, or improvement to, retirement benefits payable.

### **Post Balance Sheet Events**

Events, both favourable and unfavourable, which occur between the Balance Sheet date and the date on which the Statement of Accounts are authorised for issue by the Chief Financial Officer.

### **Precept**

The amount levied by various authorities that is collected by the Council on their behalf. Suffolk County Council, the Suffolk Police and Crime Commissioner and various Local Councils within the District are precepting authorities and the District Council is the billing authority.

### **Provisions**

Amounts set aside to meet liabilities or losses which it is anticipated will be incurred but where the amount and/or the timing of such costs are uncertain.

### **Public Works Loan Board (PWLB)**

An arm of Central Government which is the major provider of loans to finance long term funding requirements for Local Authorities.

### **Reserves**

Amounts set aside for general contingencies, to provide working balances or earmarked to specific future expenditure.

### **Retirement Benefits (Pensions)**

All forms of consideration given by an employer in exchange for services rendered by staff that are payable after completion of the engagement.

### **Revenue Expenditure Funded from Capital Under Statute (REFCUS)**

Expenditure incurred during the year that may be capitalised under statutory provision but that does not result in the creation of a non-current asset that has been charged as expenditure to the CIES. For the Council, the most significant type of REFCUS is the payment of home improvement grants to private householders.

### **Revenue Expenditure**

The day-to-day spending and income of the Council on such items as staff, goods, services and equipment.

### **Scheme Liabilities (Pensions)**

The liabilities to pay future retirement benefits, measured using the projected unit method, of a defined benefit scheme for outgoings falling due after the valuation date.

### **Section 31 (S31) Grant**

Grants paid to the Council by Central Government for small business rate relief and new discretionary rate reliefs.

### **Settlement (Pensions)**

## Glossary of Terms

An irrevocable action that relieves the employer of the primary responsibility for a pension obligation.

### **Treasury Management Strategy (TMS)**

A strategy prepared with regard to legislative and CIPFA requirements setting out the framework for treasury management activity for the Council.